

**JUDGES' RETIREMENT SYSTEM OF THE  
STATE OF ILLINOIS**

FINANCIAL AUDIT REPORT  
FOR THE YEAR ENDED JUNE 30, 2025

PERFORMED AS SPECIAL ASSISTANT AUDITORS  
FOR THE AUDITOR GENERAL, STATE OF ILLINOIS

**Judges' Retirement System  
of the State of Illinois**

**Financial Audit  
For the Year Ended June 30, 2025**

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**Judges' Retirement System  
of the State of Illinois**

**Financial Audit  
For the Year Ended June 30, 2025**

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**System Officials**

Executive Secretary	Timothy B. Blair
Accounting Division Manager	Kristi Conrad
Legal Counsel	Samantha Goetz
Division Manager	Angie Ackerson
Chief Internal Auditor	Casey Evans

**Governing Board**

Chair of the Board of Trustees	Justice Debra B. Walker
Vice-Chair (10/25/2024 - present)	Judge Karen Wall
Vice-Chair (9/2/2024 - 10/24/2024)	Vacant
Vice-Chair (1/1/2024 - 9/1/2024)	Judge Charles Feeney
Trustee (9/18/2022 - present)	Judge Karen Wall
Trustee (9/18/2024 - present)	Justice Amy Lannerd
Trustee (9/18/2021 - 9/1/2024)	Judge Charles Feeney
Trustee (11/10/2025 - present)	Justice Sanjay Tailor
Trustee (7/5/2025 - 11/10/2025)	Vacant
Trustee (9/28/2023 - 7/4/2025)	Justice Thomas Hoffman
Trustee	State Treasurer Michael Frerichs
Trustee (10/27/2025 to present)	Chief Justice P. Scott Neville, Jr.
Trustee (10/26/2022 to 10/27/2025)	Chief Justice Mary Jane Theis

**Office Locations**

Springfield Office  
2101 South Veterans Parkway  
P.O. Box 19255  
Springfield, Illinois 62794-9255

Chicago Office  
State of Illinois Building  
160 North LaSalle Street, Suite N725  
Chicago, Illinois 60601

**Judges' Retirement System  
of the State of Illinois**

**Financial Audit  
For the Year Ended June 30, 2025**

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**Summary**

The audit of the accompanying financial statements of the Judges' Retirement System of the State of Illinois (System) was performed by RSM US LLP.

Based on their audit and the report of other auditors, the auditors expressed an unmodified opinion on the System's basic financial statements.

**Exit Conference**

The System waived an exit conference in correspondence from Timothy Blair, Executive Secretary, on March 17, 2026.



## Independent Auditor's Report

RSM US LLP

Honorable Frank J. Mautino, Auditor General – State of Illinois

Board of Trustees, Judges' Retirement System of the State of Illinois

### Report on the Audit of the Financial Statements

#### **Opinion**

As Special Assistant Auditors for the Auditor General, we have audited the financial statements of the Judges' Retirement System of the State of Illinois (the System), a component unit of the State of Illinois, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the System's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the fiduciary net position of the System, as of June 30, 2025, and the changes in fiduciary net position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the System and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Emphasis of Matters**

As discussed in Notes 5 and 6 of the financial statements, the actuarially determined net pension liability, calculated as required by GASB Statement No. 67, is dependent on several assumptions including the assumption that future required contributions from State sources are made based on statutory requirements in existence as of the date of this report.

As discussed in Note 8 of the financial statements, the System has restated fiduciary net position as of July 1, 2024 for the implementation of GASB Statement No. 101 *Compensated Absences*.

Our opinion is not modified with respect to these matters.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the System's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the System's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of changes in the State's net pension liability and related ratios, the schedule of investment returns, the schedule of State contributions and the notes to the schedules be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Supplementary Information**

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the System’s basic financial statements. The supplementary information comprising the schedule of payments to consultants is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the supplementary information, comprising the schedule of payments to consultants is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated March 18, 2026, on our consideration of the System’s internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the System’s internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the System’s internal control over financial reporting and compliance.

**SIGNED ORIGINAL ON FILE**

Schaumburg, Illinois  
March 18, 2026

## MANAGEMENT'S DISCUSSION AND ANALYSIS

This section presents management's discussion and analysis of the financial position and performance of the Judges' Retirement System of Illinois (System) for the year ended June 30, 2025. It is presented as a narrative overview and analysis.

The System is a defined benefit, single-employer public employee retirement system. It provides services to 961 active participants, 10 vested inactive participants, and 1,368 benefit recipients. Throughout this discussion and analysis, units of measure (i.e. billions, millions, thousands) are approximate, being rounded up or down to the nearest tenth of the respective unit value.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the System's financial reporting which is comprised of the following components:

1. **Basic Financial Statements and Notes.** For the fiscal year ended June 30, 2025, basic financial statements are presented for the System. This information presents the fiduciary net position restricted for pensions for the System as of June 30, 2025. This financial information also summarizes the changes in fiduciary net position restricted for pensions for the year then ended. The notes to the financial statements provide additional information that is essential to achieve a full understanding of the data provided in the basic financial statements.
2. **Required Supplementary Information.** The required supplementary information consists of three schedules and related notes concerning actuarial information, funded status, information on state contributions and investment returns.
3. **Other Supplementary Schedules.** Other supplementary schedules include more detailed information pertaining to the System, including the schedule of payments to consultants.

### FINANCIAL HIGHLIGHTS

- The fiduciary net position increased by \$71.9 million during fiscal year 2025. The change was primarily the result of increases in investments of \$75.2 million.
- The System's Plan Fiduciary Net Position as a percentage of the Total Pension Liability was 45.7% as of June 30, 2025.
- The overall rate of return for the Illinois State Board of Investment (ISBI) Commingled Fund was a gain of 9.7% for fiscal year 2025 and the System's annual money-weighted rate of return on its investment in the ISBI Commingled Fund was a gain of 7.7%.

#### Condensed Statements of Fiduciary Net Position (in thousands)

	As of June 30,		Increase/(Decrease) from
	2025	2024	2024 to 2025
Cash	\$ 15,121.9	\$ 18,226.2	\$ (3,104.3)
Receivables	236.4	217.4	19.0
Investments, at fair value *	1,458,308.2	1,383,077.1	75,231.1
Capital Assets, net	204.1	185.7	18.4
Total assets	1,473,870.6	1,401,706.4	72,164.2
Liabilities *	3,617.5	3,314.4	303.1
Total fiduciary net position	<u>\$ 1,470,253.1</u>	<u>\$ 1,398,392.0</u>	<u>\$ 71,861.1</u>

\* Including securities lending collateral

## MANAGEMENT'S DISCUSSION AND ANALYSIS

### ADDITIONS TO FIDUCIARY NET POSITION

Additions to Fiduciary Net Position include employer and participant contributions and net income from investment activities. Participant contributions were approximately \$16.0 million and \$15.6 million for the years ended June 30, 2025 and June 30, 2024, respectively. Participant contribution rates are set by statute as a percentage of gross salary. For fiscal year 2025, employer contributions increased to approximately \$148.9 million from \$147.8 million in fiscal year 2024. These changes were the result of the actuarially determined employer contributions required by the State's funding plan.

### DEDUCTIONS FROM FIDUCIARY NET POSITION

Deductions from Fiduciary Net Position are primarily benefit and refund payments. During fiscal years 2025 and 2024, the System paid out approximately \$210.5 million and \$203.6 million in benefits and refunds, respectively. This increase of 3.4% from 2024 to 2025 is mainly the result of the annual scheduled 3% increase in retirement and other benefit payments as well as the increase in the number of retirees and beneficiaries. The administrative costs of the System represented less than 1% of the total deductions in each of the fiscal years presented within the condensed statements.

Condensed Statements of Changes in Fiduciary Net Position  
(in thousands)

	For the Year Ended June 30,		Increase/(Decrease)
	2025	2024	from 2024 to 2025
<b>Additions</b>			
Participant contributions	\$ 15,957.5	\$ 15,560.0	\$ 397.5
Employer contributions	148,937.1	147,838.0	1,099.1
Net Investment income (loss)	118,428.1	117,320.8	1,107.3
Total additions	283,322.7	280,718.8	2,603.9
<b>Deductions</b>			
Benefits	209,576.0	201,961.7	7,614.3
Refunds	895.6	1,675.8	(780.2)
Administrative expenses	989.3	1,016.5	(27.2)
Total deductions	211,460.9	204,654.0	6,806.9
Net increase/(decrease) in fiduciary net position	71,861.8	76,064.8	\$(4,203.0)
Beginning Balance	1,398,392.0	1,322,327.2	
Ending Balance, prior to restatement	1,470,253.8	1,398,392.0	
Adjustment for compensated absences, GASB 101	(0.7)	-	
Restated Ending Balance	\$1,470,253.1	\$1,398,392.0	

### FUNDED RATIO

The funded ratio of the plan measures the ratio of the fiduciary net position against total pension liability as measured by the actuary and is one indicator of the fiscal strength of a pension fund's ability to meet obligations to its members. An annual actuarial valuation is performed. The most recent available valuation showed the funded status of the System was 45.7% on June 30, 2025. The amount by which total pension liability exceeded the fiduciary net position was \$1,745.5 million on June 30, 2025.

### INVESTMENTS

Investments of the System are combined in an internal commingled investment pool and held by the Illinois State Board of Investment (ISBI) with the State Employees' Retirement System, General Assembly Retirement System, and one other state agency. The investments of this other state agency are immaterial to the total commingled investment pool. Each participating entity owns an equity position in the pool and receives proportionate investment income from the pool in accordance with respective ownership percentage. Investment gains or losses are reported in the Statement of Changes in Fiduciary Net Position of each participating entity.

The net investment gain of the total ISBI Commingled Fund was approximately \$2,510.5 million during fiscal year 2025, resulting in a positive return of 9.7%. The actual rate of return earned by the System will vary from the return earned on the total ISBI Commingled Fund as the result of overall market conditions at the time of additional investments in or withdrawals from the ISBI Commingled Fund. For the three, five, and ten year period ended June 30, 2025, the ISBI Commingled Fund earned a compounded rate of return of 8.4%, 8.5%, and 7.3%, respectively.

The ISBI is exposed to general market risk. This general market risk is reflected in asset valuations fluctuating with market volatility. Any impact from market volatility on the ISBI's investment portfolio depends in large measure on how deep the market downturn is, how long it lasts, and how it fits within fiscal year reporting periods. The resulting market risk and associated realized and unrealized gains and losses could significantly impact the ISBI's financial condition. In light of the current global events and associated national and global economic volatility, readers of these financial statements are advised that financial markets remain volatile and may experience significant changes on a daily basis.

### FUTURE OUTLOOK

The actuarial assumptions used in the June 30, 2025 funding valuation were based on the experience review for the three years ended June 30, 2024, and the annual review of all economic assumptions. The state's statutory employer contribution for fiscal year 2026 will increase by \$3.0 million, or 2.0%

Tier 2 active members' annual earnings on which they can contribute were capped at \$141,408 in 2025 and will be capped at \$145,650 in 2026. The caps on Tier 2 members' earnings decreases the anticipated amount of future earnings credit as well as the associated contributions.

Benefit payments are projected to continue to grow at a rate of approximately 4% to 6%, primarily as a result of the increasing numbers of retirees and the 3% annual COLA.

The ISBI plans to continue to improve the overall investment portfolio performance by increasing reliance on passive investment strategies and reducing investment advisor and management fees.

### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the System's finances. For questions concerning the information in this report or for additional information, contact the Accounting Division of the State Retirement Systems at [srsacctgdiv@srs.illinois.gov](mailto:srsacctgdiv@srs.illinois.gov).

FINANCIAL STATEMENTS

**JUDGES' RETIREMENT SYSTEM, STATE OF ILLINOIS**

Statement of Fiduciary Net Position

June 30, 2025

Assets

Cash \$ 15,121,916

Receivables:

Participants' contributions 110,277

Interest on cash balances 70,516

Due from General Assembly Retirement System 55,615

Total receivables 236,408

Investments:

Investments - held in the Illinois State Board of  
Investment Commingled Fund at fair value 1,454,986,212

Securities lending collateral with State Treasurer 3,322,000

Total Investments 1,458,308,212

Capital Assets, net 204,090

Total Assets 1,473,870,626

Liabilities

Benefits Payable 46,913

Refunds Payable 46,771

Administrative expenses payable 201,855

Securities lending collateral 3,322,000

Total Liabilities 3,617,539

Net position – restricted for pensions \$ 1,470,253,087

*See accompanying notes to financial statements.*

# FINANCIAL STATEMENTS

## JUDGES' RETIREMENT SYSTEM, STATE OF ILLINOIS

Statement of Changes in Fiduciary Net Position  
for the Year Ended June 30, 2025

Additions:	
Contributions:	
Participants	\$ 15,957,526
Employer	148,937,108
Total contributions	<u>164,894,634</u>
Investment income:	
Net appreciation/(depreciation) in fair value of investments	105,973,931
Interest and dividends	13,686,741
Less investment expense	<u>(1,232,631)</u>
Net investment income (loss)	<u>118,428,041</u>
Total Additions	<u>283,322,675</u>
Deductions:	
Benefits:	
Retirement annuities	177,343,288
Survivors' annuities	32,127,221
Temporary disability	105,464
Total benefits	<u>209,575,973</u>
Refunds of contributions	895,578
Administrative expenses	<u>989,294</u>
Total Deductions	<u>211,460,845</u>
Net increase/(decrease) in net position	<u>71,861,830</u>
Net position - restricted for pensions:	
Beginning of year, as previously stated	<u>1,398,392,002</u>
FY2024 GASB 101 Restatement	(745)
Beginning Net Position, as Restated	<u>1,398,391,257</u>
End of year	<u>\$ 1,470,253,087</u>

*See accompanying notes to financial statements.*

# FINANCIAL STATEMENTS

## JUDGES' RETIREMENT SYSTEM OF ILLINOIS

Notes to Financial Statements June 30, 2025

### 1. Reporting Entity

Generally accepted accounting principles require that the financial reporting entity include (1) the primary government, (2) organizations for which the primary government is financially accountable and (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The Judges' Retirement System of Illinois (System) is administered by a Board of Trustees consisting of five persons, which include the State Treasurer, the Chief of the Supreme Court, ex officio, and three participating judges appointed by the Supreme Court. Operation of the System and the direction of its policies are the responsibility of the Board of Trustees.

Based on the criteria of the Governmental Accounting Standards Board (GASB) No. 61, there are no other state agencies, boards or commissions, or other organizations required to be combined with the System. However, GASB 84 stipulates that the System is a fiduciary component unit and pension trust fund of the State of Illinois financial reporting entity, and is to be combined and included in the State of Illinois' annual financial report.

At June 30, 2025, the System membership consisted of:

Retirees and beneficiaries	
currently receiving benefits:	
Retirement annuities	1,050
* Survivors' annuities	318
Temporary disability	-
	<u>1,368</u>
Inactive participants entitled to benefits	
but not yet receiving them	10
Total	<u>1,378</u>
Active participants:	
Vested	489
Nonvested	472
Total	<u>961</u>

\* Excludes 32 alternate payees resulting from Qualified Illinois Domestic Relations Orders (QILDRO's)

### 2. Plan Description

The System is the administrator of a single-employer defined benefit public employee retirement system (PERS) established and administered by the State of Illinois to provide pension benefits for its participants. The plan is comprised of two tiers of contribution requirements and benefit levels. Tier 1 pertains to participants who first became a participant of the System prior to January 1, 2011. Tier 2 pertains to participants who first became a participant of the System on or after January 1, 2011.

#### a. Eligibility and Membership

The Judges' Retirement System covers Judges, Associate Judges and, under certain conditions, the Administrative Director of the Illinois courts. Participation by Judges, either appointed or elected, is mandatory unless the Judge files an election not to participate within thirty days of receipt of notice of this option.

#### b. Contributions

In accordance with Chapter 40, Section 5/18-133 of the Illinois Compiled Statutes, participants contribute specified percentages of their salaries for retirement annuities, survivors' annuities, and annual increases.

## FINANCIAL STATEMENTS

Tier 1 participants contribute based on total annual compensation. Beginning January 1, 2011, Tier 2 participants contribute based on an annual compensation rate not to exceed \$106,800 with limitations for future years increased by the lesser of 3% or the annual percentage increase in the Consumer Price Index. The rate is \$141,408 for calendar year 2025. Contributions are excluded from gross income for Federal and State income tax purposes.

Participants who are eligible to receive the maximum rate of annuity may irrevocably elect to discontinue contributions and have their benefits “frozen” based upon the applicable salary in effect immediately prior to the effective date of such election.

Participants who have attained age 60 and are eligible to receive the maximum rate of annuity and have not elected to discontinue contributing to the System may irrevocably elect to have their contributions based only on the salary increases received on or after the effective date of such election rather than on the total salary received. The total contribution rate is 11% if the participants elect to contribute for their spouse and dependents as shown below:

7.5%	Retirement annuity
2.5%	Survivors' annuity
<u>1.0%</u>	Automatic annual increases
<u>11.0%</u>	

The statutes governing the Judges' Retirement System provide for optional contributions by participants, with interest at prescribed rates, to retroactively establish service credits for periods of prior creditable service.

The Board of Trustees has adopted the policy that interest payments by a participant, included in optional contributions to retroactively establish service credits, shall be considered an integral part of the participant's investment in annuity expectancies and, as such, shall be included as a part of any refund payable.

The payment of (1) the required State contributions, (2) all benefits granted under the System and (3) all expenses in connection with the administration and operation thereof are the obligations of the State to the extent specified in Chapter 40, Article 5/18 of the Illinois Compiled Statutes.

### **c. Benefits Retirement Annuity: Tier 1**

Participants have vested rights to full retirement benefits beginning at age 60 with at least 10 years of credited service or reduced retirement benefits beginning at age 55. Participants also have vested rights to full retirement benefits at age 62 upon completing 6 years of credited service or at age 55 upon completing 26 years of credited service.

The retirement annuity provided is 3-1/2% for each of the first 10 years of service, plus 5% for each year of service in excess of 10, based upon the applicable final salary. The maximum retirement annuity is 85% of the applicable final salary. Annual automatic increases of 3% of the current amount of retirement annuity are provided.

### **Retirement Annuity: Tier 2**

Participants have vested rights to full retirement benefits at age 67 with at least 8 years of credited service or reduced retirement benefits at age 62 with at least 8 years of credited service.

The retirement annuity provided is 3% for each year of service based upon the applicable final average salary. The maximum retirement annuity is 60% of the applicable final average salary. Annual automatic increases equal to the lesser of 3% or the annual change in the Consumer Price Index are provided.

### **Other Benefits**

The Judges' Retirement System also provides survivors' annuity benefits, temporary and/or total disability benefits and, under certain specified conditions, lump-sum death benefits.

Participants who terminate service and are not eligible for an immediate annuity may receive, upon application, a refund of their total contributions. Participants or annuitants who are not married are entitled to refunds of their contributions for survivors.

### 3. Summary of Significant Accounting Policies & Plan Asset Matters

#### a. Basis of Accounting

The financial transactions of the System are maintained and these financial statements have been prepared using the accrual basis of accounting in conformity with generally accepted accounting principles.

Participant and employer contributions are recognized as revenues when due pursuant to statutory requirements. Benefits and refunds are recognized as expenses when due and payable in accordance with the terms of the plan.

#### b. Cash

The System retains all of its available cash in a commingled investment pool managed by the Treasurer of the State of Illinois (Treasurer). All deposits are fully collateralized by the Treasurer.

“Available cash” is determined to be that amount which is required for the current operating expenditures of the System. The excess of available cash is transferred to the Illinois State Board of Investment (ISBI) for purposes of long-term investment for the System.

#### c. Implementation of New Accounting Standards

GASB Statement No. 101 “Compensated Absences” requires compensated absences’ liabilities be recognized for a) leave that has not been used and b) leave that has been used but not yet paid in cash or non-cash means. The GASB is effective for reporting periods after December 15, 2023 (fiscal year 2025) and is reflected in Footnote 8 and as a noted prior period adjustment in the applicable financial statements.

GASB Statement No. 102 “Certain Risk Disclosures” requires an assessment as to whether a “concentration” or “constraint” makes the System vulnerable to risk of a substantial impact. Furthermore, the Statement requires determination as to whether the “concentration” or “constraint” could cause the substantial impact to occur within 12 months of the date the financial statements are issued. The GASB is effective for fiscal years beginning after June 15, 2024 (fiscal year 2025). There was no impact on the Systems’ financial statements for fiscal year 2025.

GASB Statement No. 103 “Financial Reporting Model Improvements” requires information presented in MD&A be limited to the related topics discussed in five sections: (1) Overview of the Financial Statements, (2) Financial Summary, (3) Detailed Analyses, (4) Significant Capital Asset and Long-Term Financing Activity, and (5) Currently Known Facts, Decisions, or Conditions. Furthermore, detailed analyses should explain why balances and results of operations changed rather than simply presenting the amounts or percentages by which they changed. The statement also includes guidance on (1) unusual or infrequent items, (2) the presentation of the proprietary fund statement of revenues, expenses and changes in fund net position, (3) major component information and (4) budgetary comparison information. The GASB is effective for fiscal years beginning after June 15, 2025 (fiscal year 2026), and is being reviewed for possible impact on the System’s financial statements.

GASB Statement No. 104 “Disclosure of Certain Capital Assets” requires certain types of: capital, lease, intangible right-to-use, and subscription assets to be disclosed separately in the applicable asset note disclosures. In addition, this Statement requires intangible assets other than the aforementioned asset types to be disclosed separately by major class. The GASB is effective for fiscal years beginning after June 15, 2025 (fiscal year 2026), and is being reviewed for possible impact on the System’s financial statements.

GASB Statement No. 105 “Subsequent Events” clarifies: the subsequent event time frame for reporting purposes, the events that are to be categorized as recognized and non-recognized, and the required disclosure information items. The GASB is effective for fiscal years beginning after June 15, 2026 (fiscal year 2026) and is being reviewed for possible impact on the System’s financial statements.

#### d. General Litigation

The System is subject to claims and lawsuits that arise primarily in the ordinary course of business. It is the opinion of management that the disposition or ultimate resolution of such claims and lawsuits will not have a material adverse effect on the plan net position or the changes in plan net position of the System.

During fiscal year 2024, the System was named as a defendant in a lawsuit challenging the application of Tier 2 benefits. The complaint alleges that Tier 2 judges who have Tier 1 reciprocal service should be Tier 1 judges and therefore be eligible for an earlier normal retirement age and larger retirement benefits. There are

## FINANCIAL STATEMENTS

nearly 400 Tier 2 judges with Tier 1 reciprocal service that are potentially impacted. The ultimate disposition of the lawsuit and potential cost to the System has not been determined at this time and would require an actuary estimate. However, should the complaint go in favor of the plaintiff, the overall impact on the System's net pension liability would be significant.

On December 30, 2024, the Circuit Court of Cook County ruled in favor of the System and on March 5, 2026, the First District Appellate Court affirmed the decision of the System and the trial court. The plaintiffs may seek a rehearing in the Appellate Court or file a petition to leave to appeal to the Illinois Supreme Court.

### e. Methods Used to Value Investments

Investments are managed by the ISBI pursuant to Chapter 40, Article 5/22A of the Illinois Compiled Statutes (ILCS) and are maintained in the ISBI Commingled Fund.

Investments owned are reported at fair value. Units of the ISBI Commingled Fund are issued to the participating entities on the last day of the month based on the unit net asset value calculated as of that date. Net investment income of the ISBI Commingled Fund is allocated to each of the participating entities on the last day of the month on the basis of percentage of accumulated units owned by the respective systems. Management expenses are deducted monthly from income before distribution.

The investment authority of the ISBI is provided in Chapter 40, Section 5/22A-112 of the ILCS. Such investment authority requires that all opportunities be undertaken with care, skill, prudence and diligence given prevailing circumstances that a prudent person acting in like capacity and experience would undertake.

### f. Actuarial Experience Review

In accordance with Illinois Compiled Statutes, an actuarial experience review is to be performed at least once every three years to determine the adequacy of actuarial assumptions regarding the mortality, retirement, disability, employment, turnover, interest and earnable compensation of the members and beneficiaries of the System. An experience review was last performed for the period from July 1, 2021 to June 30, 2024 resulting in the adoption of new assumptions as of June 30, 2025. Assumptions changes include changes to the investment returns, rate of inflation, mortality and others as detailed in the Required Supplementary Information of this financial report.

### g. Administrative Expenses

Expenses related to the administration of the System are financed through investment earnings and employer retirement contributions. These expenses are budgeted and approved by the System's Board of Trustees.

Administrative expenses common to the Judges' Retirement System and the General Assembly Retirement System are allocated 80% to the Judges' Retirement System and 20% to the General Assembly Retirement System. Invoices/vouchers covering common expenses incurred are paid by the Judges' Retirement System, and the appropriate amount is allocated to and reimbursed by the General Assembly Retirement System. Administrative expenses allocated to and reimbursed by the General Assembly Retirement System as of June 30, 2025 was \$180,427. The total administrative expenses attributable to the Judges' Retirement System was \$989,294 for fiscal year 2025.

### h. Risk Management

The System, as part of the primary government of the State, provides for risks of loss associated with workers' compensation and general liability through the State's self-insurance program. The System obtains commercial insurance for fidelity, surety, and property. There have been no commercial insurance claims in the past three fiscal years.

### i. Use of Estimates

In preparing financial statements in conformity with U.S. generally accepted accounting principles, the System makes estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements, as well as the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates and assumptions.

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## 4. Investments

### Introduction

Investments of the System are combined in a commingled internal investment pool and held by the Illinois State Board of Investment (ISBI). The System owns approximately 5.1% (\$1,454,986,212) of the net position of the ISBI commingled fund as of June 30, 2025. A schedule of investment expenses is included in the ISBI's annual report.

For additional information on ISBI's investments, please refer to their Annual Report as of June 30, 2025. A copy of the report can be obtained from the ISBI at 180 North LaSalle Street, Suite 2015, Chicago, Illinois 60601 or by visiting their website, <https://www.isbinvestment.com>.

### Summary of the ISBI Fund's investments at fair value by type

	June 30, 2025
U.S. govt. agency and municipal obligations	\$ 631,702,208
Domestic Equities	7,040,318,052
International Equities	207,590,568
Domestic Bank Loans	131,671,806
Domestic Obligations	217,339,783
International Obligations	26,873,454
Commingled Funds	11,220,961,050
Real Estate Funds	2,720,352,983
Private Equity Funds	2,936,390,509
Private Credit Funds	2,522,410,967
Infrastructure Funds	836,935,016
Hedge Funds	149,256
Money market instruments	175,865,275
Deposit (Subscription advance)	-
Total investments	<u>\$ 28,668,560,927</u>

### Rate of Return

For the fiscal year ended June 30, 2025, the annual money-weighted rate of return on the System's pension plan investments, net of pension plan investment expense, was 7.7%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

### Deposits

Custodial credit risk for deposits is the risk that, in the event of a financial institution failure, the System's and ISBI's deposits may not be returned. All non-investment related bank balances at year-end are insured or collateralized with securities held by the Illinois State Treasurer or agents in the name of the State Treasurer. As of June 30, 2025, the ISBI had a non-investment related bank balance of \$647,914. A Custodial Credit Risk Policy was implemented by the ISBI staff and formally adopted by the ISBI Board in July of 2007. The policy outlines the control procedures used to monitor custodial credit risk. These assets are under the custody of Northern Trust. Northern Trust has an A+ Long-term Deposit/Debt rating by Standard & Poor's and an A2 rating by Moody's. Certain investments of the ISBI with maturities of 90 days or less would be considered cash equivalents; these consist of short-term investment funds and U.S. Treasury bills with maturities of 90 days or less. For financial statement presentation and investment purposes, the ISBI reports these types of cash equivalents as Money Market Instruments within their investments. As of June 30, 2025, the ISBI had an investment related bank balance of \$15,251,570. These balances include various foreign cash balances at year end. Cash held in the investment related bank account is neither federally insured nor collateralized for amounts in excess of \$250,000. However, the ISBI is the beneficiary of multiple policies and bonds held by Northern Trust providing for recovery of various potential losses related to services provided by Northern Trust as the ISBI's custodian. At any given point and time, the foreign cash balances may be exposed to custodial credit risk.

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### Investment Commitments

The ISBI had total investment commitments of \$4.9 billion at the end of fiscal year 2025. The ISBI's real estate, private equity, infrastructure and private credit investment portfolios consist of passive interests in limited partnerships. The ISBI would fund outstanding commitments by utilizing available cash and then selling liquid securities in the portfolio as necessary.

### Investment Liquidity

The majority of the ISBI's portfolio is highly liquid. However, the ISBI holds investments in hedge funds, real estate funds, private credit funds, private equity funds, commingled funds, bank loans and infrastructure funds that are considered illiquid by the very nature of the investment. Market risk exists with respect to these investments as the ISBI may not be able to exit from the illiquid investments during periods of significant fair value declines.

### Fair Value Measurements

Fair value is the amount that would be received to sell the investment in an orderly transaction between market participants at the measurement date (i.e. exit price). The fair value measurements are determined within a framework that utilizes a three-tier hierarchy, which maximizes the use of observable inputs and minimizes the use of unobservable inputs. Investments measured and reported at fair value are classified and disclosed in one of the following categories:

- Level 1 – Unadjusted quoted prices in active markets for identical assets.
- Level 2 – Inputs other than quoted prices that are observable for the asset, either directly or indirectly. These inputs include:
  - a. quoted prices for similar assets in active markets;
  - b. quoted prices for identical or similar assets in markets that are not active;
  - c. inputs other than quoted prices that are observable for the asset; or
  - d. inputs that are derived principally from or corroborated by observable market data by correlation or other means.
- Level 3 – Inputs that are unobservable for the asset. The valuation of these investments requires significant judgment due to the absence of quoted market values, inherent lack of liquidity, and changes in market conditions.

Money market instruments are valued at amortized cost which approximates fair value.

The valuation methodologies are as follows:

- U.S. Treasuries and U.S. Agencies: quoted prices for identical securities in markets that are not active;
- International Obligations: quoted prices for similar securities in active markets and quoted prices for identical or similar assets in markets that are not active;
- Corporate Obligations: quoted prices for similar securities in active markets;
- Municipal Obligations: quoted prices for similar securities in active markets;
- Bank Loans: inputs other than quoted prices that are observable for the asset;
- Derivative Instruments (currently comprised of rights/warrants reported within equity securities): valued using a market approach that considers foreign exchange rates.

Investments classified as Level 3 are valued using best available sources, including discounted cash flow models, weighting of best available pricing inputs and third-party pricing services. The values are supplied by investment managers or general partners who hold those or similar assets in investment vehicles they oversee. These pricing sources may or may not be indicative of realizable exit values attainable for the assets.

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The recurring fair value measurements for ISBI total portfolio for the year ended June 30, 2025 are as follows:

At June 30, 2025				
Fair Value Measurements Using				
	Level 1	Level 2	Level 3	Totals
Investments by fair value level				
Debt Securities				
US Government, agency, and municipal obligations	\$ 471,987,071	\$ 159,715,137	\$ -	\$ 631,702,208
Domestic bank loans	-	114,468,797	17,203,009	131,671,806
Domestic corporate obligations	1,503,565	202,052,853	13,783,365	217,339,783
International obligations	-	26,734,336	139,118	26,873,454
Total debt securities	<u>\$ 473,490,636</u>	<u>\$ 502,971,123</u>	<u>\$ 31,125,492</u>	<u>\$ 1,007,587,251</u>
Equity Securities				
Domestic equities	\$ 7,025,383,299	\$ -	\$ 14,934,753	\$ 7,040,318,052
International equities	206,625,388	-	965,180	207,590,568
Total equity securities	<u>\$ 7,232,008,687</u>	<u>\$ -</u>	<u>\$ 15,899,933</u>	<u>\$ 7,247,908,620</u>
Other				
Commingled funds <sup>1</sup>	\$ 8,604,614,492	\$ -	\$ -	\$ 8,604,614,492
Total other	<u>\$ 8,604,614,492</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 8,604,614,492</u>
Total investments by fair value level	<u>\$ 16,310,113,815</u>	<u>\$ 502,971,123</u>	<u>\$ 47,025,425</u>	<u>\$ 16,860,110,363</u>
Investments measured at the Net Asset Value (NAV)				
Commingled fund				\$ 2,616,346,558
Real estate funds				2,720,352,983
Private equity funds				2,936,390,509
Private credit funds				2,522,410,967
Infrastructure funds				836,935,016
Hedge funds				149,256
Total investments measured at the NAV				<u>\$ 11,632,585,289</u>
Investments not measured at fair value				
Money market instruments				\$ 175,865,275
Total investments not measured at fair value				<u>\$ 175,865,275</u>
Total investments				<u>\$ 28,668,560,927</u>

1. Commingled funds with readily determinable fair value reported as Level 1.

Investments valued using the net asset value (NAV) per share (or its equivalent) are considered “alternative investments” and, unlike more traditional investments, generally do not have readily obtainable market values and take the form of limited partnerships. The ISBI values these investments based on the partnerships’ audited financial statements. If June 30 statements are available, those values are used preferentially. However, some partnerships have fiscal years ending at other than June 30. If June 30 valuations are not available, the value is adjusted from the most recently available valuation taking into account subsequent calls and distributions, adjusted for unrealized appreciation/depreciation, other income and fees.

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The following table presents the unfunded commitments, redemption frequency (if currently eligible), and the redemption notice period for alternative investments measured at NAV:

	June 30, 2025			
	Fair Value	Unfunded Commitments	Redemption Frequency	Redemption Notice Period
Commingled funds	\$ 2,616,346,558	\$ -	Quarterly	90 Days
Real estate funds	2,720,352,983	849,117,668	Quarterly	90 Days
Private equity funds	2,936,390,509	1,729,055,913	N/A	N/A
Private credit funds	2,522,410,967	1,963,643,003	N/A	N/A
Infrastructure funds	836,935,016	326,509,224	Quarterly	90 Days
Hedge funds	149,256	-	Quarterly	90 Days
Total Investments measured at the NAV	<u>\$11,632,585,289</u>			

1) Commingled Funds measured at NAV – The ISBI’s assets in this category consist of various investments that are blended together in order to provide economies of scale, allowing for lower trading costs per dollar of investment and diversification. These investments provide primarily liquid exposure to publicly traded equity and fixed income markets. The equity and fixed income portfolios provide diversification benefits and return enhancement to the overall fund in both domestic and international markets. Commingled funds are also called “pooled funds” and “master trusts”. The ISBI’s current NAV measured Commingled fund exposure consists of investments in sixty-one domestic and international public equity (fifty-five) and fixed income (six) funds. Twenty-four of these funds are domestic and thirty-seven are international. The fair value of these investments is based on audited financial statements of the funds adjusted for activity from the audit date to year-end. The ISBI has no plans to liquidate these investments as of June 30, 2025.

2) Real Estate Funds – The ISBI’s assets in this category consist of investments in Core and Non-Core Real Estate Fund categories. The ISBI’s current Real Estate exposure consists of investments in eighty-two funds with the goals of diversifying the ISBI’s overall portfolio, providing capital appreciation and supplementing the total return of the portfolio through exposure to private real estate assets in both open-end and closed-end structures. Investments in this category are globally diversified and consist of office, industrial, multi-family, retail, storage and other types of assets. Core assets are expected to provide strong diversification through primary markets and high-income potential. Non-Core assets are typically higher risk assets with stronger capital appreciation. The fair value of these investments is based on audited financial statements of the funds adjusted for activity from the audit date to year-end. The ISBI has no plans to liquidate these investments as of June 30, 2025.

3) Private Equity Funds – The ISBI’s assets in this category consist of investments in funds not listed on public exchanges. The ISBI’s current Private Equity exposure consists of investments in one hundred and thirty-six funds with the goals of generating returns significantly greater than typically available in the public market and diversifying the ISBI’s overall portfolio that is comprised predominantly of equity and fixed income assets. The strategies of Private Equity funds include, but are not limited to, leveraged buyouts, venture capital and growth capital. Returns are commensurate with the risks presented by this asset class which include illiquidity. These funds have underlying portfolio investments that cannot be redeemed with the funds but rather these funds will make distributions of capital as the funds liquidate their underlying portfolio investments over the average 10-year life of the funds. The fair value of these investments is based on

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audited financial statements of the funds adjusted for activity from the audit date to year-end. The ISBI has no plans to liquidate these investments as of June 30, 2025.

4) Private Credit Funds – The ISBI’s assets in this category consist of investments in private fixed income markets. The ISBI’s current Private Credit exposure consists of investments in one hundred and twenty-three funds with the goals of diversifying ISBI’s overall portfolio, providing downside protection through assets that are capital collateralized, and supplementing the total return of the portfolio which is comprised predominantly of equity and fixed income assets. These funds have underlying portfolio investments that cannot be redeemed with the funds but rather these funds will make distributions of capital as the funds liquidate their underlying portfolio investments over the average 10-year life of the funds. The fair value of these investments is based on audited financial statements of the funds adjusted for activity from the audit date to year-end. The ISBI has no plans to liquidate these investments as of June 30, 2025.

5) Infrastructure Funds– The ISBI’s assets in this category consist of investments in funds that target infrastructure assets that provide essential services or facilities to a community (ports, bridges, toll roads, etc.). The ISBI’s current infrastructure exposure consists of investments in twenty seven funds that seek to diversify the ISBI’s overall portfolio (comprised predominantly of equity and fixed income assets) and provide capital appreciation and income generation through both open-end and closed-end structures. Investments in this category are globally diversified and consist of Core and Non-Core assets. Core assets are expected to provide strong diversification through primary markets and high-income potential. Non-Core assets are typically higher risk assets with stronger capital appreciation. The fair value of these investments is based on audited financial statements of the funds adjusted for activity from the audit date to year-end. The ISBI has no plans to liquidate these investments as of June 30, 2025.

6) Hedge Funds – The ISBI historically invested in hedge funds that sought to generate better than average return and provide a hedge against a downward trend in the overall market. The ISBI transitioned its investments in these hedge fund vehicles to long-only equity vehicles. The ISBI’s current Hedge Fund exposure consists of long only equity assets and a residual investment in one hedge fund. Returns are commensurate with the risks presented by this asset class which include illiquidity. The fair value of these investments is based on audited financial statements of the funds adjusted for activity from the audit date to year-end.

### Custodial Credit Risk for Investments

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the ISBI will not be able to recover the value of investments or collateral securities that are in the possession of a counterparty. ISBI’s investment policy places no limit on the amount ISBI may invest in any one issuer. As of June 30, 2025, there were no investments that were uninsured and unregistered securities held by the counterparty or by its trust department or agent but not in the ISBI’s name.

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### Interest Rate Risk

The ISBI manages its exposure to fair value losses arising from interest rate risk by diversifying the debt securities portfolio and maintaining the debt securities portfolio to an effective weighted duration consistent with the Barclay's U.S. Universal Index (benchmark index). As of June 30, 2025, the effective weighted duration of the ISBI's fixed income portfolio was 6.1 years and the effective duration of the benchmark index was 5.8 years.

Duration is the measure of a debt investment's exposure to fair value changes arising from changing interest rates. It uses the present value of cash flows, weighted for those cash flows as a percentage of the investment's fair value. The effective duration measures the sensitivity of market price to parallel shifts in the yield curve. The table below shows the detail of the duration by investment type as of June 30, 2025:

Investment Type	Fair Value	Effective Weighted Duration Years
U.S. government, agency, and municipal obligations		
U.S. Government	\$ 631,462,083	7.5
U.S. federal agency	240,125	0.0
Total U.S. government, agency, and municipal obligations	631,702,208	
Domestic obligations		
Banks	15,053,810	0.3
Insurance	4,694,313	0.1
Other	197,591,660	2.6
Total domestic obligations	217,339,783	
International obligations	26,873,454	2.8
Grand Total	\$ 875,915,445	

For the ISBI's bank loan portfolio, the appropriate measure of interest rate risk is weighted average maturity. Weighted average maturity is the average time it takes for securities in a portfolio to mature, weighted in proportion to the dollar amount that is invested in the portfolio. Weighted average maturity measures the sensitivity of fixed-income portfolios to interest rate changes. At June 30, 2025, the weighted average maturity of the ISBI's bank loan portfolio was 0.3 years.

### Concentration of Credit Risk and Credit Risk for Investments

The ISBI's portfolio of investments is managed by professional investment management firms. These investment management firms are required to maintain diversified portfolios. Each investment manager must comply with risk management guidelines individually assigned to them as part of their investment management agreement. The ISBI did not have any single issuer investment that exceeded 5% of the total investments of the fund as of June 30, 2025. The table on the next page, presents the quality ratings of debt securities held by the ISBI as of June 30, 2025.

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	Moody's Quality Rating	
U.S. Government and Agency Obligations		
	AAA	\$ 304,065,341
	AA	327,636,867
Total U.S. Government and Agency Obligations		<u>\$ 631,702,208</u>
Domestic corporate obligations		
Banks		
	AAA	\$ 7,507,470
	NR	7,546,340
Total banks		<u>\$ 15,053,810</u>
Insurance	B	\$ 4,694,313
Total insurance		<u>\$ 4,694,313</u>
Other		
	AAA	\$ 40,601,081
	AA	15,202,103
	A	2,029,093
	BA	40,397,444
	B	33,124,588
	CAA	3,672,240
	Not rated	62,565,111
Total other		<u>\$ 197,591,660</u>
Total domestic corporate obligations		<u>\$ 217,339,783</u>
Domestic bank loans		
	BA	\$ 2,393,672
	B	20,972,482
	CAA	9,099,744
	Not rated	99,205,908
Total bank loans		<u>\$ 131,671,806</u>
International obligations		
	B	\$ 8,136,527
	CAA	7,630,642
	Not rated	11,106,285
Total international obligations		<u>\$ 26,873,454</u>
Money market instruments		
	Not rated	\$ 175,865,276
Total Securities Subject to Credit Risk		<u>\$ 1,183,452,527</u>

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### Foreign Currency Risk

The ISBI's international portfolio is constructed on the principles of diversification, quality, growth, and value. Risk of loss arises from changes in currency exchange rates and other factors. Certain investments held in infrastructure, private credit, private equity and real estate funds trade in a reported currency of Euro-based or British pound based dollars valued at \$108,574,253 as of June 30, 2025. The ISBI does not set specific foreign denominated investment limits within its investment policy. The table below presents the foreign currency risk by type of investment as of June 30, 2025.

Currency	<u>International Equities</u>	<u>Foreign Obligations</u>
Brazilian Real	\$ 3,368,405	\$ -
British Pound Sterling	14,700,717	-
Canadian Dollar	-	1,011,787
Euro Currency	81,393,746	-
Hong Kong Dollar	5,832,866	-
Indonesian Rupiah	1,420,011	-
Japanese Yen	22,471,029	-
Norwegian krone	-	505,106
South Korean Won	7,716,247	-
Swiss Franc	1,109,814	-
Taiwan Dollar	8,634,191	-
United Arab Emirates dirham	3,915,523	-
Foreign investments denominated in U.S. Dollars	<u>57,028,019</u>	<u>25,356,561</u>
Total	<u>\$ 207,590,568</u>	<u>\$ 26,873,454</u>

### Securities Lending

Cash and cash equivalents included in the System's Statement of Fiduciary Net Position consist of deposits held in the State Treasury. The Illinois Office of the Treasurer invests the deposits held and allocates investment income on a monthly basis.

The State Treasurer lends securities to broker-dealers and other entities for collateral that will be returned for the same securities in the future. The State Treasurer has, through a Securities Lending Agreement, authorized Deutsche Bank AG to lend the State Treasurer's securities to broker-dealers and banks pursuant to a form of loan agreement.

During fiscal year 2025, Deutsche Bank AG lent U.S. Agency securities and U.S. Treasury securities and received as collateral U.S. dollar denominated cash. Borrowers were required to deliver collateral for each loan equal to at least 100% of the aggregate fair value of the loaned securities. Loans are marked to market daily. If the fair value of collateral falls below 100%, the borrower must provide additional collateral to raise the fair value to 100%.

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The State Treasurer did not impose any restrictions during fiscal year 2025 on the amount of the loans of available, eligible securities. In the event of borrower default, Deutsche Bank AG provides the State Treasurer with counterparty default indemnification. In addition, Deutsche Bank AG is obligated to indemnify the State Treasurer if Deutsche Bank AG loses any securities, collateral or investments of the State Treasurer in Deutsche Bank AG's custody. There were no losses during fiscal year 2025 resulting from a default of the borrowers or Deutsche Bank AG.

During fiscal year 2025, the State Treasurer and the borrowers maintained the right to terminate all securities lending transactions on demand. The cash collateral received on each loan was invested in repurchase agreements with approved counterparties collateralized with securities approved by Deutsche Bank AG and marked to market daily at no less than 102%. Because the loans are terminable at will, their duration did not generally match the duration of the investments made with cash collateral. The State Treasurer had no credit risk as a result of its securities lending program as the collateral held exceeded the fair value of the securities lent. The securities lending collateral received that was invested in repurchase agreements and the fair value of securities on loan for the State Treasurer as of June 30, 2025 were \$5,394,208,362 and \$5,299,498,359, respectively. The System's portion of securities lending collateral that was invested in repurchase agreements as of June 30, 2025 was \$3,322,000.

### Derivative Securities

A derivative security is an investment whose payoff depends upon the value of other assets such as commodity prices, bond and stock prices, or a market index. The ISBI invests in derivative instruments consisting of rights and warrants. The ISBI's derivatives are considered investment derivatives.

Rights and warrants allow the ISBI investment managers to replicate an underlying security they wish to hold (sell) in the portfolio. Rights and warrants provide the holder with the right, but not the obligation, to buy or sell a company's stock at a predetermined price. Rights usually expire after a few weeks and warrants can expire from one to several years. These investments are reported at fair value in the investment section of the Statement of Net Position within the domestic and international equity classifications. The gain or loss associated with rights and warrants is recognized in the net increase/decrease in the fair value of investments in the ISBI Statement of Changes in Fiduciary Net Position.

The table below presents the investment derivative instruments aggregated by type that were held by the ISBI as of June 30, 2025.

	<u>Changes in Fair Value</u>	<u>Fair Value at Year-End</u>	<u>Notional Amount Number of Shares</u>
Rights/Warrants	\$ <u>7,040</u>	\$ <u>369,137</u>	<u>139,184</u>
	<u>\$ 7,040</u>	<u>\$ 369,137</u>	<u>139,184</u>

Derivative transactions involve, to varying degrees, credit risk and market risk. Credit risk is the possibility that a loss may occur because a party to a transaction fails to perform according to terms. Derivatives which are exchange traded are not subject to credit risk. No derivatives held are subject to custodial credit risk. Market risk is the possibility that a change in interest (interest rate risk) or currency rates (foreign currency risk) will cause the value of a financial instrument to decrease or become more costly to settle. The market risk associated with derivatives, the prices of which are constantly fluctuating, is regulated by imposing strict limits as to the types, amounts and degree of risk that investment managers may undertake. These limits are approved by the Board of Trustees and management of the ISBI and the risk positions of the investment managers are reviewed on a periodic basis to monitor compliance with the limits.

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### 5. Funding - Statutory Contributions Required & Contributions Made

On an annual basis, a valuation of the liabilities and reserves of the System is performed by the System's actuarial consultants in order to determine the amount of contributions statutorily required from the State of Illinois. For fiscal year 2025, the actuary used the projected unit credit actuarial method for determining the proper employer contribution amount.

For fiscal year 2025, the required employer contribution was computed in accordance with the State's funding plan. This funding legislation provides for a systematic 50-year funding plan with an ultimate goal to fund the cost of maintaining and administering the System at an actuarial funded ratio of 90%.

In addition, the funding plan provides for a 15-year phase-in period to allow the state to adapt to the increased financial commitment. Since the 15-year phase-in period ended June 30, 2010, the state's contribution will remain at a level percentage of payroll for the next 35 years until the 90% funded level is achieved.

The total amount of statutorily required employer contributions for fiscal year 2025 was \$148,889,000. The total amount of employer contributions received from the state and other sources during fiscal year 2025 was \$148,937,108.

### 6. Net Pension Liability of the State

The components of the State's net pension liability for this plan at June 30, 2025 are as follows:

Total Pension Liability (TPL)	Plan Fiduciary Net Position (FNP)	Net Pension Liability	Plan FNP as % of TPL
\$ 3,215,794,931	1,470,253,087	1,745,541,844	45.72%

The System is significantly underfunded which raises concerns about its future financial solvency should there be a significant market downturn coupled with the State's inability or unwillingness to pay the employer contributions.

#### Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of June 30, 2025, using the following actuarial assumptions, which were based on the results of an actuarial experience study for the period from July 1, 2021 to June 30, 2024:

Actuarial Cost Method:	Entry Age Normal
<u>Mortality rates:</u>	
Post retirement:	Pub-2010 Above-Median Income General Healthy Retiree Mortality tables, sex distinct, with no scaling factors, and the MP-2021 two-dimensional generational mortality improvement scale, providing a margin for future mortality improvements.
Pre-retirement:	Included terminated vested members prior to attaining age 50. Pub-2010 Above-Median Income General Employee Mortality tables, sex distinct, with no scaling factors, and the MP-2021 two-dimensional generational mortality improvement scale. This assumption provides a margin for future mortality improvements. Future mortality improvements are reflected by projecting the base mortality tables forward from the year 2010 using the MP-2021 projection scale.
Inflation:	2.40%
Investment rate of return:	6.50%
Salary increases:	2.60% per year (consisting of an inflation component of 2.40% per year, a productivity / merit / promotion component of 0.20% per year).
Group size growth rate:	0.0%
Post-retirement increase:	Tier 1: 3.0% per year, compounded annually. Tier 2: 3.0% per year or the annual increase in the Consumer Price Index, whichever is less, compounded annually.

## FINANCIAL STATEMENTS

### Long-term Expected Return on Plan Assets

The long-term expected rate of return on pension plan investments is reviewed annually by the System's actuary, Gabriel Roeder Smith & Company (GRS), as part of the economic assumptions review. The actuarial assumptions are developed using historical data and projections employed to model future returns as provided by the Illinois State Board of Investments (ISBI) in conjunction with its investment consultant. The assumed rate of inflation which must be combined with the projected real return is 2.40%.

The target allocations and forward looking annualized geometric real rates of return for each major asset class, which are applicable for a 20-year projection period, are summarized in the following table. The 20-year projections produced an estimated annual real return of 5.60% and a standard deviation of 12.27% for the aggregate portfolio.

Asset Class	Asset Allocation	
	Target Allocation	20 Year Simulated Real Rate of Return
U.S. Equity	22%	6.1%
Developed Foreign Equity	13%	6.5%
Emerging Market Equity	8%	6.5%
Private Equity	10%	8.8%
High Yield Bonds	2%	4.4%
Private Debt	10%	6.8%
Investment Grade Bonds	14%	2.4%
Long-term Government Bonds	5%	2.6%
TIPS	3%	2.3%
Real Estate	10%	5.6%
Infrastructure	3%	6.6%
Total	<u>100%</u>	

### Discount Rate

A single discount rate of 6.45% was used to measure the total pension liability as of June 30, 2025. This represents an increase of 0.07% from the discount rate used for the June 30, 2024 valuation, 6.38%.

The single discount rate was based on an expected rate of return on pension plan investments of 6.5% and a municipal bond rate, based on an index of 20-year general obligation bonds with an average AA credit rating as published by the Federal Reserve, of 5.20% as of June 30, 2025. The projection of cash flows used to determine the single discount rates assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between statutory contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position and future contributions were sufficient to finance the benefit payments through the year 2066 at June 30, 2025. As a result, for fiscal year 2025, the long-term expected rate of return on pension plan investments was applied to projected benefit payments through 2066, and the municipal bond rate was applied to all benefit payments after that date.

### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

For fiscal year 2025, the following table presents the plan's net pension liability using a single discount rate of 6.45%, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is 1-percentage point lower or 1-percentage point higher.

## FINANCIAL STATEMENTS

	June 30, 2025		
	Current		
	1% decrease 5.45%	Discount Rate 6.45%	1% increase 7.45%
State's net pension liability	\$2,066,664,372	\$1,745,541,844	\$1,470,216,227

### 7. Administrative Expenses

A summary of the administrative expenses for the Judges' Retirement System for fiscal year 2025 are listed below.

Personal services	\$377,990
Employee retirement contributions paid by employer	7,513
Employer retirement contributions	193,779
Social Security contributions	27,540
Group insurance	94,931
Contractual services	207,973
Travel	4,804
Printing	177
Commodities	127
Telecommunications	1,147
Information technology	52,730
Depreciation	373
Amortization	14,029
Change in accrued compensated absences	6,181
Total	\$989,294

### 8. Compensated Absences

Employees of the System are entitled to receive compensation for all accrued but unused vacation time upon termination of employment. Additionally, employees of the System are entitled to receive compensation for one-half of the unused sick days that were earned on and after January 1, 1984 and before January 1, 1998, upon termination of employment.

Effective for reporting periods after December 15, 2023 (or fiscal year 2025), GASB Statement No. 101 "Compensated Absences" requires compensated absences' liabilities be recognized for a) leave that has not been used and b) leave that has been used but not yet paid in cash or non-cash means. This change in estimate resulted in a restatement of Beginning Net Position for fiscal year 2025. This change in estimate resulted in a restatement of Beginning Net Position for fiscal year 2025.

The table below presents restated accrued compensated absences (included in Administrative Expenses Payable), due to the prior period impact of GASB Statement No. 101 as well as the current year additions.

	Beginning Balance Before Restatement	Prior Year Restatement	Restated Beginning Balance	Current Year Additions/ (Deletions)	Ending Balance
Accrued Compensated Absences	\$21,165	\$745	\$21,910	\$6,181	\$28,091
Fiscal Year 2025 Net Position	1,398,392,002	(745)	1,398,391,257		

## 9. Pension Plan & Other Post-Employment Benefits

**Plan Description.** All of the System's full-time employees who are not eligible for participation in another state-sponsored retirement plan participate in the State Employees' Retirement System (SERS), which is a pension trust fund in the State of Illinois reporting entity.

The SERS is a single-employer defined benefit public employee retirement system (PERS) in which state employees participate, except those covered by the State Universities, Teachers', General Assembly, and Judges' Retirement Systems.

The financial position and results of operations of the SERS for fiscal year 2025 is included in the State of Illinois' Annual Financial Report for the year ended June 30, 2025. The SERS also issues a separate annual report that may be obtained by writing to the SERS, 2101 South Veterans Parkway, Springfield, Illinois 62794-9255 or by calling 217-785-7202.

The State of Illinois' annual report may be obtained by writing to the State Comptroller's Office, Financial Reporting Department, 325 West Adams St., Springfield, Illinois 62704-1858 or by calling 217-782-2053.

A summary of SERS' benefit provisions, changes in benefit provisions, employee eligibility requirements including eligibility for vesting, and the authority under which benefit provisions are established, are included as an integral part of the SERS' annual report. Also included is a discussion of employer and employee obligations to contribute and the authority under which those obligations are established.

**Other Post-Employment Benefits.** The State provides health, dental, vision, and life insurance benefits for retirees and their dependents in a program administered by the Department of Central Management Services. Substantially all State employees become eligible for post-employment benefits if they eventually become annuitants of one of the State sponsored pension plans. Health, dental, and vision benefits include basic benefits for annuitants and dependents under the State's self-insurance plan and insurance contracts currently in force. Annuitants may be required to contribute towards health, dental, and vision benefits with the amount based on factors such as date of retirement, years of credited service with the State, whether the annuitant is covered by Medicare, and whether the annuitant has chosen a managed health care plan. Annuitants who retired prior to January 1, 1998, and who are vested in the State Employees' Retirement System do not contribute towards health, dental, and vision benefits. For annuitants who retired on or after January 1, 1998, the annuitant's contribution amount is reduced 5% for each year of credited service with the State allowing those annuitants with twenty or more years of credited service to not have to contribute towards health, dental, and vision benefits. Annuitants also receive life insurance coverage equal to the annual salary on the last day of employment until age 60, at which time the benefit becomes \$5,000.

The State pays the System's portion of employer costs for the benefits provided. The total cost of the State's portion of health, dental, vision, and life insurance benefits of all members, including post-employment health, dental, vision, and life insurance benefits, is recognized as an expenditure by the State in the Illinois Annual Financial Report. The State finances the costs on a pay-as-you-go basis. The total costs incurred for health, dental, vision, and life insurance benefits are separated by individual department or fund for annuitants and their dependents and active employees and their dependents after the State adopted GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions. The System and the State Comptroller has determined that it would be inappropriate for the System to record its allocated share of the State's other post-employment benefits (OPEB) expense and liability associated with its employees because accounting standards would require that those costs be reallocated and recovered from other state agencies and funds through employer pension contributions.

A summary of post-employment benefit provisions, changes in benefit provisions, employee eligibility requirements including eligibility for vesting, and the authority under which benefit provisions are established are included as an integral part of the financial statements of the Department of Central Management Services. A copy of the financial statements of the Department of Central Management Services may be obtained by writing to the Department of Central Management Services, Stratton Office Building, 401 South Spring Street, Springfield, Illinois 62706.

## FINANCIAL STATEMENTS

### 10. Capital Assets

Capital assets over \$1,000 are capitalized at their cost at the time of acquisition. Depreciation is computed using the straight-line method over the estimated useful life of the asset. The estimated useful lives are as follows: (1) office furniture - 10 years, (2) equipment - 6 years, (3) certain electronic data processing equipment - 3 years, and (4) internally developed software - 20 years. The summary of changes in Capital Assets for fiscal year 2025 is as follows:

	Beginning Balance	Current Year Additions	Current Year Deletions	Ending Balance
Capital Assets				
Equipment	\$ 9,671	\$ 3,120	\$ -	\$ 12,791
Capitalized Software Costs	<u>250,896</u>	<u>29,673</u>	<u>-</u>	<u>280,569</u>
Total	<u>260,567</u>	<u>32,793</u>	<u>-</u>	<u>293,360</u>
Accumulated Depreciation & Amortization				
Equipment	(9,101)	(373)	-	(9,474)
Capitalized Software Costs	<u>(65,767)</u>	<u>(14,029)</u>	<u>-</u>	<u>(79,796)</u>
Total	<u>(74,868)</u>	<u>(14,402)</u>	<u>-</u>	<u>(89,270)</u>
Net Capital Assets	<u>\$ 185,699</u>	<u>\$ 18,391</u>	<u>\$ -</u>	<u>\$ 204,090</u>

**REQUIRED SUPPLEMENTARY INFORMATION**

**SCHEDULE OF CHANGES IN THE STATE'S NET  
PENSION LIABILITY AND RELATED RATIOS  
Fiscal Years Ended June 30, 2025 through 2016**

	2025	2024	2023
<b>Total pension liability</b>			
Service cost	\$ 39,662,205	\$ 40,365,497	\$ 42,160,813
Interest on the total pension liability	196,080,196	192,240,755	186,960,018
Difference between expected and actual experience	33,387,450	33,151,913	51,265,911
Assumption changes	(304,930)	(2,963,131)	(2,952,096)
Benefit payments	(209,575,973)	(201,961,718)	(192,312,576)
Refunds	(895,578)	(1,675,756)	(747,851)
Administrative expense (1)	-	-	-
	<u>58,353,370</u>	<u>59,157,560</u>	<u>84,374,219</u>
<b>Net change in total pension liability</b>			
	<u>3,157,441,561</u>	<u>3,098,284,001</u>	<u>3,013,909,782</u>
<b>Total pension liability - beginning</b>			
<b>Total pension liability - ending (a)</b>	<u>\$ 3,215,794,931</u>	<u>\$ 3,157,441,561</u>	<u>\$ 3,098,284,001</u>
<b>Plan fiduciary net position</b>			
Contributions - employer	\$ 148,937,108	\$ 147,838,000	\$ 147,429,857
Contributions - participant	15,957,526	15,559,972	15,006,659
Net investment (loss) income	118,428,041	117,320,825	76,261,971
Benefit payments	(209,575,973)	(201,961,718)	(192,312,576)
Refunds	(895,578)	(1,675,756)	(747,851)
Administrative expense	(989,294)	(1,016,525)	(1,075,130)
	<u>71,861,830</u>	<u>76,064,798</u>	<u>44,562,930</u>
<b>Net change in plan fiduciary net position</b>			
	<u>1,398,391,257</u>	<u>1,322,327,204</u>	<u>1,277,764,274</u>
<b>Plan fiduciary net position - beginning (2)</b>			
<b>Plan fiduciary net position - ending (b)</b>	<u>\$ 1,470,253,087</u>	<u>\$ 1,398,392,002</u>	<u>\$ 1,322,327,204</u>
<b>State's net pension liability - ending (a)-(b)</b>	<u>\$ 1,745,541,844</u>	<u>\$ 1,759,049,559</u>	<u>\$ 1,775,956,797</u>
<b>Plan fiduciary net position as a percentage of the total pension liability</b>	45.72%	44.29%	42.68%
<b>Covered payroll</b>	\$ 148,213,812	\$ 146,936,928	\$ 139,622,989
<b>State's net pension liability as a percentage of covered payroll</b>	1,177.72%	1,197.15%	1,271.97%
Single discount rate, Beginning of Year	6.38%	6.37%	6.36%
Single discount rate, End of Year	6.45%	6.38%	6.37%
Long-term municipal bond rate	5.20%	3.97%	3.86%
Long-term municipal bond rate date	6/26/25	6/28/24	6/30/23

(1) Prior to fiscal year end 2022, administrative expenses were included in the service cost.

(2) The plan fiduciary net position for fiscal year 2024 was \$1,398,392,002. Subsequent to the GASB statement Nos. 67 and 68 report as of June 30, 2024, there was a prior period adjustment as of June 30, 2024 of \$(745).

## REQUIRED SUPPLEMENTARY INFORMATION

	2022	2021	2020	2019	2018	2017	2016
\$	46,586,718	\$ 48,073,322	\$ 48,964,384	\$ 50,008,782	\$ 53,221,872	\$ 56,166,214	\$ 58,041,274
	182,714,037	179,914,768	177,034,059	180,187,890	175,399,302	168,163,770	158,611,299
	23,623,605	19,224,126	3,087,539	37,888,398	6,190,925	23,042,316	(3,260,012)
	(109,631,607)	42,844,293	23,770,693	(42,248,829)	(14,445,948)	(29,511,474)	205,404,829
	(180,422,869)	(172,641,570)	(165,544,383)	(157,349,969)	(148,146,938)	(140,497,204)	(132,571,796)
	(804,052)	(853,921)	(437,766)	(990,688)	(481,716)	(974,665)	(658,051)
	-	(1,012,863)	(1,031,845)	(910,537)	(897,285)	(914,405)	(942,950)
	<u>(37,934,168)</u>	<u>115,548,155</u>	<u>85,842,681</u>	<u>66,585,047</u>	<u>70,840,212</u>	<u>75,474,552</u>	<u>284,624,593</u>
	<u>3,051,843,950</u>	<u>2,936,295,795</u>	<u>2,850,453,114</u>	<u>2,783,868,067</u>	<u>2,713,027,855</u>	<u>2,637,553,303</u>	<u>2,352,928,710</u>
\$	<u>\$ 3,013,909,782</u>	<u>\$ 3,051,843,950</u>	<u>\$ 2,936,295,795</u>	<u>\$ 2,850,453,114</u>	<u>\$ 2,783,868,067</u>	<u>\$ 2,713,027,855</u>	<u>\$ 2,637,553,303</u>
\$	155,993,000	\$ 148,624,591	\$ 144,160,000	\$ 140,518,962	\$ 135,962,000	\$ 131,334,000	\$ 132,060,000
	14,573,802	14,600,156	14,508,095	14,610,446	14,295,562	14,770,467	14,962,055
	(90,889,351)	278,835,996	48,127,424	64,740,736	69,949,646	97,796,479	(6,470,553)
	(180,422,869)	(172,641,570)	(165,544,383)	(157,349,969)	(148,146,938)	(140,497,204)	(132,571,796)
	(804,052)	(853,921)	(437,766)	(990,688)	(481,716)	(974,665)	(658,051)
	<u>(1,123,921)</u>	<u>(1,012,863)</u>	<u>(1,031,845)</u>	<u>(910,537)</u>	<u>(897,285)</u>	<u>(914,405)</u>	<u>(942,950)</u>
	<u>(102,673,391)</u>	<u>267,552,389</u>	<u>39,781,525</u>	<u>60,618,950</u>	<u>70,681,269</u>	<u>101,514,672</u>	<u>6,378,705</u>
	<u>1,380,437,665</u>	<u>1,112,885,276</u>	<u>1,073,103,751</u>	<u>1,012,484,801</u>	<u>941,803,532</u>	<u>840,288,860</u>	<u>833,910,155</u>
\$	<u>\$ 1,277,764,274</u>	<u>\$ 1,380,437,665</u>	<u>\$ 1,112,885,276</u>	<u>\$ 1,073,103,751</u>	<u>\$ 1,012,484,801</u>	<u>\$ 941,803,532</u>	<u>\$ 840,288,860</u>
\$	<u>\$ 1,736,145,508</u>	<u>\$ 1,671,406,285</u>	<u>\$ 1,823,410,519</u>	<u>\$ 1,777,349,363</u>	<u>\$ 1,771,383,266</u>	<u>\$ 1,771,224,323</u>	<u>\$ 1,797,264,443</u>
	42.40%	45.23%	37.90%	37.65%	36.37%	34.71%	31.86%
\$	133,830,177	\$ 137,421,597	\$ 135,392,337	\$ 138,415,234	\$ 132,064,855	\$ 139,737,508	\$ 139,537,967
	1,297.28%	1,216.26%	1,346.76%	1,284.07%	1,341.30%	1,267.54%	1,288.01%
	6.12%	6.26%	6.34%	6.60%	6.58%	6.48%	6.85%
	6.36%	6.12%	6.26%	6.34%	6.60%	6.58%	6.48%
	3.69%	1.92%	2.45%	3.13%	3.62%	3.56%	2.85%
	6/30/22	6/30/21	6/30/20	6/30/19	6/30/18	6/30/17	6/30/16

## REQUIRED SUPPLEMENTARY INFORMATION

### Notes to the Schedule of Changes in the Net Pension Liability and Related Ratios

Valuation Date: June 30, 2025

### Key Assumption Changes Related to the Schedule of Changes in the State's Net Pension Liability and Related Ratios

#### 2025 Changes in Assumptions:

- Increase the price inflation assumption from 2.25 percent to 2.40 percent.
- Increase the general payroll growth assumption from 2.50 percent to 2.60 percent.
- Decrease the court differential component of the salary increase assumption.
- Update the Tier One normal retirement rates to better reflect observed experience.
- Update the current turnover rates to better reflect observed experience.

#### 2024 Changes in Assumptions:

- There were no significant assumption changes.

#### 2023 Changes in Assumptions:

- There were no significant assumption changes.

#### 2022 Changes in Assumptions:

- The mortality tables were updated to the Pub-2010 Above-Median Income General Healthy Retiree and Employee Mortality Tables with no adjustments and future mortality improvements using the scale MP-2021.
- The normal retirement rates for Tier 1 were updated to better reflect observed experience.
- The current turnover rates were updated to better reflect observed experience.

#### 2021 Changes in Assumptions:

- There were no significant assumption changes.

#### 2020 Changes in Assumptions:

- There were no significant assumption changes.

#### 2019 Changes in Assumptions:

- The investment rate of return assumption decreased from 6.75% to 6.5%.
- The rate of inflation decreased from 2.5% to 2.25%.
- The salary increase assumption decreased from 2.75% to 2.5%.
- The mortality tables were updated to Pub-2010 Above-Median Income General Healthy Retiree and Employee Mortality Tables with adjustments for the System's credibility factors and future mortality improvements using scale MP-2018.
- The normal and early retirement rates were updated to better reflect observed experience.
- The turnover rates were updated to better reflect observed experience.

#### 2018 Changes in Assumptions:

- The rate of inflation decreased from 2.75% to 2.5%.
- The salary increase assumption decreased from 3.00% to 2.75%.

#### 2017 Changes in Assumptions:

- There were no significant assumption changes.

## REQUIRED SUPPLEMENTARY INFORMATION

### 2016 Changes in Assumptions:

- The rate of inflation decreased from 3.00% to 2.75%.
- The investment return assumption was decreased from 7.00% to 6.75%.
- The salary increase assumption was changed from 3.75% to 3.00% per year, compounded annually. That rate includes a 0.25% per year productive/merit/promotion component.
- Turnover rates were increased for both Tier 1 and Tier 2 members. For Tier 2 members with less than five years of service, the turnover rate was increased to a flat rate of 1.75%.
- The overall normal retirement rates were decreased to better reflect observed experience.
- Generational mortality improvement factors were added to reflect future mortality improvements. The new mortality tables move from a single dimensional age-based table to a two dimensional table where the year of a person's birth influences their mortality rate.

### SCHEDULE OF INVESTMENT RETURNS

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Annual money-weighted rate of return, net of investment expense	7.7%	9.0%	6.1%	(6.7)%	26.0%	4.7%	7.2%	7.5%	12.4%	(0.6)%

### SCHEDULE OF CONTRIBUTIONS

Fiscal Year Ended June 30	Actuarially determined contribution	Contributions received	Contribution (deficiency) excess	Covered Payroll	Contributions received as a percentage of covered payroll
2016	\$ 121,362,703	\$ 132,060,000	\$ 10,697,297	\$ 139,537,967	94.64%
2017	152,699,188	131,334,000	(21,365,188)	139,737,508	93.99%
2018	168,056,916	135,962,000	(32,094,916)	132,064,855	102.95%
2019	169,632,403	140,518,962	(29,113,441)	138,415,234	101.52%
2020	173,704,375	144,160,000	(29,544,375)	135,392,337	106.48%
2021	173,205,430	148,624,591	(24,580,839)	137,421,597	108.15%
2022	175,823,406	155,993,000	(19,830,406)	133,830,177	116.56%
2023	174,869,681	147,429,857	(27,439,824)	139,622,989	105.59%
2024	174,674,767	147,838,000	(26,836,767)	146,936,928	100.61%
2025	178,592,396	148,937,108	(29,655,288)	148,213,812	100.49%

## REQUIRED SUPPLEMENTARY INFORMATION

### Notes to Schedule of Contributions

Valuation Date: June 30, 2023

Notes Actuarially determined contribution rates are calculated as of June 30, which is 12 months prior to the beginning of the fiscal year in which the contributions will be made.

### Methods and Assumptions Used to Determine Contribution Rates as of the Valuation Date

Actuarial Cost Method: Projected Unit Credit

Amortization Method: Normal cost plus a 25 year level percentage of capped payroll closed-period amortization of the unfunded accrued liability.

Remaining Amortization Period: 17 years, closed.

Asset Valuation Method: 5 year smoothed market

Inflation: 2.25%

Salary Increases: 2.5% per year (2.25% inflation and 0.25% productivity components per year).

Post Retirement Benefits: Post-retirement benefit increases of 3.00%, compounded, for Tier 1 and 3.00% or the annual increase in the Consumer Price Index, whichever is less, compounded, for Tier 2.

Investment Rate of Return: 6.5%

Retirement Age: Experienced based table of rates that are specific to the type of eligibility condition

### Mortality:

Post-retirement: Pub-2010 Above-Median Income General Healthy Retiree Mortality tables, sex distinct, with no scaling factors, and the MP-2021 two-dimensional generational mortality improvement scale.

Pre-retirement: Pub-2010 Above-Median Income General Employee Mortality tables, sex distinct, with no scaling factors, and the MP-2021 two-dimensional generational mortality improvement scale.

SUPPLEMENTARY FINANCIAL INFORMATION

SCHEDULE OF PAYMENTS TO CONSULTANTS  
Year Ended June 30, 2025

Actuary	\$ 83,500
Audit fees	<u>36,425</u>
Total	<u><u>\$119,925</u></u>

**Report on Internal Control Over Financial  
Reporting and on Compliance and Other Matters Based on an  
Audit of Financial Statements Performed in Accordance With  
Government Auditing Standards**

**Independent Auditor's Report**

Honorable Frank J. Mautino, Auditor General – State of Illinois

Board of Trustees, Judges' Retirement System of the State of Illinois

As Special Assistant Auditors for the Auditor General, we have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the Judges' Retirement System of the State of Illinois (the System), a fiduciary component unit of the State of Illinois, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the System's basic financial statements and have issued our report thereon dated March 18, 2026. Our report also includes an emphasis of matter paragraph which states "As discussed in Notes 5 and 6 of the financial statements, the actuarially determined net pension liability, calculated as required by GASB Statement No. 67, is dependent on several assumptions, including the assumption that future required contributions from State sources are made based on statutory requirements in existence as of the date of this report." Our report also has an emphasis of matter which states "As discussed in Note 8 of the financial statements, the System has restated fiduciary net position as of July 1, 2024 for the implementation of GASB Statement No. 101 *Compensated Absences*." Our opinion is not modified with respect to these matters.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the System's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control. Accordingly, we do not express an opinion on the effectiveness of the System's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the System's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**SIGNED ORIGINAL ON FILE**

Schaumburg, Illinois  
March 18, 2026