

Chicago State University

**A COMPONENT UNIT OF THE
STATE OF ILLINOIS**

FINANCIAL AUDIT

**FOR THE YEAR ENDED
JUNE 30, 2025**

**PERFORMED AS SPECIAL
ASSISTANT AUDITORS FOR THE
AUDITOR GENERAL
STATE OF ILLINOIS**

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
FINANCIAL AUDIT
For the Year Ended June 30, 2025

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The Chicago State University's <i>Federal Single Audit</i> and <i>State Compliance Examination</i> for the year ended June 30, 2025, will be issued under separate covers.	

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
FINANCIAL AUDIT
For the Year Ended June 30, 2025

UNIVERSITY OFFICIALS

President	Ms. Zaldwaynaka Scott, Esq.
Chief of Staff	Ms. Jimell Byrd - Reno
Provost and V.P. for Academic Affairs	Dr. Sonja Feist-Price
Interim V.P., General Counsel, Chief Compliance Officer and V.P. of Legal Affairs (07/01/2025 – Present)	Jason Carter
V.P., General Counsel, Chief Compliance Officer and V.P. of Legal Affairs (05/01/2025 – 06/30/2025)	Vacant
V.P., General Counsel, Chief Compliance Officer and V.P. of Legal Affairs (07/01/2024 – 04/30/2025)	Sonya Miller
CFO & V.P. of Financial Operations	Ms. Nicole Latimer-Williams
Executive Director/Controller (12/01/2025 – Present)	Ms. Zaneta Dabney
Executive Director/Controller (07/01/2024 – 11/30/2025)	Ms. Evelyn Romero
Chief Internal Auditor (06/01/2025 – Present)	James Timberlake
Chief Internal Auditor (07/01/2024 – 05/31/2025)	Vacant

BOARD OF TRUSTEES

Chair	Ms. Andrea Zopp, Esq.
Vice Chair	Ms. Angelique David, Esq.
Secretary	Ms. Cheryl Watkins
Member	Mr. Cory Thames
Member	Mr. Jason Quaira
Member (05/02/2025 – Present)	Ms. Dixie Adams
Member (07/01/2024 – 05/01/2025)	Vacant
Member (05/02/2025 – Present)	Ms. Michelle Gooze-Miller
Member (07/01/2024 – 05/01/2025)	Vacant
Member (06/09/2025 – Present)	Mr. John C. Robak
Member (07/01/2024 – 06/08/2025)	Vacant
Student Member (07/01/2025 – Present)	Ms. Zariah Franklin
Student Member (07/01/2024 – 06/30/2025)	Ms. Allison Bolden

UNIVERSITY OFFICE

The University's primary administrative office is located at:

9501 S. King Drive
Chicago, Illinois 60628

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
FINANCIAL AUDIT
For the Year Ended June 30, 2025

FINANCIAL STATEMENT REPORT

SUMMARY

The audit of the accompanying financial statements of the Chicago State University (University) was performed by Roth & Co., LLP.

Based on their audit, the auditors expressed an unmodified opinion on the University’s basic financial statements.

SUMMARY OF FINDINGS

<u>Number of</u>	<u>Current Report</u>	<u>Prior Report</u>
Findings	4	3
Repeated Findings	3	3
Prior Recommendations Implemented or Not Repeated	—	—

SCHEDULE OF FINDINGS

<u>Item No.</u>	<u>Page</u>	<u>Last/First Reported</u>	<u>Description</u>	<u>Finding Type</u>
Current Findings				
2025-001	62	2024/2020	Inadequate Internal Controls over Census Data	Significant Deficiency and Noncompliance
2025-002	67	New	Inadequate Controls over Financial Reporting	Significant Deficiency
2025-003	69	2024/2020	Weaknesses over Computer Security	Material Weakness and Noncompliance
2025-004	72	2024/2023	Inadequate Controls to Ensure Compliance with the Illinois Pension Code	Material Weakness and Noncompliance

EXIT CONFERENCE

The University waived an exit conference in a correspondence from Mr. James Timberlake, Chief Internal Auditor, on February 6, 2026. The responses to the recommendations were provided by Mr. James Timberlake, Chief Internal Auditor, in a correspondence dated February 10, 2026.

INDEPENDENT AUDITORS' REPORT

Honorable Frank J. Mautino
Auditor General
State of Illinois

and

Board of Trustees
Chicago State University

Report on the Audit of the Financial Statements

Opinions

As Special Assistant Auditors for the Auditor General, we have audited the accompanying financial statements of the business-type activities, fiduciary activities and the discretely presented component unit of the Chicago State University (University), a component unit of the State of Illinois, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the University's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of, the business-type activities, fiduciary activities and the discretely presented component unit of the University, as of June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of Chicago State Foundation (Foundation), which represent 100% and 100%, respectively, of the assets and revenues of the discretely presented component unit as of June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Foundation, is based solely on the report of the other auditors.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the University, and to meet our other ethical responsibilities, in accordance

with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and the fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the University's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, no such opinion is expressed.



- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the University's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Schedule of the University's Proportionate of Share of Net Pension Liability, Schedule of Contributions for Pensions, Notes to Required Supplementary Information - Pension, Schedule of University's Proportionate Share of the Total OPEB Liability, and Notes to Required Supplementary Information – OPEB be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the University's basic financial statements. The Table of Operating Expenses is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Table of Operating



Expenses is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in this report. The other information comprises the University Officials page, Student Enrollment by Term, University Center Fee, and Schedule of Insurance in Force but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 25, 2026, on our consideration of the University's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the University's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the University's internal control over financial reporting and compliance.

SIGNED ORIGINAL ON FILE

Chicago, Illinois
February 25, 2026



MANAGEMENT'S DISCUSSION AND ANALYSIS

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
For the Year Ended June 30, 2025

Background

Chicago State University (CSU or University) was founded as a teacher-training school over 150 years ago. It is located in a residential community on the south side of Chicago, approximately 12 miles south of downtown Chicago. Today, the University is composed of four colleges - the College of Arts & Sciences, the College of Business, the College of Education, the College of Health Sciences and Pharmacy. CSU offers thirty-two undergraduate degrees, twenty-four graduate and professional degree-granting programs, and sixteen certificates and endorsements. It also offers an interdisciplinary Honors College for highly motivated students in all areas of study and has a Division of Continuing Education. CSU has been accredited through the 2025 - 2033 academic year by the Higher Learning Commission.

Operational and Financial Highlights

The Fiscal Year 2025 operating loss (\$84.4 million) increased by (\$6.8 million) compared to the previous fiscal year's operating loss (\$77.6 million). This increase is mainly due to increase in operating expenses (\$10.5 million), offset by increases in net student tuition and fees (\$0.2 million), federal grants and contracts (\$1.1 million), State and local grants and contracts (\$1.4 million), nongovernmental grants and contracts (\$0.8 million) and net sales and services of auxiliary enterprises (\$0.1 million). The increase in net nonoperating revenues (\$2.8 million) is primarily attributed to the increase in State appropriations (\$0.7 million), in special funding situation and on-behalf payments (\$3.6 million), in federal nonoperating grants (\$1.1 million), offset by decreases in State nonoperating grants (\$2.7 million), and investment income (\$0.2 million).

The following is a financial comparison for the twelve months ended June 30, 2025, and 2024.

	2025 (in thousands)	2024 (in thousands)	Increase (Decrease)
Operating loss	\$ (84,353)	\$ (77,608)	\$ (6,745)
Net nonoperating revenues	75,840	73,090	2,750
Other revenues, expenses, gains or losses	<u>9,503</u>	<u>12,448</u>	<u>(2,295)</u>
Increase (decrease) in net position	<u>\$ 990</u>	<u>\$ 7,930</u>	<u>\$ (6,940)</u>

Management's Discussion and Analysis

The management's discussion and analysis (MD&A) section of this report presents the University's financial information in a condensed financial presentation format for Fiscal Years ended June 30, 2025 and 2024. This section of the report is designed to provide an overview of the changes in financial activities from one year to the next and should be read in conjunction with the University's basic financial statements. The University's management is responsible for the completeness and fairness of this information.

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
For the Year Ended June 30, 2025

The MD&A focuses on the University and excludes the discretely presented component unit, the Chicago State Foundation and Fiduciary Funds. The MD&A for the component unit is included in its separately issued financial statements. Refer to the Notes to the Basic Financial Statements for information on how to obtain the financial statements of the component unit.

Using the Financial Statements

The financial statements encompass the University and its discretely presented component unit.

The Statement of Net Position, the Statement of Revenues, Expenses and Changes in Net Position, and the Statement of Cash Flows emulate the corporate presentation models whereby all of the University's activities are consolidated into one total. These financial statements are prepared in accordance with Governmental Accounting Standards Board (GASB) Statement No. 35, *Basic Financial Statements—and Management's Discussion and Analysis—for Public Colleges and Universities—an amendment of GASB Statement No. 34*.

The Statement of Fiduciary Net Position and the Statement of Changes in Fiduciary Net Position report fiduciary funds which are used to account for assets held in a trustee capacity or as an agent for individuals, private organizations, or governmental units and/or other funds. These financial statements are prepared in accordance with GASB Statement No. 84, *Fiduciary Activities*.

Statement of Net Position

The Statement of Net Position presents the assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the University using the accrual basis of accounting and reflects the financial position of the University at the end of the fiscal year. The statement reflects the University's financial position at a certain date. Net position, consisting of the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources, is one indicator of the current financial condition of the University, while the change in net position that occurs over time is an indicator of whether the overall financial condition has improved or worsened during the year. Assets and liabilities are generally measured using current values. One notable exception is capital assets, which are stated at historical cost less an allowance for depreciation. Net position has been further categorized as (i) Net investment in capital assets, (ii) Restricted nonexpendable - net position that is permanently restricted by externally imposed stipulations, (iii) Restricted expendable - net position subject to externally imposed restrictions that can be fulfilled by actions of the University pursuant to those stipulations or that expire by the passage of time, and (iv) Unrestricted - net position that is not subject to externally imposed stipulations and may be used at the discretion of the governing board to meet current expenses for any purpose.

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
For the Year Ended June 30, 2025

A summary of the University's assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position for the year ended June 30, 2025, in comparison with June 30, 2024 is as follows:

	2025 (in millions)	2024 (in millions)	Change
Assets			
Current assets	\$ 17.1	\$ 24.8	\$ (7.7)
Noncurrent assets:			
Capital assets, net	175.7	168.5	7.2
Other	2.2	5.5	(3.3)
Total Assets	<u>195.0</u>	<u>198.8</u>	<u>(3.8)</u>
Deferred Outflows for OPEB and Pension			
	<u>2.0</u>	<u>1.5</u>	<u>0.5</u>
Liabilities			
Current liabilities	11.2	15.6	(4.4)
Noncurrent liabilities	9.4	8.4	1.0
Total Liabilities	<u>20.6</u>	<u>24.0</u>	<u>(3.4)</u>
Deferred Inflows for OPEB	<u>2.2</u>	<u>3.1</u>	<u>(0.9)</u>
Net Position			
Net investment in capital assets	172.3	165.0	7.3
Restricted, expendable	1.0	0.7	0.3
Unrestricted	0.9	7.5	(6.6)
Total Net Position	<u>\$ 174.2</u>	<u>\$ 173.2</u>	<u>\$ 1.0</u>

Current Assets

Current assets decreased by \$7.7 million from \$24.8 million to \$17.1 million. The decrease is primarily due to the results of operations during Fiscal Year 2025.

Noncurrent Assets (Capital assets, net)

Noncurrent assets (Capital assets, net) increased by \$7.2 million from \$168.5 million to \$175.7 million. The increase mainly consists of net capital additions (\$14.2 million), offset by annual depreciation charges (\$5.6 million), and retirements (\$1.4 million).

Current Liabilities

Current liabilities decreased by \$4.4 million from \$15.6 million to \$11.2 million. The decrease is primarily due to timely settlement of outstanding accounts payable and accrued expenses.

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
For the Year Ended June 30, 2025

Noncurrent Liabilities

Noncurrent liabilities increased by \$1.0 million from \$8.4 million to \$9.4 million mainly due to an increase in the balance of OPEB liability (\$0.9 million) due to changes in actuarial assumptions, an increase in accrued compensated absences (\$0.1 million), an increase in leases payable (\$0.8 million), offset by a decrease in subscriptions payable (\$0.8 million) during Fiscal Year 2025.

Deferred Inflows for OPEB

Deferred inflows for OPEB expense decreased by \$0.9 million from \$3.1 million to \$2.2 million mainly due to changes in actuarial assumptions in the valuation of University's other postemployment benefits.

Net Position (Net investment in capital assets)

Net position - net investment in capital assets increased by \$7.3 million from \$165.0 million to \$172.3 million. This is predominantly attributed to additional assets capitalized during the year and payment of related debt obligations that became due and demandable during the fiscal year.

Statement of Revenues, Expenses and Changes in Net Position

The Statement of Revenues, Expenses and Changes in Net Position focuses on the gross costs and the net costs of the University's activities that are supported substantially by student tuition and fees, State and federal grants and contracts, auxiliary enterprise revenues, and State appropriations. The purpose of the statement is to present the revenues earned and expenses incurred by the University, both operating and nonoperating.

Operating revenues primarily result from exchange transactions where each of the parties to the transaction either gives up or receives something of equal or similar value. The major sources of the University's operating revenues are student tuition and fees, certain grants, and auxiliary revenues.

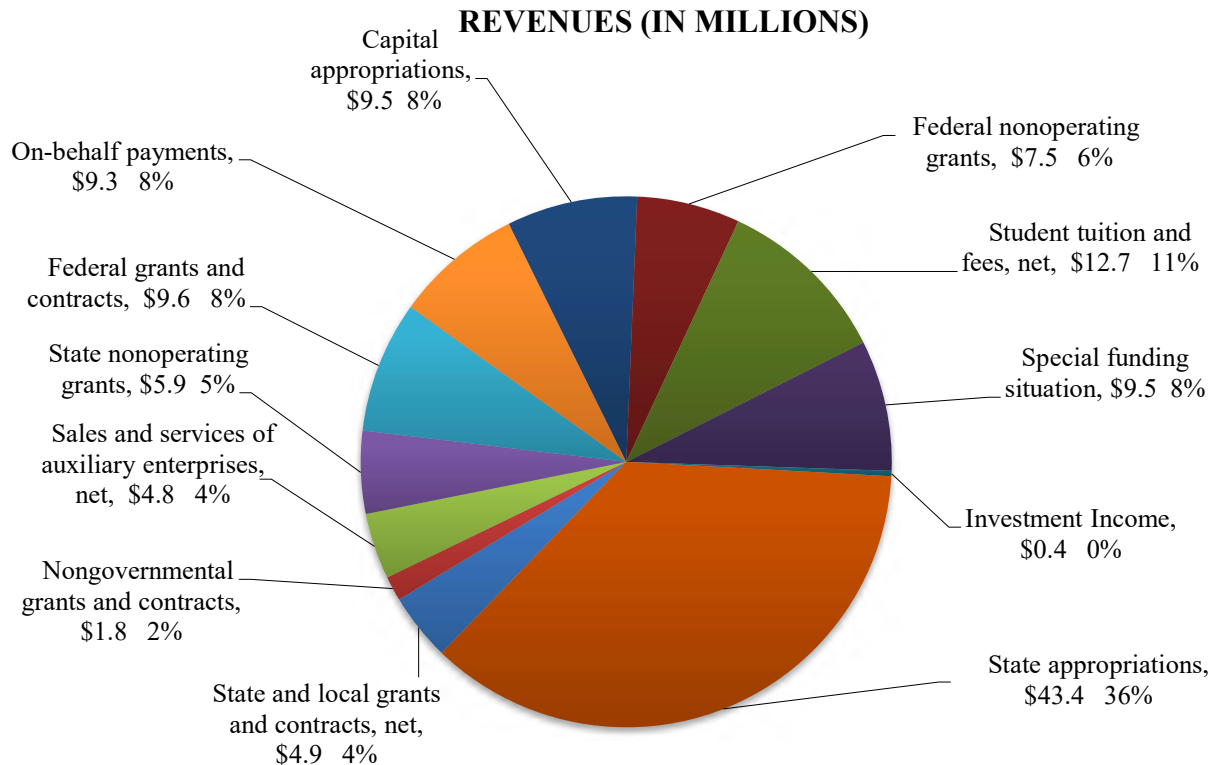
Nonoperating revenues primarily result from non-exchange transactions and are revenues received for which goods and services are not provided in return. The most significant sources of nonoperating revenues that the University relies on to provide funding for operations are State appropriations, special funding situation, and on-behalf payments for fringe benefits.

Revenues

A summary of the University's revenues for the Fiscal Year ended June 30, 2025, in comparison with the Fiscal Year ended June 30, 2024, is as follows:

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
For the Year Ended June 30, 2025

	2025 (in millions)	2024 (in millions)	Increase/ (Decrease)
Operating Revenues			
Student tuition and fees, net	\$ 12.7	\$ 12.5	\$ 0.2
Federal grants and contracts	9.6	8.5	1.1
State and local grants and contracts	4.9	3.5	1.4
Nongovernmental grants and contracts	1.8	1.0	0.8
Sales and services of auxiliary enterprises, net	4.8	4.7	0.1
Total Operating Revenues	<u>33.8</u>	<u>30.2</u>	<u>3.6</u>
Nonoperating Revenues			
State appropriations	43.4	42.7	0.7
Special funding situation	9.5	7.4	2.1
On-behalf payments	9.3	7.8	1.5
State nonoperating grants	5.9	8.6	(2.7)
Federal nonoperating grants	7.5	6.4	1.1
Investment income	0.4	0.6	(0.2)
Total Nonoperating Revenues	<u>76.0</u>	<u>73.5</u>	<u>2.5</u>
Other Capital Revenues			
Capital appropriations	9.5	12.4	(2.9)
Total Other Revenues	<u>9.5</u>	<u>12.4</u>	<u>(2.9)</u>
Total Revenues	<u>\$ 119.3</u>	<u>\$ 116.1</u>	<u>\$ 3.2</u>



CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
For the Year Ended June 30, 2025

Student Enrollment

Terms	Head Count		Change %	Credit Hours		Change %
	FY 2025	FY 2024		FY 2025	FY 2024	
Fall	2,250	2,334	(3.60%)	22,496	23,153	(2.84%)
Spring	2,143	2,138	0.23%	21,298	21,170	0.60%
Summer	1,081	938	15.25%	5,414	4,490	20.58%

Operating Revenues

Operating revenues increased by \$3.6 million from \$30.2 million to \$33.8 million primarily due to the increase in Federal grants and contracts (\$1.1 million), State and local grants and contracts (\$1.4 million), and non-governmental grants and contracts (\$0.8 million).

Nonoperating Revenues

Nonoperating revenues increased by \$2.5 million from \$73.5 million to \$76.0 million. This increase is mainly due to increase in special funding situation (\$2.1 million), on-behalf payments (\$1.5 million), Federal nonoperating grants (\$1.1 million), and State appropriations (\$0.7 million) during the fiscal year. This increase was offset by a decrease in nonoperating grants (\$2.7 million) and investment income (\$0.2 million).

Other Capital Revenues

Other capital revenues decreased by \$2.9 million from \$12.4 million to \$9.5 million. This decrease mainly represents the capital project activities managed and completed by the Capital Development Board (CDB), on behalf of the University.

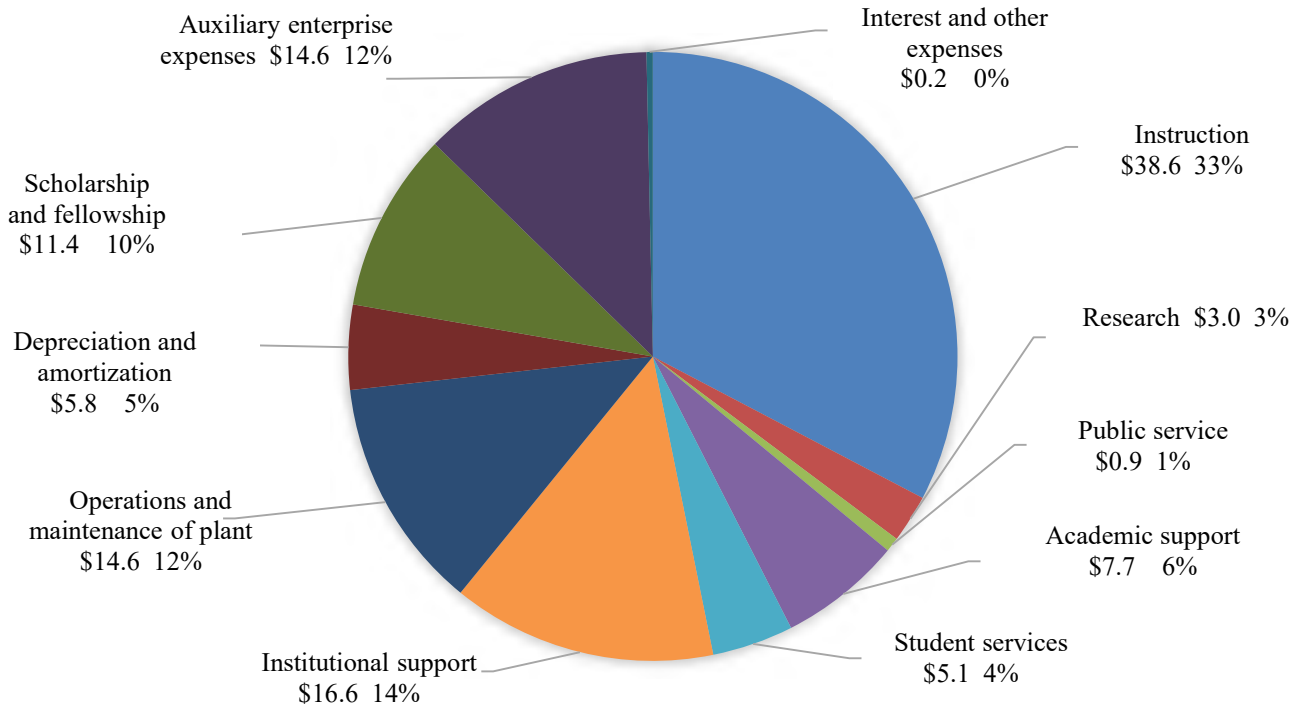
Expenses

A summary of the University's operating expenses for the Fiscal Year ended June 30, 2025 in comparison with the Fiscal Year ended June 30, 2024 is as follows:

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
For the Year Ended June 30, 2025

	<u>2025</u> <u>(in millions)</u>	<u>2024</u> <u>(in millions)</u>	<u>Increase/ (Decrease)</u>
Operating Expenses			
Education and general:			
Instruction	\$ 38.6	\$ 36.3	\$ 2.3
Research	3.0	1.7	1.3
Public service	0.9	1.0	(0.1)
Academic support	7.7	6.9	0.8
Student services	5.1	4.6	0.5
Institutional support	16.6	15.2	1.4
Operations and maintenance of plant	14.6	14.9	(0.3)
Depreciation and amortization	5.8	5.5	0.3
Scholarship and fellowship	11.4	10.6	0.8
Auxiliary enterprise expenses	14.6	11.1	3.5
Total Operating Expenses	<u>118.3</u>	<u>107.8</u>	<u>10.5</u>
Other Nonoperating Expenses/Losses			
Interest and other expenses	0.2	0.3	(0.1)
Total Other Nonoperating Expenses/Losses	<u>0.2</u>	<u>0.3</u>	<u>(0.1)</u>
Total Expenses	<u>\$ 118.5</u>	<u>\$ 108.1</u>	<u>\$ 10.4</u>

EXPENSES (IN MILLIONS)



CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)
For the Year Ended June 30, 2025

Operating Expenses

Operating expenses increased by \$10.5 million from \$107.8 million to \$118.3 million. The change is mainly due to an increase in education and general instruction expenditures (\$2.3 million), research expenditures (\$1.3 million), academic support expenditures (\$0.8 million), institutional support expenditures (\$1.4 million), scholarship & fellowship expenditures (\$0.8 million), and auxiliary enterprise expenditures (\$3.5 million) in the fiscal year.

Capital Assets and Debt Administration

The University had \$325.3 million invested in capital assets at the end of Fiscal Year 2025. Capital assets net of accumulated depreciation totaled \$175.7 million. Depreciation expense for the current year was \$5.8 million.

In Fiscal Year 2025, the University recognized \$9.5 million in construction in progress for capital project activities managed on behalf of the University. These capital projects were funded by CDB and included building and elevator renovations, electrical/fire alarm system upgrades, construction of nursing lab, upgrades of parking lots, and others.

The University's student services facilities, such as the Cordell Reed Student Union Building; health services, including student health related operations of the Wellness Center and Insurance Support services; and parking facilities were funded by revenue bonds. As of June 30, 2025, the University's has no liability related to revenue bonds.

Economic Factors That Will Affect the Future

The State of Illinois continues to face economic challenges at the local and federal levels for funding. The State continues to lag in the unemployment economic indicator relative to its neighboring States. For the month ended December 2025, the Illinois unemployment rate was 4.6% while its neighboring states unemployment rate ranged from 3.1% to 5.1%.

The University believes that despite the financial affairs of the State, higher education will continue to play a vital role in developing a well-educated workforce to compete in a modern economy in various industries including healthcare, information technology, distribution and logistics, and manufacturing. Accordingly, the University, in coordination with other sister higher education institutions continues to advocate for continued equitable State financial support.

BASIC FINANCIAL STATEMENTS

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
STATEMENT OF NET POSITION
June 30, 2025

	University	Discretely Presented Component Unit
ASSETS		
Current Assets		
Cash equity with State Treasurer (Note 2)	\$ 281,950	\$ -
Cash and cash equivalents (Note 2)	4,015,602	1,346,451
Securities lending collateral equity of State Treasurer (Note 2)	69,347	-
Balance in State Appropriation	15,041	-
Accounts receivable, net (Note 3)	11,299,625	679,709
Inventories	7,406	-
Loans and notes receivable, net (Note 3)	16,433	-
Prepaid expenses and other assets	1,381,311	121,476
Total current assets	<u>17,086,715</u>	<u>2,147,636</u>
Noncurrent Assets		
Cash and cash equivalents - restricted (Note 2)	2,199,296	-
Endowment investments (Note 2)	-	9,384,081
Loans and notes receivable, net (Note 3)	110,606	-
Capital assets, net (Note 4)	175,659,951	-
Total noncurrent assets	<u>177,969,853</u>	<u>9,384,081</u>
Total Assets	<u>195,056,568</u>	<u>11,531,717</u>
DEFERRED OUTFLOWS FOR OPEB AND PENSION (Notes 9 and 11)		
	1,955,828	-
Total Assets and Deferred Outflows of Resources	<u>197,012,396</u>	<u>11,531,717</u>
LIABILITIES		
Current Liabilities		
Accounts payable and accrued liabilities	4,826,869	388,573
Obligations under securities lending collateral equity of State Treasurer (Note 2)	69,347	-
Accrued wages (Note 5)	2,438,467	-
Unearned revenue (Note 6)	1,784,276	23,098
Long-term liabilities - current portion (Note 7)	2,082,985	-
Total current liabilities	<u>11,201,944</u>	<u>411,671</u>
Noncurrent Liabilities		
Accrued compensated absences (Note 7)	3,565,488	-
OPEB liability (Note 7)	3,439,392	-
Subscriptions payable (Note 7)	950,618	-
Leases payable (Note 7)	1,208,008	-
Federal loan program contributions refundable (Note 7)	236,152	-
Total noncurrent liabilities	<u>9,399,658</u>	<u>-</u>
Total Liabilities	<u>20,601,602</u>	<u>411,671</u>
DEFERRED INFLOWS FOR OPEB (Note 11)		
	2,191,778	-
Total Liabilities and Deferred Inflows of Resources	<u>22,793,380</u>	<u>411,671</u>
NET POSITION		
Net investment in capital assets	172,323,755	-
Restricted for:		
Nonexpendable		
Scholarships and academic support	-	5,379,446
Expendable		
Direct programs and scholarships	-	6,103,085
Capital projects	431,048	-
Auxiliary services	564,791	-
Unrestricted	899,422	(362,485)
Total Net Position	<u>\$ 174,219,016</u>	<u>\$ 11,120,046</u>

The accompanying notes are an integral part of these financial statements.

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
For the Year Ended June 30, 2025

	University	Discretely Presented Component Unit
OPERATING REVENUES		
Student tuition and fees (net of scholarship allowances of \$10,534,680)	\$ 12,711,586	\$ -
Federal grants and contracts	9,630,705	-
State and local grants and contracts	4,901,533	-
Nongovernmental grants and contracts	1,802,944	-
Sales and services of auxiliary enterprises (net of scholarship allowances of \$173,669)	4,770,214	-
Other operating revenues	35,249	5,566,601
Total operating revenues	<u>33,852,231</u>	<u>5,566,601</u>
OPERATING EXPENSES		
Educational and general		
Instruction	38,552,328	-
Research	3,020,784	-
Public service	874,373	-
Academic support	7,668,192	-
Student services	5,059,802	-
Institutional support	16,633,793	-
Operations and maintenance of plant	14,640,268	-
Depreciation and amortization	5,760,251	1,421
Scholarship and fellowship	11,374,478	3,949,568
Auxiliary enterprise expenses	14,620,795	-
Other operating expenses	-	1,419,025
Total operating expenses	<u>118,205,064</u>	<u>5,370,014</u>
OPERATING INCOME (LOSS)	<u>(84,352,833)</u>	<u>196,587</u>
NONOPERATING REVENUES (EXPENSES)		
State appropriations (Note 17)	43,437,700	-
Special funding situation (Notes 9, 10, and 11)	9,495,528	-
On-behalf payments	9,261,000	-
State nonoperating grants	5,918,972	-
Federal nonoperating grants	7,545,172	-
Investment income, net	397,458	800,669
Interest on capital asset - related debt	(211,738)	-
Other nonoperating expenses	(4,000)	-
Endowment contribution	-	100,000
Net nonoperating revenues (expenses)	<u>75,840,092</u>	<u>900,669</u>
INCOME (LOSS) BEFORE OTHER REVENUES, EXPENSES, GAINS OR LOSSES	<u>(8,512,741)</u>	<u>1,097,256</u>
Capital appropriations	9,515,359	-
Loss on disposal of capital assets	(229,133)	-
Gain on termination	217,071	-
Total other revenues and losses	<u>9,503,297</u>	<u>-</u>
INCREASE IN NET POSITION	990,556	1,097,256
NET POSITION, BEGINNING OF YEAR	<u>173,228,460</u>	<u>10,022,790</u>
NET POSITION, END OF YEAR	<u>\$ 174,219,016</u>	<u>\$ 11,120,046</u>

The accompanying notes are an integral part of these financial statements.

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
STATEMENT OF CASH FLOWS
For the Year Ended June 30, 2025

	University	Discretely Presented Component Unit
CASH FLOWS FROM OPERATING ACTIVITIES		
Student tuition and fees	\$ 13,314,134	\$ -
Grants and contracts	14,415,721	4,036,352
Payment to suppliers for goods and services	(29,911,323)	(1,028,456)
Payments to employees for services	(54,410,629)	-
Payments for scholarship and fellowship	(11,374,478)	(3,949,568)
Loans issued to students and employees	(16,433)	-
Loans collected from students	39,102	-
Student direct lending receipts	19,691,778	-
Student direct lending disbursements	(19,691,778)	-
Sales and services of auxiliary enterprises	4,639,142	-
Other receipts (disbursements)	736,103	751,789
Net cash used in operating activities	(62,568,661)	(189,883)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
State appropriations	44,258,909	-
State nonoperating grants	5,964,958	-
Federal nonoperating grants	7,545,172	-
Repayment of federal loan program contributions refundable	(35,829)	-
Other noncapital financing activities	(4,000)	-
Net cash provided by noncapital financing activities	57,729,210	-
CASH FLOWS FROM CAPITAL FINANCING ACTIVITIES		
Proceeds from disposal of equipment	546,729	-
Purchases of capital assets	(3,370,141)	-
Principal paid on capital debt	(789,473)	-
Interest paid on capital debt	(211,738)	-
Net cash used in capital financing activities	(3,824,623)	-
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest and/or dividends on investments	397,458	249,060
Proceeds from sales and maturities of investments	-	12,164,896
Purchase of investment and others	-	(12,384,686)
Net cash provided by investing activities	397,458	29,270
NET DECREASE IN CASH AND CASH EQUIVALENTS	(8,266,616)	(160,613)
CASH AND CASH EQUIVALENTS, BEGINNING OF YEAR	14,763,464	1,507,064
CASH AND CASH EQUIVALENTS, END OF YEAR	\$ 6,496,848	\$ 1,346,451
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH USED IN OPERATING ACTIVITIES:		
Operating income (loss)	\$ (84,352,833)	\$ 196,587
Adjustments to reconcile operating income (loss) to net cash used in operating activities:		
Depreciation and amortization	5,760,251	1,421
Special funding situation	9,495,528	-
On-behalf payments	9,261,000	-
Changes in assets, deferred outflows of resources, liabilities, and deferred inflows of resources:		
Accounts receivables, net	2,256,811	(151,243)
Inventories	(597)	-
Prepaid expenses and other assets	(568,950)	-
Deferred outflows for OPEB and pension	(470,153)	-
Loans and notes receivable	25,609	-
Accounts payable and accrued liabilities	(894,035)	(236,648)
Accrued wages	(206,743)	-
Unearned revenue	(3,006,882)	-
Accrued compensated absences	124,258	-
OPEB liability	910,041	-
Deferred inflows for OPEB	(901,966)	-
Net cash used in operating activities	\$ (62,568,661)	\$ (189,883)
NONCASH INVESTING, CAPITAL FINANCING AND NONCAPITAL FINANCING ACTIVITIES		
Capital appropriations	\$ 9,515,359	\$ -
Special funding situation	9,495,528	-
On-behalf payments	9,261,000	-

The accompanying notes are an integral part of these financial statements.

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
STATEMENT OF FIDUCIARY NET POSITION
June 30, 2025

	<u>Custodial Funds</u>
ASSETS	
Cash and cash equivalents (Note 2)	\$ <u>164,869</u>
NET POSITION	
Restricted for:	
Individuals, organizations, and other governments	\$ <u><u>164,869</u></u>

The accompanying notes are an integral part of these financial statements.

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
For the Year Ended June 30, 2025

	Custodial Funds
ADDITIONS	
Contributions by nongovernmental entities	\$ 1,259,657
DEDUCTIONS	
Payments for awards and grants	1,177,556
Payments for other expenses	52,557
Total deductions	1,230,113
INCREASE IN NET POSITION	29,544
NET POSITION, BEGINNING OF YEAR	135,325
NET POSITION, END OF YEAR	\$ 164,869

The accompanying notes are an integral part of these financial statements.

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
NOTES TO THE BASIC FINANCIAL STATEMENTS
June 30, 2025

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Nature of Operations - Chicago State University (University) is a public, comprehensive, urban institution of higher learning located on the south side of Chicago. The University serves the State, national and international communities by providing its students with academic instruction, by conducting research and other activities that advance fundamental knowledge, and by disseminating knowledge to residents of the region, the State of Illinois and beyond.

The University was established in 1867 as an experimental teacher-training school. The Chicago State University Board of Trustees (Board), established in January 1996 by an act of the Illinois General Assembly, governs the University. The Board consists of seven members appointed by the Governor and one student member elected by the student population.

Reporting Entity - The financial reporting entity, as defined by the Governmental Accounting Standards Board (GASB), consists of the primary government entity, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion could cause the financial statements to be misleading or incomplete. Accordingly, the financial statements include the accounts of all agencies of Chicago State University, as the primary government, and the accounts of Chicago State Foundation (CSF or Foundation).

CSF was established on March 24, 2015 for the purpose of providing the University's students, faculty, and staff financial support through fund raising activities. CSF is a non-profit tax-exempt 501(c)(3) organization. CSF is reported as a discretely presented component unit in the University's financial statements.

Separate financial statements for the Foundation may be obtained at the Foundations' administrative office: Executive Director, Chicago State Foundation, Cook Administration Building, 9501 South King Drive, Chicago, Illinois, 60628.

The University (including the Foundation) is a component unit of the State of Illinois for financial reporting purposes. The financial balances and activities included in these financial statements are, therefore, also included in the State's Annual Comprehensive Financial Report (ACFR).

Financial Statement Presentation - The University follows the financial statement presentation requirements prescribed by GASB Statement No. 35, *Basic Financial Statements—and Management's Discussion and Analysis—for Public Colleges and Universities—an amendment of GASB Statement No. 34*, and subsequent amendments. This statement requires the University's resources be

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
NOTES TO THE BASIC FINANCIAL STATEMENTS
June 30, 2025

classified into net position categories and reported in the Statement of Net Position. These categories are defined as (a) Net investment in capital assets, (b) Restricted nonexpendable - net position restricted by externally imposed stipulations, (c) Restricted expendable - net position subject to externally imposed restrictions that can be fulfilled by actions of the University pursuant to those stipulations or that expire by the passage of time, and (d) Unrestricted - net position not subject to externally imposed stipulations but may be designated for specific purposes by an action of the Board. The University first applies restricted resources when an expense or outlay is incurred for purposes for which both restricted and unrestricted net position is available.

Basis of Accounting - For financial reporting purposes, the University is considered a special-purpose government engaged in business-type and fiduciary activities. Accordingly, the University's financial statements have been presented using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis, revenues are recognized when earned, and expenses are recorded when an obligation has been incurred. All significant intra-agency transactions have been eliminated.

Fiduciary Fund - The University reports fiduciary funds which are used to account for assets held in a trustee capacity or as an agent for individuals, private organizations, or governmental units, and/or other funds. The University's fiduciary fund includes the following:

Custodial Fund - Custodial funds are used to report fiduciary activities that are not required to be reported in another fiduciary fund type. The custodial funds are as follows:

- Chicagoland Regional College Program - This fund accounts for monies received from the United Parcel Services (UPS) to pay tuition and fees, stipends, and other appropriate educational expenses for students participating in the program.
- Private Scholarships and Others - These include scholarships from private organizations received in advance by the University on-behalf of students, and custodial funds from student activities, clubs, or other groups with funds typically generated from donations, fees, and other fund-raising activities.

Use of Estimates - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts and disclosures. Actual results could differ from those estimates.

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
NOTES TO THE BASIC FINANCIAL STATEMENTS
June 30, 2025

Cash and Cash Equivalents - Cash equivalents are defined as short-term, highly liquid investments that are both readily convertible to known amounts of cash and so near to maturity that they present insignificant risk of changes in value because of changes in interest rates. The University considers all highly liquid investments with an original maturity of three months or less to be cash equivalents. Funds invested through the Illinois Funds are considered cash equivalents.

Investments - The University accounts for its investments at fair value in accordance with GASB Statement No. 72, *Fair Value Measurement and Application*. Accordingly, the changes in fair value of investments are reported as an increase or decrease in investment assets and a component of investment income or loss in the Statement of Revenues, Expenses and Changes in Net Position.

Accounts Receivable - Accounts receivable consist of tuition and fee charges to students and auxiliary enterprise services provided to students, faculty, and staff, the majority of which reside in the State of Illinois (State). Accounts receivable also include amounts due from federal, state, and local governments, or private sources, in connection with the reimbursement of allowable expenditures made pursuant to the University's grants and contracts. Accounts receivable is presented net of estimated uncollectible accounts. Allowances for doubtful accounts are charged against revenues when estimated or determined to be uncollectible.

Inventories - Inventories are determined on the first in, first out (FIFO) method and stated at the lower of cost or market. The cost is recorded as an expense as the inventory is consumed.

Prepaid Expenses and Other Assets - Prepaid expenses include amounts paid in advance for services benefiting future periods.

Capital Assets - Capital assets are recorded at cost at the date of acquisition, or fair market value at the date of donation in the case of gifts. For equipment, the University's capitalization policy includes items with an estimated useful life greater than one year. Renovations to buildings, infrastructure, and land improvements that significantly increase the value or extend the useful life of the structure are capitalized. Routine repairs and maintenance are charged to operating expenses in the year in which the expense is incurred.

Depreciation is computed using the straight-line method over the estimated useful lives of the assets, generally 10 to 60 years for buildings, 5 to 50 years for infrastructure and site improvements, 5 to 7 years for library books, and 3 to 15 years for equipment and intangible assets.

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
NOTES TO THE BASIC FINANCIAL STATEMENTS
June 30, 2025

Right-of-use Asset - Right-of-use asset is initially measured at an amount equal to the initial measurement of the related lease liability plus any lease payments made prior to the lease term, less lease incentives, and plus ancillary charges necessary to place the lease into service. The right-of-use asset is amortized on a straight-line basis over the shorter of the underlying asset or lease term.

Subscription-Based Information Technology Arrangements - Subscription-based information technology arrangement (SBITA) with an initial noncancellable term greater than twelve months is recognized as a right-of-use subscription asset (subscription asset) and a subscription liability. SBITA with a maximum possible term of 12 months or less at commencement is recognized as an expense. Subscription liability is measured at the present value of subscription payments expected to be made over the SBITA term. The subscription asset is initially measured as the initial measurement of the subscription liability, adjusted for payments associated with the SBITA contract made to the vendor at the commencement of the subscription term, plus any capitalizable initial implementation costs, less any vendor incentives received at the commencement of the subscription term. The University uses the interest rate charged by the vendor or its estimated incremental borrowing rate as the discount rate.

Subscription assets are reported as part of the capital assets and subscription liabilities are reported as current and noncurrent liabilities in the Statement of Net Position.

Unearned Revenue - Unearned revenue includes amounts received for tuition and fees and certain auxiliary activities prior to the end of the fiscal year that are related to the subsequent accounting period. Unearned revenue also includes amounts received from grant and contract sponsors that have not yet been recognized because eligibility requirements have not been met.

Accrued Compensated Absences - Employee sick and vacation pay are accrued at year-end for financial statement purposes. The liability and expense incurred are recorded at year-end as accrued compensated absences.

For the Fiscal Year ended June 30, 2025, the net accrued compensated absences pertaining to vacation leave and sick leave totaled \$4,128,469 and \$185,050, respectively. The University implemented GASB Statement No. 101, *Compensated Absences* as of July 1, 2024. There was no financial impact to earned and unpaid vacation and sick leave. CSU uses the FIFO method of implementing GASB Statement No. 101 for its vacation and sick leaves.

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
NOTES TO THE BASIC FINANCIAL STATEMENTS
June 30, 2025

Noncurrent Liabilities - Noncurrent liabilities include (1) estimated amounts for accrued compensated absences; (2) University's portion of total other postemployment benefits; (3) liability related to the Perkins Loan program; and (4) financed purchase liability related to contracts that transfer ownership of underlying assets at the end of the term and do not contain termination options.

Pensions - For the purpose of measuring the net pension liability, deferred outflows and deferred inflows of resources related to pensions, and pension expense, information about the plan net position of the State Universities Retirement System (SURS) and additions to/deductions from SURS plan net position have been determined on the same basis as they are reported by SURS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

For financial reporting purposes, the State and its public universities and community colleges are under a special funding situation. A special funding situation exists when a non-employer entity (the State) is legally responsible for making contributions directly to a pension plan that is used to provide pensions to the employees of another entity (the University) and the non-employer (the State) is the only entity with a legal obligation to make contributions directly to a pension plan. The University recognizes its proportionate share of the State's pension expense relative to the University's employees as nonoperating revenue and pension expense, with the expense further allocated to the related function by employees.

Other Postemployment Benefits (OPEB) - The State Employees Group Insurance Act of 1971 (SEGIA) (5 ILCS 375), as amended, authorizes the State Employees Group Insurance Program (SEGIP), which includes activity for both active employees and retirees, to provide health, dental, vision and life insurance benefits as a single-employer defined benefit OPEB plan not administered as a trust. Substantially, all State and university component unit employees become eligible for these OPEB plan benefits when they become annuitants of one of the State sponsored pension plans. The Department of Central Management Services (CMS) administers these benefits for the annuitants with the assistance of the public retirement systems sponsored by the State, including the General Assembly Retirement System (GARS), Judges Retirement System (JRS), State Employees Retirement System (SERS), Teachers' Retirement System (TRS), and SURS.

In order to fund SEGIP's pay-as-you-go obligations for both current employees and retirees, SEGIA (5 ILCS 375/11) requires contributions based upon total employee compensation paid from any State fund or university component unit, except the university component units shall not be required to make contributions for

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
NOTES TO THE BASIC FINANCIAL STATEMENTS
June 30, 2025

employees who are totally compensated from each individual university's Income Fund and auxiliary enterprises. Pursuant to a long-standing State policy, the State's General Fund covers the contributions for employees who are totally compensated from each individual University's Income Fund and auxiliary enterprises. This relationship may be modified through the enactment of a Public Act by the State's highest level of decision-making authority exercised by the Governor and the General Assembly pursuant to the State's Constitution.

Given the preceding environment, the University has two separate components of OPEB administered within SEGIP. The (1) State of Illinois and its public universities are under a special funding situation for employees paid from the University's Income Fund or auxiliary enterprises, while (2) the University is responsible for OPEB employer contributions for employees paid from trust, federal, and other funds.

Special Funding Situation Portion of OPEB - A special funding situation exists when a non-employer entity (the State) is legally responsible for making contributions directly to an OPEB plan that is used to provide OPEB to the employees of another entity (the University) and the non-employer (the State) is the only entity with a legal obligation to make contributions directly to an OPEB plan.

During the OPEB measurement period ended June 30, 2024, the University made voluntary appropriation repayment from either its State appropriation or locally-held resources that was not considered a contribution of \$268,595 to help offset the amount the State needed to provide for retirees under the special funding situation described in the preceding paragraph.

The University recognizes the proportionate share of the State's OPEB expense relative to the University's employees as nonoperating revenue and OPEB expense, with the expense further allocated to the related function performed by the employees.

University's Portion of OPEB - The University reports a liability, expense allocated to the related function performed by the employees, and related deferred inflows and outflows of resources for OPEB based on the University's proportionate share of amounts paid to SEGIP pursuant to SEGIA for its employees paid from trust, federal, and other funds compared to the collective amounts paid to SEGIP pursuant to SEGIA. The collective amounts paid to SEGIP pursuant to SEGIA includes (1) payments from State agencies for State employees, (2) the amount calculated by CMS to represent the amount paid by the General Fund related to the special funding situation, (3) the total voluntary appropriation repayment from all of the universities, and (4) the total of all

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
NOTES TO THE BASIC FINANCIAL STATEMENTS
June 30, 2025

payments from the universities for employees paid from trust, federal, and other funds. This methodology has been determined by the State to be the best estimate of how future OPEB payments will be determined.

Deferred inflows and outflows of resources are recognized in OPEB expense at the beginning of the current period, using a systematic and rational method over a closed period, equal to the average expected remaining service lives of all employees, either active or inactive, provided with OPEB through SEGIP, determined as of the beginning of the measurement period.

On-Behalf Payments - The University had outside sources of financial assistance provided by the State on behalf of the University during the year ended June 30, 2025.

Substantially all active employees participate in group insurance plans provided by the State and administered by CMS, primarily providing healthcare benefits. In order to fund SEGIP's pay-as-you-go obligations for both current employees and retirees, SEGIA (5 ILCS 375/11) requires contributions based upon total employee compensation paid from any State fund or university component unit, except the university component units shall not be required to make contributions for employees who are totally compensated from each individual university's Income Fund and auxiliary enterprises. Pursuant to a long-standing State policy, the State's General Fund covers the contributions for employees who are totally compensated from each individual university's Income Fund and auxiliary enterprises. This relationship may be modified through the enactment of a Public Act by the State's highest level of decision-making authority exercised by the Governor and the General Assembly pursuant to the State's Constitution.

During the year ended June 30, 2025, total estimated group insurance contributions for the University's employees paid from the University's Income Fund and auxiliary enterprises were \$10,016,000. The University made a voluntary appropriation repayment from either its State appropriation or locally-held resources that was not considered a contribution of \$755,000 to help offset the amount the State needed to provide for current employees under the situation described in the preceding paragraph. As such, the State contributed the estimated remaining balance of \$9,261,000 on-behalf of the University to meet this obligation for current employees.

As the University is not legally responsible to pay for the on-behalf support provided by the State, the University recognizes nonoperating revenues and operating expenses allocated to the related function performed by the employees within the University's financial statements for its current employees' participation in group insurance.

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
NOTES TO THE BASIC FINANCIAL STATEMENTS
June 30, 2025

Scholarship Allowances and Student Aid - Financial aid to students is reported in the financial statements and is calculated by the alternative method as prescribed by the National Association of College and University Business Officers (NACUBO). Certain aid, such as loans and funds provided to students as awarded by third parties and Federal Direct Lending, are accounted for as a third party payment (credited to the student's account as if the student made the payment). All other aid is reflected in the financial statements as operating expenses or scholarship allowances, which reduce revenues. The amount reported as an operating expense represents the portion of the aid provided to the student in the form of cash. Scholarship allowances represent the portion of aid provided to the student in the form of reduced tuition. Under the alternative method, these amounts are computed using a rational, documented allocation methodology by allocating the cash payments to students, excluding payments for the services, calculated by a ratio of total aid to the aid not considered to be third party aid.

Net Position - GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*, reports equity as "Net Position." The University's net position is classified as follows:

Net investment in capital assets - This represents the University's total investment in capital assets and right-of-use assets, net of accumulated depreciation and amortization, and outstanding debt obligations related to those capital assets and right-of-use assets. To the extent debt has been incurred, but not yet expended for capital assets, such amounts are not included as a component of "net investment in capital assets."

Restricted net position - nonexpendable - Nonexpendable restricted net position consists of endowment and similar type funds in which donors or other outside sources have stipulated, as a condition of the gift instrument, that the principal is to be maintained inviolate and in perpetuity and invested for the purpose of producing present and future income, which may either be expended or added to the principal.

Restricted net position - expendable - Restricted expendable net position includes resources in which the University is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties. These resources also include auxiliary enterprises, which are substantially self-supporting activities that provide services for students, faculty, and staff.

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
NOTES TO THE BASIC FINANCIAL STATEMENTS
June 30, 2025

Unrestricted net position - Unrestricted net position represents resources derived from student tuition and fees, sales and service of educational departments and auxiliary enterprises, and unrestricted gifts from donors. These resources are used for transactions relating to the educational and general operations of the University and Foundation and may be used at the discretion of the governing board to meet current expenses for any purpose.

Income Taxes - The University, as a political subdivision of the State of Illinois, is excluded from federal income taxes under Section 115(1) of the Internal Revenue Code, as amended. The Foundation is exempt from income taxes under Section 501(c)(3) of the Internal Revenue Code.

Classification of Revenues - The University has classified its revenues as either operating or nonoperating revenues according to the following criteria:

Operating revenues - Operating revenues include activities that have the characteristics of exchange transactions, such as (1) student tuition and fees, net of scholarship discounts and allowances, (2) sales and services of auxiliary enterprises, net of scholarship discounts and allowances, (3) certain federal, State, local and nongovernmental grants and contracts, and (4) interest on institutional student loans.

Nonoperating revenues - Nonoperating revenues include activities that have the characteristics of nonexchange transactions, such as gifts and contributions, and other revenue sources that are defined as nonoperating revenues by GASB Statement No. 9, *Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*, GASB Statement No. 24, *Accounting and Financial Reporting for Certain Grants and Other Financial Assistance*, and GASB Statement No. 35, *Basic Financial Statements—and Management’s Discussion and Analysis—for Public Colleges and Universities—an amendment of GASB Statement No. 34*, such as State appropriations, special funding situation, on-behalf payments, pass-through grants, and investment income.

Governmental Accounting Standards Implemented – In Fiscal Year 2025, the University implemented GASB Statement No. 101, *Compensated Absences* and GASB Statement No. 102, *Certain Risk Disclosure*. GASB No. 101 updates the recognition and measurement guidance for compensated absences by aligning the recognition and measurement guidance under a unified model. GASB No. 102 provides users of financial statements with essential information about risks related to the University’s vulnerabilities due to certain concentrations or constraints. The implementation of these GASB Statements has no significant impact on the University’s financial statements.

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New Governmental Accounting Standards – GASB has issued the following statements which are effective for period beginning July 1, 2025 or later which may impact the University:

GASB Statement No. 103, *Financial Reporting Model Improvements* – This statement improves key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing the University’s accountability. This statement also addresses certain application issues. This statement is effective for the period ending June 30, 2026, and the University has not yet determined the impact on the financial statements.

GASB Statement No. 104, *Disclosure of Certain Capital Assets* – This statement provides users of financial statements with essential information about certain types of capital assets. This statement also addresses certain application issues. This statement is effective for the period ending June 30, 2026, and the University has not yet determined the impact on the financial statements.

NOTE 2 DEPOSITS AND INVESTMENTS

GASB Statement No. 40, *Deposit, and Investment Risk Disclosures - An Amendment of GASB Statement No. 3*, requires general disclosures by investment type with disclosures of the specific risk exposures of those investments. Investments exposed to credit risk, custodial credit risk, concentration of credit risk, interest rate risk, and foreign currency risk must be disclosed, and the deposit and investment policies (or the lack of a policy) that relate to these risks must be described if the reporting entity is exposed to them.

The Public Funds Investment Act (30 ILCS 235) authorized the University and its Board of Trustees to invest in bonds, notes, certificates of indebtedness, treasury bills, or other securities guaranteed by the United States; interest-bearing savings accounts, certificates of deposit, interest-bearing deposits, or any other investment that constitutes direct obligations of any bank; short-term discount obligations of the Federal National Mortgage Association; shares or other securities legally issued by certain state or federal savings and loan associations; insured dividend-bearing share accounts and certain other accounts of chartered credit unions; certain money market mutual funds; the Illinois Funds Money Market Funds; and repurchase agreements that meet certain instrument and transaction requirements. The Foundation is not subject to such restrictions.

Cash Equity with State Treasurer - The State Treasurer is the custodian of the State’s cash and cash equivalents for funds maintained in the State Treasury.

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Deposits in custody of the State Treasurer are pooled and invested with other State funds in accordance with the Deposit of State Moneys Act (15 ILCS 520/11). Funds held by the State Treasurer have not been categorized as to credit risk because the University does not own individual securities. Details on the nature of these deposits and investments are available within the State of Illinois' ACFR. As of June 30, 2025, the Cash Equity with State Treasurer is amounting to \$281,950.

Deposits - At June 30, 2025, the carrying amount of the University (including deposits under Fiduciary Fund of \$164,869) and the CSF deposits with private financial institutions were \$6,379,767 and \$1,346,451, respectively. This amount consisted of cash deposited with the financial institutions. For financial reporting purposes, these deposits have been classified as cash and cash equivalents or investments, depending upon the original maturity of the financial instrument.

Carrying amounts at year-end of the above deposits, pooled investments and cash on hand consisted of:

	University		CSF	
	Carrying Amount	Bank Balance	Carrying Amount	Bank Balance
<u>Deposit Type</u>				
Cash in bank	\$3,254,159	\$5,125,469	\$1,346,451	\$1,373,651
Add: Investments classified as cash equivalents (maturity <60 days) - Illinois Funds - Standard & Poor's AAAM	3,115,024			
Add: Cash on hand	10,584			
Total cash and cash equivalents	\$6,379,767		\$1,346,451	
			Carrying Amount	
			University	CSF
Cash and cash equivalents			\$ 4,015,602	\$1,346,451
Cash and cash equivalents - restricted - noncurrent			2,199,296	-
Cash and cash equivalents - custodial funds			164,869	-
Total			\$ 6,379,767	\$1,346,451

Custodial Credit Risk - Custodial credit risk is the risk that in the event of a bank failure, deposits may not be returned. The University requires that balances on deposit with financial institutions be either insured by the Federal Deposit Insurance Corporation (FDIC), collateralized by securities held by the Federal Reserve Bank, or invested in U.S. Government obligations, in the University's name. The University maintains cash deposits at certain Chicago-area financial institutions. The FDIC insured bank balances totaled \$3,836,816 for the University at June 30, 2025. Another \$1,288,653 in University's bank balances were covered

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by pledged collateral in the University’s name. CSF has a brokered deposit account with a financial institution that does not exceed FDIC coverage.

Interest Rate Risk - Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investment’s value. The Illinois Funds has a weighted average maturity of no greater than 60 days.

Investments

The carrying value (and market value) of the investment portfolio of the University and CSF at June 30, 2025 consisted of the following:

	University Fair Value	CSF Fair Value
Cash, BDP, MMFs	\$ —	\$ 316,322
ETFs & CEFs	—	4,658,808
Real Estate Funds	—	183,255
Fixed Income ETFs	—	1,677,292
Common stock	—	2,015,615
Corporate Bond Funds	—	532,789
Illinois Funds (Standard & Poor’s AAAM)	3,115,024	—
Total	3,115,024	9,384,081
Less: Investments classified as cash equivalents (maturity < 90 days)	(3,115,024)	—
Total investments	\$ —	\$ 9,384,081

The Illinois Funds is an external investment pool administered by the State Treasurer. The value of the University’s investment fund is the same as the value of pool shares and the investments are reported by the State Treasurer at amortized cost. Although not subject to direct regulatory oversight, the fund is administered in accordance with the provisions of the Public Funds Investment Act (30 ILCS 235), the State Treasurer Act (15 ILCS 505/17), and the Deposit of State Moneys Act (15 ILCS 520/22.5).

In accordance with GASB Statement No. 72, *Fair Value Measurement and Application*, the fair value of investments is further categorized by levels depending on the type of inputs used for their valuation. The standard describes three levels of input that may be used to measure fair value:

- Level 1: Quoted prices (unadjusted) for identical assets in active markets that the entity can access as of the measurement date.

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- Level 2: Significant other observable inputs other than level 1 such as quoted prices for similar assets; quoted prices in markets that are not active; or other inputs that are observable or can be corroborated by observable market data.
- Level 3: Prices or valuation techniques that require inputs that are both significant to the fair value measurement and unobservable.

The fair value of CSF’s mutual funds and equity securities are based on observable unadjusted quoted market prices in an active market. Therefore, these investments have been categorized as Level 1 in the fair value hierarchy. The fair value of CSF’s corporate debt securities has been categorized as Level 2 in the fair value hierarchy.

Concentration of Credit Risk - Concentration of credit risk is the risk of loss attributed to the magnitude of an agency’s investment in a single user. All investments are insured or registered and held by CSF or its agent in CSF’s name. CSF does not have a policy limiting its exposure to concentration of credit risk.

Credit Risk - Credit risk is the risk that an issuer or other counterparty to a debt investment will not fulfill its obligation. CSF’s statement of investment objectives and guidelines states that investments in non-convertible fixed income securities other than short-term securities will be restricted to issues within a maximum fixed or expected average maturity of ten years and will be made primarily in (1) securities issued or guaranteed by the U.S. government or its agencies, (2) marketable issues of non-nuclear utility companies rated at the time of purchase within the three highest grades assigned by Moody’s Investor Services, Inc. (Aaa, Aa, or A) or by Standard & Poors (AAA, AA or A), and (3) bond mutual funds which invest primarily in bonds with rating of A and higher. The University’s funds expected to be used within one year are invested in the Illinois Funds, which is fully collateralized and has a Standard & Poors credit rating of AAAM.

Foreign Currency Risk - Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. The CSF does not have a policy limiting its exposure to foreign currency risk and CSF has no exposure to foreign currency risk (valued in U.S. dollars).

Investment return at June 30, 2025 and its classification in the CSF financial statements are shown below:

Interest and dividends	\$	249,059
Net realized and unrealized gains or (losses)		590,700
Total investment return	\$	839,759

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Securities Lending Transactions

The State Treasury Office (“Office”) lends securities to broker-dealers and other entities for collateral that will be returned for the same securities in the future. The Office has, through a Securities Lending Agreement, authorized Deutsche Bank AG to lend the Office’s securities to broker-dealers and banks pursuant to a form of loan agreement.

During Fiscal Year 2025, Deutsche Bank AG lent U.S. Agency securities and U.S. Treasury securities and received as collateral U.S. dollar denominated cash. Borrowers were required to deliver collateral for each loan equal to at least 100% of the aggregate fair value of the loaned securities. Loans are marked to market daily. If the fair value of collateral falls below 100%, the borrower must provide additional collateral to raise the fair value to 100%.

The Office did not impose any restrictions during Fiscal Year 2025 on the amount of loans of available, eligible securities. In the event of borrower default, Deutsche Bank AG provides the Office with counterparty default indemnification. In addition, Deutsche Bank AG is obligated to indemnify the Office if Deutsche Bank AG loses any securities, collateral, or investments of the Office in Deutsche Bank AG’s custody. There were no losses during Fiscal Years 2025 resulting from a default of the borrowers or Deutsche Bank AG.

During Fiscal Year 2025, the Office and the borrowers maintained the right to terminate all securities lending transactions on demand. The cash collateral received on each loan was invested in repurchase agreements with approved counterparties collateralized with securities approved by Deutsche Bank AG and marked to market daily at no less than 102%. Because the loans are terminable at will, their duration did not generally match the duration of the investments made with cash collateral. The Office had no credit risk as a result of its securities lending program as the collateral held exceeded the fair value of the securities lent. The securities lending collateral invested in repurchase agreements and the fair value of securities on loan for the Office as of June 30, 2025 were \$5,394,208,362 and \$5,299,498,359, respectively.

In accordance with GASB Statement No. 28, *Accounting and Financial Reporting for Securities Lending Transactions*, paragraph 9, the State Treasurer has allocated the assets and obligations at June 30, 2025 arising from securities lending agreements to the various funds of the State. The total allocated to the University at June 30, 2025 was \$69,347.

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NOTE 3 ACCOUNTS, PLEDGES AND LOANS RECEIVABLE

Accounts receivable consisted of the following at June 30, 2025:

Student tuition and fees	\$	16,436,108
Federal, State, and private grants and contracts		7,535,424
Third party and other receivable		<u>1,724,347</u>
Total gross receivable		25,695,879
Less allowance for doubtful accounts		<u>(14,396,254)</u>
Net accounts receivable	\$	<u>11,299,625</u>

Loans receivable (Federal Perkins Loans) consisted of the following at June 30, 2025:

Loans receivable	\$	731,834
Less allowance for doubtful accounts		<u>(604,795)</u>
Net loans receivable	\$	<u>127,039</u>
Current portion	\$	16,433
Noncurrent portion		<u>110,606</u>
Net loans receivable	\$	<u>127,039</u>

Perkins loan program expired on September 30, 2017. The University had the option to either assign the loan portfolio and the revolving fund to the Department of Education, or to continue the management of the Perkins loan portfolio that excludes the act of issuing new loans. The University made a determination to continue to manage the loan portfolio.

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NOTE 4 CAPITAL ASSETS

Following are the changes in capital assets for the year ended June 30, 2025:

	Amounts expressed in thousands			Balance June 30, 2025
	Balance July 1, 2024	Additions	Retirements	
Capital assets not being depreciated:				
Land	\$ 9,431	\$ –	\$ (420)	\$ 9,011
Works of art	41	–	–	41
Construction in progress	52,381	9,515	–	61,896
Total capital assets not being depreciated	<u>61,853</u>	<u>9,515</u>	<u>(420)</u>	<u>70,948</u>
Other capital assets:				
Site improvements	17,932	45	–	17,977
Buildings and building improvements	193,057	2,530	(593)	194,994
Equipment and library books	33,291	531	–	33,822
Right-of-use lease assets	943	772	–	1,715
Right-of-use subscription assets	4,510	866	(1,042)	4,334
Intangible assets	1,490	–	–	1,490
Total other capital assets being depreciated	<u>251,223</u>	<u>4,744</u>	<u>(1,635)</u>	<u>254,332</u>
Less accumulated depreciation and amortization	<u>(144,562)</u>	<u>(5,673)</u>	<u>615</u>	<u>(149,620)</u>
Total	<u>106,661</u>	<u>(929)</u>	<u>(1,020)</u>	<u>104,712</u>
Capital assets, net	<u>\$ 168,514</u>	<u>\$ 8,586</u>	<u>\$ (1,440)</u>	<u>\$ 175,660</u>

NOTE 5 ACCRUED WAGES

Accrued wages include employee contracts for certain academic personnel that provide twelve-month salary payments, although the contracted services are rendered during a nine-month period, and services provided by hourly employees that were paid after June 30. The liability for those employees who are on a deferred pay schedule and those that have completed their contracted services, but have not yet received final payment totaled \$2,438,467 at June 30, 2025.

NOTE 6 UNEARNED REVENUE

Unearned revenue consists of the following at June 30, 2025:

Tuition and fees	\$ 236,497
Grants and contracts	<u>1,547,779</u>
Total unearned revenue	<u>\$ 1,784,276</u>

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NOTE 7 LONG-TERM LIABILITIES

Long-term liabilities as of June 30, 2025 consist of the following:

	June 30, 2025	Current Portion	Noncurrent Portion
Accrued compensated absences	\$ 4,313,519	\$ 748,031	\$ 3,565,488
OPEB liability	3,596,774	157,382	3,439,392
Subscription payable	1,851,966	901,348	950,618
Leases payable	1,484,232	276,224	1,208,008
Federal loan program contributions refundable	236,152	-	236,152
Total long-term liabilities	<u>\$ 11,482,643</u>	<u>\$ 2,082,985</u>	<u>\$ 9,399,658</u>

The changes in long-term liabilities are as follows:

	Beginning Balance	Additions	Deductions	Ending Balance
Accrued compensated absences	\$ 4,189,261	\$ 785,718 †	\$ (661,460) *	\$ 4,313,519
OPEB liability	2,686,733	910,041	-	3,596,774
Subscription payable	2,641,438	1,075,913	(1,865,385)	1,851,966
Leases payable	894,158	771,699	(181,625)	1,484,232
Federal loan program contributions refundable	271,981	-	(35,829)	236,152
Financed purchase payable	10,970	-	(10,970)	-
Total long-term liabilities	<u>\$ 10,694,541</u>	<u>\$ 3,543,371</u>	<u>\$ (2,755,269)</u>	<u>\$ 11,482,643</u>

*Payments for accrued compensated absences include lump sum payouts for vacation and sick time only.

†Additions include vacation earned in excess of days used.

NOTE 8 NATURAL CLASSIFICATIONS

The University's operating expenses by natural classification were as follows:

Compensation and benefits	\$ 72,622,597
Contractual services	24,146,785
Commodities	1,706,975
Awards and grants	11,374,478
Telecommunication	867,327
Other operating expenses	1,726,651
Depreciation and amortization	5,760,251
Total operating expenses	<u>\$ 118,205,064</u>

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NOTE 9 **DEFINED BENEFIT PENSION PLAN**

General Information about the Pension Plan

Plan Description. The University contributes to the SURS, a cost-sharing multiple-employer defined benefit plan with a special funding situation whereby the State makes substantially all actuarially determined required contributions on behalf of the participating employers. SURS was established July 21, 1941 to provide retirement annuities and other benefits for staff members and employees of State universities, certain affiliated organizations, and certain other State educational and scientific agencies and for survivors, dependents, and other beneficiaries of such employees. SURS is considered a component unit of the State's financial reporting entity and is included in the State's ACFR as a pension trust fund. SURS is governed by Chapter 40, Act 5, Article 15 of the *Illinois Compiled Statutes*. SURS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by accessing the website at www.SURS.org.

Benefits Provided. A traditional benefit plan was established in 1941. Public Act 90-0448 effective January 1, 1998, established an alternative defined benefit program known as the portable benefit package. Tier 1 of the traditional and portable plan refers to members that began participation prior to January 1, 2011. Public Act 96-0889 revised the traditional and portable benefit plans for members who begin participation on or after January 1, 2011, and who do not have other eligible reciprocal system service. The revised plan is referred to as Tier 2. New employees are allowed six months after their date of hire to make an irrevocable election whether to participate in either traditional or portable benefit plans. A summary of the benefit provisions as of June 30, 2024, can be found in the Financial Section of SURS ACFR.

Contributions. The State is primarily responsible for funding SURS on behalf of the individual employers at an actuarially determined amount. Public Act 88-0593 provides a statutory funding plan consisting of two parts: (i) a ramp-up period from 1996 to 2010 and (ii) a period of contributions equal to a level percentage of the payroll of active members within SURS to reach 90% of the total Actuarial Accrued Liability by the end of Fiscal Year 2045. Employer contributions from "trust, federal, and other funds" are provided under Section 15-155(b) of the Illinois Pension Code and require employers to pay contributions which are sufficient to cover the accruing normal costs on behalf of applicable employees. The employer normal costs for Fiscal Year 2024 and Fiscal Year 2025, respectively, was 12.53% and 11.98% of employee payroll. The normal cost is equal to the value of current year's pension benefit and does

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not include any allocation for the past unfunded liability or interest on the unfunded liability. Plan members are required to contribute 8.0% of their annual covered salary, except for police officers and fire fighters who contribute 9.5% of their earnings. The contribution requirements of plan members and employers are established and may be amended by the State's General Assembly.

Participating employers make contributions toward separately financed specific liabilities under Section 15-139.5(e) of the Illinois Pension Code (relating to contributions payable due to the employment of "affected annuitants" or specific return to work annuitants), Section 15-155(g) (relating to contributions payable due to earning increases exceeding 6% during the final rate of earnings period), and Section 15-155(j-5) (relating to contributions payable due to earnings exceeding the salary set for the Governor).

Pension Liabilities, Expense, and Deferred Outflows and Deferred Inflows of Resources Related to Pensions

Net Pension Liability

The net pension liability (NPL) was measured as of June 30, 2024. At June 30, 2024, SURS defined benefit plan reported a NPL of \$30,230,907,727.

Employer Proportionate Share of Net Pension Liability

The amount of the proportionate share of the NPL to be recognized for the University is \$0. The proportionate share of the State's NPL associated with the University is \$282,153,224 or 0.9333%. The University's proportionate share changed by (0.0821%) from 1.0154% since the last measurement date on June 30, 2023. This amount is not recognized in the University's financial statements. The NPL and total pension liability as of June 30, 2024, was determined based on the June 30, 2023, actuarial valuation rolled forward. The basis of allocation used in the proportionate share of net pension liability is the actual reported pensionable contributions made to SURS during Fiscal Year 2023.

Defined Benefit Pension Expense

At June 30, 2024, SURS reported a collective net pension expense of \$1,996,285,670.

Employer Proportionate Share of Defined Benefit Pension Expense

The University's proportionate share of collective defined benefit pension expense is recognized as nonoperating revenue with matching operating expense (compensation and benefits) in the financial statements. The basis of allocation used for the proportionate share of collective pension expense is the

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actual reported pensionable contributions made to SURS defined benefit plan during Fiscal Year 2023. As a result, the University recognized revenue and defined benefit pension expense of \$18,631,873 from this special funding situation during the year ended June 30, 2025.

Deferred Outflows and Deferred Inflows of Resources Related to Defined Benefit Pensions

Deferred outflows of resources are the consumption of net position by SURS that is applicable to future reporting periods. Conversely, deferred inflows of resources are the acquisition of net position by SURS that is applicable to future reporting periods.

SURS Collective Deferred Outflows and Deferred Inflows of Resources by Sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 305,114,071	\$ -
Changes in assumptions	483,809,428	-
Net difference between projected and actual earnings on pension plan investments	-	27,577,324
Total	<u>\$ 788,923,499</u>	<u>\$ 27,577,324</u>

SURS Collective Deferred Outflows and Deferred Inflows of Resources by Year to be recognized in Future Pension Expenses:

Year Ending June 30,	Net Deferred Outflows (Inflows) of Resources
2025	\$ 126,531,380
2026	756,545,086
2027	(49,545,529)
2028	(72,184,762)
Total	<u>\$ 761,346,175</u>

University's Deferral of Fiscal Year 2025 Contributions

The University paid \$272,478 in federal, trust or grant contributions to SURS defined benefit pension plan during the year ended June 30, 2025. These contributions were made subsequent to the pension liability measurement date of June 30, 2024, and are recognized as deferred outflows of resources as of June 30, 2025.

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Assumptions and Other Inputs

Actuarial assumptions. The actuarial assumptions used in the June 30, 2024, valuation were based on the results of an actuarial experience study for the period from June 30, 2020, through June 30, 2023. The total pension liability in the June 30, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40 percent
Salary increases	3.15 to 15.00 percent, including inflation
Investment rate of return	6.50 percent

Mortality rates were based on the Pub-2010 employee and retiree gender distinct tables with projected generational mortality and a separate mortality assumption for disabled participants.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return were adopted by the plan's trustees after considering input from the plan's investment consultants and actuary.

For each major asset class that is included in the pension plan's target asset allocation as of June 30, 2024, these best estimates are summarized in the following table:

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<u>Asset Class</u>	<u>Strategic Policy Allocation</u>	<u>Weighted Average Long-term Expected Real Rate of Return (Arithmetic)</u>
Traditional Growth		
Global Public Equity	36.0%	7.13%
Stabilized Growth		
Core Real Assets	8.0%	5.06%
Public Credit Fixed Income	6.5%	4.10%
Private Credit	2.5%	7.36%
Non-Traditional Growth		
Private Equity	11.0%	10.92%
Non-Core Real Assets	4.0%	9.09%
Inflation Sensitive		
U.S. TIPS	5.0%	2.12%
Principal Protection		
Core Fixed Income	10.0%	1.34%
Crisis Risk Offset		
Systematic Trend Following	10.0%	2.90%
Alternative Risk Premia	3.0%	2.62%
Long Duration	2.0%	2.84%
Long Volatility/Tail Risk	2.0%	(1.22%)
Total	<u>100%</u>	<u>5.63%</u>
Inflation		<u>2.80%</u>
Expected Arithmetic Return		<u>8.43%</u>

Discount Rate. A single discount rate of 6.35% was used to measure the total pension liability. This single discount rate was based on an expected rate of return on pension plan investments of 6.50% and a municipal bond rate of 3.97% (based on the Fidelity 20-Year Municipal GO AA Index as of June 30, 2024). The projection of cash flows used to determine this single discount rate were the amounts of contributions attributable to current plan members and assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the statutory contribution rates under SURS funding policy. Based on these assumptions, the pension plan's fiduciary net position and future contributions were sufficient to finance the benefit payments through the year 2075. As a result, the long-term expected rate of return on pension plan investments was applied to projected benefit payments through the year 2075, and the municipal bond rate was applied to all benefit payments after that date.

Sensitivity of the SURS Net Pension Liability to Changes in the Discount Rate. Regarding the sensitivity of the NPL to changes in the single discount rate, the following presents the State's NPL, calculated using a single discount rate of 6.35%, as well as what the State's NPL would be if it were calculated using a single discount rate that is 1-percentage-point lower or 1-percentage-point higher:

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1% Decrease	Current Single Discount Rate Assumption	1% Increase
5.35%	6.35%	7.35%
\$36,700,168,358	\$30,230,907,727	\$24,839,790,537

Additional information regarding the SURS basic financial statements, including the plan’s net position can be found in SURS ACFR by accessing the website at www.SURS.org.

NOTE 10 DEFINED CONTRIBUTION PENSION PLAN

General Information about the Pension Plan

Plan Description. The University contributes to the Retirement Savings Plan (RSP) administered by the SURS, a cost-sharing multiple-employer defined contribution pension plan with a special funding situation whereby the State makes substantially all required contributions on behalf of the participating employers. SURS was established July 21, 1941, to provide retirement annuities and other benefits for staff members and employees of State universities, and community colleges, certain affiliated organizations, and certain other State educational and scientific agencies and for survivors, dependents, and other beneficiaries of such employees. SURS is governed by Chapter 40, Act 5, Article 15 of the *Illinois Compiled Statutes*. SURS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by accessing the website at www.SURS.org. The RSP and its benefit terms were established and may be amended by the State’s General Assembly.

Benefits Provided. A defined contribution pension plan, originally called the Self-Managed Plan, was added to SURS benefit offerings as a result of Public Act 90-0448 effective January 1, 1998. The plan was renamed the RSP effective September 1, 2020, after an extensive plan redesign. New employees are allowed six months after their date of hire to make an irrevocable election whether to participate in either the traditional or portable defined benefit pension plans or the RSP. A summary of the benefit provisions as of June 30, 2024, can be found in SURS ACFR - Notes to the Financial Statements.

Contributions. All employees who have elected to participate in the RSP are required to contribute 8.0% of their annual covered earnings. Section 15-158.2(h) of the Illinois Pension Code provides for an employer contribution to the RSP of 7.6% of employee earnings. The State is primarily responsible for contributing to the RSP on behalf of the individual employers. Employers are required to make the 7.6% contribution for employee earnings paid from “trust, federal, and other

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funds” as described in Section 15-155(b) of the Illinois Pension Code. The contribution requirements of plan members and employers were established and may be amended by the State’s General Assembly.

Forfeitures. Employees are not vested in employer contributions to the RSP until they have attained five years of service credit. Should an employee leave SURS-covered employment with less than five years of service credit, the portion of the employee’s RSP account designated as employer contributions is forfeited. Employees who later return to SURS-covered employment will have these forfeited employer contributions reinstated to their account, so long as the employee’s own contributions remain in the account. Forfeited employer contributions are managed by SURS and are used both to reinstate previously forfeited contributions and to fund a portion of the State’s contributions on behalf of the individual employers. The vesting and forfeiture provisions of the RSP were established and may be amended by the State’s General Assembly.

Pension Expense Related to Defined Contribution Pensions

Defined Contribution Pension Expense

For the year ended June 30, 2024, the State’s contributions to the RSP on behalf of individual employers totaled \$96,741,887. Of this amount, \$89,857,115 was funded via appropriation from the State and \$6,884,772 was funded from previously forfeited contributions.

Employer Proportionate Share of Defined Contribution Pension Expense

The employer proportionate share of collective defined contribution pension expense is recognized as nonoperating revenue with matching operating expense (compensation and benefits) in the financial statements. The basis of allocation used in the proportionate share of collective defined contribution pension expense is the actual reported pensionable contributions made to the RSP during Fiscal Year 2024. The University’s share of pensionable contributions was 0.4230%. As a result, the University recognized revenue and defined contribution pension expense of \$409,222 from this special funding situation during the year ended June 30, 2025, of which \$29,123 constituted forfeitures.

NOTE 11 OTHER POSTEMPLOYMENT BENEFITS

Plan Description. SEGIA, as amended, authorizes SEGIP to provide health, dental, vision, and life insurance benefits for certain retirees and their dependents. Substantially all of the University’s full-time employees are members of SEGIP. Members receiving monthly benefits from GARS, JRS, SERS, TRS, and SURS are eligible for these OPEB. The eligibility provisions for SURS are defined within Notes 9 and 10.

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CMS administers OPEB for annuitants with the assistance of GARS, JRS, SERS, TRS, and SURS. The State recognizes SEGIP OPEB benefits as a single-employer defined benefit plan. The plan does not issue a stand-alone financial report.

Benefits Provided. The health, dental, and vision benefits provided to and contribution amounts required from annuitants are the result of collective bargaining between the State and the various unions representing the State's and the university component units' employees in accordance with limitations established in SEGIA. Therefore, the benefits provided and contribution amounts are subject to periodic change. Coverage through SEGIP becomes secondary to Medicare after Medicare eligibility has been reached. Members must enroll in Medicare Parts A and B to receive the subsidized SEGIP premium available to Medicare eligible participants. SEGIA requires the State to provide life insurance benefits for annuitants equal to their annual salary as of the last day of employment until age 60, at which time, the benefit amount becomes \$5,000.

Funding Policy and Annual OPEB Cost. OPEB offered through SEGIP are financed through a combination of retiree premiums, State contributions, and Federal government subsidies from the Medicare Part D program. Contributions are deposited in the Health Insurance Reserve Fund, which covers both active State employees and retired members. Annuitants may be required to contribute towards health and vision benefits with the amount based on factors such as date of retirement, years of credited service with the State, whether the annuitant is covered by Medicare, and whether the annuitant has chosen a managed health care plan. Annuitants who retired prior to January 1, 1998, and who are vested in the SERS do not contribute toward health and vision benefits. For annuitants who retired on or after January 1, 1998, the annuitant's contribution amount is reduced five percent for each year of credited service with the State allowing those annuitants with twenty or more years of credited service to not have to contribute towards health and vision benefits. All annuitants are required to pay for dental benefits regardless of retirement date. The Director of CMS shall, on an annual basis, determine the amount the State shall contribute toward the basic program of group health benefits. State contributions are made primarily from the General Revenue Fund on a pay-as-you-go basis. No assets are accumulated or dedicated to funding the retiree health insurance benefit and a separate trust has not been established for the funding of OPEB.

For Fiscal Year 2025, the annual cost of the basic program of group health, dental, and vision benefits before the State's contribution was \$16,299 (\$9,068 if Medicare eligible) if the annuitant chose benefits provided by a health maintenance organization and \$16,799 (\$6,781 if Medicare eligible) if the annuitant chose other benefits. The State is not required to fund the plan other

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than the pay-as-you-go amount necessary to provide the current benefits to retirees.

CMS' Changes in Estimates. For the measurement date of June 30, 2019, CMS experienced two significant changes within its estimation process. The OPEB for both the special funding situation and the portion of OPEB where the University is responsible for employer contributions are both significantly impacted by (1) the University's number of participants in SEGIP and (2) the average cost per employee within SEGIP. CMS made changes to its estimation methodology that resulted in significant differences within its estimates which represent an outcome of estimation uncertainty that, as time has passed and new sources of better data have become available, continued to be refined to achieve a more representative reflection of the actual outcome of the estimate in future periods. As such, this change in estimate was amortized for subsequent recognition in the University's OPEB expense over a period of approximately five years, which began in Fiscal Year 2019.

Special Funding Situation Portion of OPEB. The proportionate share of the State's OPEB expense relative to the University's employees totaled (\$9,545,567) during the year ended June 30, 2025. This amount was recognized by the University as nonoperating special funding situation revenue and operating expense allocated to the related function performed by the employees during the year ended June 30, 2025.

While the University is not required to record the portion of the State's OPEB liability related to the University's employees resulting from the special funding situation, the University is required to disclose this amount. The following chart displays the proportionate share of the State's contributions related to the University's special funding situation relative to all employer contributions during the year ended June 30, 2024 based on the June 30, 2023 actuarial valuation rolled forward:

Measurement Date:	June 30, 2024
State of Illinois' OPEB liability related to the	
University under the Special Funding Situation	\$ 92,461,047
SEGIP total OPEB liability	20,206,593,585
Proportionate share of the total OPEB liability	0.4576%

University's Portion of OPEB and Disclosures Related to SEGIP Generally

Total OPEB Liability, Deferred Outflows of Resources, Deferred Inflows of Resources, and Expense Related to OPEB. The total OPEB liability, as reported at June 30, 2025, was measured as of June 30, 2024, with an actuarial valuation as of June 30, 2023. At June 30, 2025, the University recorded a liability of

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\$3,596,774 for its proportionate share of the State’s total OPEB liability. The University’s portion of the OPEB liability was based on the University’s proportion of employer contributions relative to all employer contributions made to the plan during the year ended June 30, 2024. As of the current year measurement date of June 30, 2024, the University’s proportion was .0178%, a decrease of .0022% from the prior year measurement date of June 30, 2023, proportion of 0.0156%.

The University recognized OPEB expense for the year ended June 30, 2025, of (\$439,952). In addition, the University recorded (\$9,545,567) revenue and expenditures to account for contributions to SEGIP for University employees that were paid from statewide appropriations. At June 30, 2025, the University reported deferred outflows and deferred inflows of resources, as of the measurement date of June 30, 2024, from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 192,137	\$ 439,710
Changes in assumptions	167,803	1,385,918
Changes in proportion and differences between University contributions and proportionate share of contributions	1,166,028	366,150
University contributions subsequent to the measurement date	157,382	–
Total	\$ 1,683,350	\$ 2,191,778

\$157,382 reported as deferred outflows of resources related to OPEB resulting from University contributions subsequent to the measurement date will be recognized as a reduction to the OPEB liability in the year ended June 30, 2025. Other amounts reported as deferred outflows and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending June 30,	Net Deferred Outflows (Inflows) over the Remaining Service Life of All Employees	
2026	\$	(369,982)
2027		(469,582)
2028		(70,433)
2029		181,045
2030		63,142
Total	\$	(665,810)

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Actuarial Methods and Assumptions. The total OPEB liability was determined by an actuarial valuation using the following actuarial assumptions, applied to all periods included in the measurement unless otherwise specified. The actuarial valuation for the SEGIP was based on GARS, JRS, SERS, TRS, and SURS active, inactive, and retiree data as of June 30, 2023, for eligible SEGIP employees, and SEGIP retiree data as of June 30, 2023.

The valuation date as of June 30, 2023 below was rolled forward to measurement date of June 30, 2024.

Valuation Date	June 30, 2023
Measurement Date	June 30, 2024
Actuarial Cost Method	Entry Age Normal
Inflation Rate	2.25%
Projected Salary Increases*	2.50% - 12.75%
Healthcare Cost Trend Rate:	
Medical and Rx - QCHP**	Trend rates start at 10.02% in 2025, 8.00% in 2026 decreasing by 0.25% per year to an ultimate trend rate of 4.25% in year 2041.
Medical and Rx – MAPD***	Based on actual increase in 2025, 15.00% from 2026 through 2030, 7.00% in 2031 decreasing ratably to an ultimate trend rate of 4.25% in 2041.
Retiree Premium – QCHP	Trend rates start at 16.84% in 2025, 8.00% in 2026 decreasing by 0.25% per year to an ultimate trend rate of 4.25% in year 2041.
Retiree Premium – MAPD	Based on actual increase in 2025, 15.00% from 2026 through 2030, 7.00% in 2031 decreasing ratably to an ultimate trend rate of 4.25% in 2041.
Retiree’s share of benefit-related costs	Healthcare premium rates for members depend on the date of retirement and the years of service earned at retirement. Members who retired before January 1, 1998, are eligible for single coverage at no cost to the member. Members who retire after January 1, 1998, are eligible for single coverage provided they pay a portion of the premium equal to 5 percent for each year of service under 20 years. Eligible dependents receive coverage provided they pay 100 percent of the required dependent premium. Premiums for plan year 2024 and 2025 are based on actual premiums. Premiums after 2025 were projected based on the same healthcare cost trend rates applied to per capita claim costs.
Note: The above actuarial assumptions were used to calculate the OPEB liability as of the current year measurement date and are consistent with the actuarial assumptions used to calculate the OPEB liability as of the prior year measurement date except for the following:	
Healthcare Cost Trend Rate:	
Medical and Rx - QCHP**	9.63% in 2024, 8.00% in 2025 decreasing by 0.25% per year to an ultimate trend rate of 4.25% in year 2040.
Medical and Rx – MAPD***	0.00% from 2024 to 2028, 19.42% from 2029 to 2033, 6.08% in 2034 decreasing ratably to an ultimate trend rate of 4.25% in 2040.
Retiree Premium – QCHP	8.04% in 2024, 8.00% in 2025, decreasing by 0.25% per year to an ultimate rate of 4.25% in 2040.

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Retiree Premium – MAPD	0.00% from 2024 to 2028, 19.42% from 2029 to 2033, 5.75% in 2034 decreasing ratably to an ultimate trend rate of 4.25% in 2040.
*Dependent upon service and participation in the respective retirement systems. Includes inflation rate listed.	
** Quality Care Health Plan	
*** Medicare Advantage Prescription Drug	

Additionally, the demographic assumptions used in this OPEB valuation are identical to those used in the June 30, 2023, valuations for GARS, JRS, SERS, TRS, and SURS as follows:

	Retirement age Experience study [^]	Mortality ^{^^}
GARS	July 2018 - June 2021	Pub-2010 Above-Median Income General Healthy Retiree Mortality tables, sex distinct, with no scaling factors, and the MP-2021 two-dimensional generational mortality improvement scales
JRS	July 2018 - June 2021	Pub-2010 Above-Median Income General Healthy Retiree Mortality tables, sex distinct, with no scaling factors, and the MP-2021 two-dimensional generational mortality improvement scales
SERS	July 2018 - June 2021	Pub-2010 General and Public Safety Healthy Retiree mortality tables, sex distinct, with rates projected to 2021 generational mortality improvement factors were updated to projection scale MP-2021
TRS	July 2017 - June 2020	Pub-2010 adjusted for TRS experience for future mortality improvements on a fully generational basis using projection table MP-2020
SURS	July 2017 - June 2020	Rates based on Pub-2010 Healthy Retiree Mortality tables and the most recent MP-2020 projection scale. Teachers table was used for Academic members and General Employees table was used for Non-Academic members

[^] The actuarial assumptions used in the respective actuarial valuations are based on the results of actuarial experience studies for the periods defined.

^{^^} Mortality rates are based on mortality tables published by the Society of Actuaries' Retirement Plans Experience Committee.

Discount Rate. Retirees contribute a percentage of the premium rate based on service at retirement. The State contributes additional amounts to cover claims and expenses in excess of retiree contributions. Because plan benefits are financed on a pay-as-you-go basis, the single discount rate is based on a tax-exempt municipal bond rate index of 20-year general obligation bonds with an average AA credit rating as of the measurement date. A single discount rate of 3.86% at June 30, 2023, and 3.97% at June 30, 2024, was used to measure the total OPEB liability.

Sensitivity of Total OPEB Liability to Changes in the Single Discount Rate. The following presents the plan's total OPEB liability, calculated using a Single Discount Rate of 3.97%, as well as what the plan's total OPEB liability would be

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if it were calculated using a Single Discount rate that is one percentage point higher (4.97%) or lower (2.97%) than the current rate:

	1% Decrease (2.97%)	Current Single Discount Rate Assumption (3.97%)	1% Increase (4.97%)
University's proportionate share of total OPEB liability	\$ 3,983,973	\$ 3,596,774	\$ 3,264,416

Sensitivity of the Total OPEB liability to Changes in the Healthcare Cost Trend Rate. The following presents the plans total OPEB liability, calculated using the healthcare cost trend rates as well as what the plan's total OPEB liability would be if it were calculated using a healthcare cost trend rate that is one percentage point higher or lower, than the current healthcare cost trend rates (amounts in table expressed in thousands). The key trend rates are 8.00% in 2026 decreasing to an ultimate trend rate of 4.25% in 2041.

	1% Decrease^(b)	Current Healthcare Cost Trend Rates Assumption^(a)	1% Increase^(c)
University's proportionate share of total OPEB liability	\$ 3,188,172	\$ 3,596,774	\$4,093,317

- (a) *Current healthcare trend rates - Pre-Medicare per capita costs: 10.02% in 2025, 8.00% in 2026, decreasing by 0.25% per year to an ultimate rate of 4.25% in 2041. Post-Medicare per capita costs: Based on actual increase in 2025, 15.00% from 2026 to 2030, 7.00% in 2031 decreasing ratably to an ultimate trend rate of 4.25% in 2041.*
- (b) *One percentage point decrease in current healthcare trend rates - Pre-Medicare per capita costs: 9.02% in 2025, 7.00% in 2026, decreasing by 0.25% per year to an ultimate rate of 3.25% in 2041. Post-Medicare per capita costs: Based on actual increase in 2025, 14.00% from 2026 through 2030, 6.00% in 2031 decreasing ratably to an ultimate trend of 3.25% in 2041.*
- (c) *One percentage point increase in current healthcare trend rates - Pre-Medicare per capita costs: 11.02% in 2025, 9.00% in 2026, decreasing by 0.25% per year to an ultimate rate of 5.25% in 2041. Post-Medicare per capita costs: Based on actual increase in 2025, 16.00% from 2026 through 2030, 8.00% in 2031 decreasing ratably to an ultimate trend of 5.25% in 2041.*

Total OPEB Liability Associated with the University, Regardless of Funding Source. The University is required to disclose all OPEB liabilities related to it, including (1) the portion of the State's OPEB liability related to the University's employees resulting from the special funding situation the University is not required to record and (2) the portion of OPEB liability recorded by the University for its employees paid from trust, federal, and other funds.

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The following chart displays the proportionate share of contributions, regardless of funding source, associated with the University’s employees relative to all employer contributions during the year ended June 30, 2024, based on the June 30, 2023 actuarial valuation rolled forward:

Measurement Date:	June 30, 2024
State of Illinois’ OPEB liability related to the University under the Special Funding Situation	\$ 92,461,047
University’s OPEB liability	3,596,774
Total OPEB liability associated with the University	\$ 96,057,821
SEGIP total OPEB liability	\$ 20,206,593,585
Proportionate share of the OPEB liability associated with the University	0.4754%

NOTE 12 LIABILITY INSURANCE

The University participates in a statutory cooperative known as the Illinois Public Higher Education Cooperative (IPHEC). Through IPHEC, the University has contracted with commercial insurance carriers to provide liability insurance coverages, including educators’ legal and general liability insurance. The University purchased commercial excess general liability coverage of \$10.65 million with a \$350,000 deductible per occurrence. Educators’ legal liability has coverage of \$5 million with a \$750,000 deductible for wrongful employment practices (\$350,000 deductible for all other claims). The University also has commercial property insurance coverage for the replacement value of the University’s property.

NOTE 13 RELATED PARTY TRANSACTIONS

A summary of related party transactions during the year ended June 30, 2025, is as follows:

The University and CSF, under the terms of a “Memorandum of Understanding” (MOU) effective May 14, 2019, specified the relationship between the two organizations as required by the University Guidelines adopted on November 30, 1982, and revised on September 10, 1997, November 17, 2020, and May 16, 2023, by the Legislative Audit Commission. Under the terms of the MOU, CSF is provided administrative support services by the University, such as maintenance, telephone, personnel, and property control. CSF does not directly pay the University for these services, which were valued at \$626,217 for the current fiscal year. CSF recognized these services as in-kind revenues and expenses on its financial statements.

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CSF reciprocates by providing fundraising and other services to the University. These services were valued at \$4,743,797 for the year ended June 30, 2025. Included in that amount were scholarships and stipends benefiting the University and its students totaling \$3,949,568.

Since CSF information is discretely presented, the activities between CSF and the University are not eliminated on the entity’s financial statements. Conversely, the University and its component unit are consolidated on the State’s annual comprehensive financial report, the following disclosure is presented.

University	CSF
Operating Expense	Operating Revenue
	\$ 626,217

NOTE 14 STUDENT FINANCIAL ASSISTANCE

The University participates in the U.S. Department of Education’s Direct Student Loan Program. The University awarded \$19,691,778 in direct student loans for the year ended June 30, 2025. The University classified this loan program as noncash federal awards and it is disclosed in the footnotes to the University’s Schedule of Expenditures of Federal Awards in the University’s *Single Audit Report*. Accordingly, no revenues or expenses are included in the financial statements of the University. All cash flows associated with these amounts have been reported as cash flows from operating activities as either tuition and fees or as payments for scholarships and fellowships.

NOTE 15 COMMITMENTS AND CONTINGENCIES

The University is named as a defendant in several pending lawsuits. The University believes that these matters will generally be settled in favor of the University and will not result in any significant liabilities to the University.

In addition to potential legal matters, the University also receives monies from federal and State government agencies under grants and contracts. The costs charged to these grants are subject to audit and disallowance by the granting agency. The University administration believes any disallowance or adjustment would not have a material effect on the University’s financial position.

NOTE 16 ENDOWMENT

The CSF assumes responsibility on behalf of the University for private gifts for scholarships. As of June 30, 2025, \$9,384,081 of endowment trust funds were invested and managed by Morgan Stanley.

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The CSF Board of Trustees resolved that endowments' dividend and interest income be used for scholarships and that a reasonable amount of dividends and interest be provided to the restricted expendable funds.

Gains or losses on sales of investments are retained and reported as part of the expendable restricted net position. Although not required by law, it is the intent of the CSF to maintain the corpus of both donor restricted endowment funds and endowment funds designated by the CSF Board of Trustees.

NOTE 17 STATE OF ILLINOIS APPROPRIATIONS

In June 2024, the General Assembly passed SB 0251 (Public Act 103-0589). In this Act, the University received Fiscal Year 2025 appropriations as follows: \$40,130,700 from the Education Assistance Fund, \$3,000,000 from the Education Improvement Fund and \$307,000 from the General Professions Dedicated Fund.

NOTE 18 RIGHT-OF-USE ASSETS

Lessee arrangements

The University has entered into various leases for computer equipment with remaining lease terms of two years and a building with remaining lease terms of six years. Although lease terms vary, certain leases are renewable subject to appropriation by the General Assembly. If renewal is reasonably assured, leases requiring appropriation by the General Assembly are considered non-cancelable leases for financial reporting purposes. The renewal and termination options are not included in the right-of-use asset or lease liability balance until they are reasonably certain of exercise. Moreover, the University's equipment leases do not contain variable lease payments, residual value guarantees or termination penalties.

At June 30, 2025, right-of-use assets under leases are as follows:

Equipment	\$	771,699
Building		943,129
Less: Accumulated amortization		(418,376)
Net	\$	1,296,452

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Future minimum commitments for non-cancelable leases as of June 30, 2025, are as follows:

Fiscal Year	Principal	Interest	Total
2026	\$ 276,224	\$ 89,933	\$ 366,157
2027	295,253	70,904	366,157
2028	276,529	51,084	327,613
2029	222,328	34,073	256,401
2030	125,285	23,214	148,499
Thereafter	288,613	20,762	309,375
Total	<u>\$ 1,484,232</u>	<u>\$ 289,970</u>	<u>\$ 1,774,202</u>

Subscription-Based IT Arrangements (SBITAs)

The University has entered into various SBITAs with remaining subscription terms of one to four years. Although subscriptions terms vary, certain agreements are renewable subject to appropriation by the General Assembly. If renewal is reasonably assured, SBITAs requiring appropriation by the General Assembly are considered non-cancelable SBITAs for financial reporting purposes. The renewal and termination options are not included in the right-of-use asset or subscription liability balance until they are reasonably certain of exercise. Moreover, the University's SBITAs do not contain variable payments, residual value guarantees or termination penalties.

At June 30, 2025, right-of-use of subscription assets are as follows:

Subscription assets	\$ 4,332,990
Less: Accumulated amortization	<u>(2,571,275)</u>
Net	<u>\$ 1,761,715</u>

Future minimum commitments for non-cancelable SBITAs as of June 30, 2025, are as follows:

Fiscal Year	Principal	Interest	Total
2026	\$ 1,121,570	\$ 119,901	\$ 1,241,471
2027	432,049	62,810	494,859
2028	273,571	36,219	309,790
2029	24,776	3,645	28,421
	<u>\$ 1,851,966</u>	<u>\$ 222,575</u>	<u>\$ 2,074,541</u>

REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)

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For the Year Ended June 30, 2025

Schedule of the University's Proportionate Share of Net Pension Liability (Unaudited)

	FY2024*	FY2023*	FY2022*	FY2021*	FY2020*	FY2019*	FY2018*	FY2017*	FY2016*	FY2015*
(a) University's Proportionate Percentage of the Collective Net Pension Liability	0%	0%	0%	0%	0%	0%	0%	0%	0%	0%
(b) Proportionate Amount of the Collective Net Pension Liability	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
(c) Portion of Nonemployer Contributing Entities' Total Proportion of Collective Net Pension Liability associated with the University	282,153,224	298,985,434	308,220,683	310,931,586	334,114,520	325,972,808	297,436,114	272,418,504	348,769,627	346,747,343
Total (b) + (c)	<u>\$ 282,153,224</u>	<u>\$ 298,985,434</u>	<u>\$ 308,220,683</u>	<u>\$ 310,931,586</u>	<u>\$ 334,114,520</u>	<u>\$ 325,972,808</u>	<u>\$ 297,436,114</u>	<u>\$ 272,418,504</u>	<u>\$ 348,769,627</u>	<u>\$ 346,747,343</u>
Employer Defined Benefit Covered Payroll	\$ 39,422,322	\$ 37,004,631	\$ 38,380,358	\$ 39,246,566	\$ 40,207,478	\$ 40,676,298	\$ 38,313,622	\$ 37,412,339	\$ 48,247,884	\$ 52,894,247
Proportion of Collective Net Pension Liability associated with the University as a Percentage of Defined Benefit Covered Payroll	715.72%	807.97%	803.07%	792.25%	830.98%	801.38%	776.32%	728.15%	722.87%	655.55%
SURS Plan Net Position as a Percentage of Total Pension Liability	44.60%	44.06%	43.65%	45.45%	39.05%	40.71%	41.27%	42.04%	39.57%	42.37%
Fiscal Year 2025 Total Defined Benefit Covered Payroll:	\$41,838,146									

Schedule of Contributions for Pensions (Unaudited)

	FY2025	FY2024	FY2023	FY2022	FY2021	FY2020	FY2019	FY2018	FY2017	FY2016
Federal, Trust, Grant and Other Contributions	\$ 272,478	\$ 250,352	\$ 209,444	\$ 186,333	\$ 180,281	\$ 181,261	\$ 202,145	\$ 179,185	\$ 165,753	\$ 287,671
Contributions in relation to Required Contribution	272,478	250,352	209,444	186,333	180,281	181,261	202,145	179,185	165,753	287,671
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
University's Covered Payroll	\$ 2,795,905	\$ 2,421,894	\$ 1,849,128	\$ 1,674,346	\$ 1,472,985	\$ 1,486,285	\$ 2,065,529	\$ 1,690,851	\$ 2,531,033	\$ 3,538,415
Contributions as a Percentage of Covered Payroll	9.75%	10.34%	11.33%	11.13%	12.24%	12.20%	9.79%	10.60%	6.55%	8.13%

* The amounts presented were determined as of the prior fiscal year end.

Fiscal Year 2025 Total Defined Benefit Contributions: \$ 3,380,445
Fiscal Year 2025 Total Retirement Savings Plan Contributions: \$ 505,496

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
NOTES TO THE BASIC FINANCIAL STATEMENTS
June 30, 2025

Notes to Required Supplementary Information

These pension schedules are presented to illustrate the requirements of GASB Statement No. 68 to show information for 10 years.

Changes of benefit terms. Public Act 103-0548, effective August 11, 2023, made changes to the calculation of service and eliminated the part-time adjustment for participants on or after September 1, 2024. This change was first reflected in the Total Pension Liability as of June 30, 2024.

Changes of assumptions. In accordance with Illinois Compiled Statutes, an actuarial review is to be performed at least once every three years to determine the reasonableness of actuarial assumptions regarding the retirement, disability, mortality, turnover, interest, and salary of the members and benefit recipients of SURS. An experience review for the years June 30, 2020, to June 30, 2023, was performed in Spring 2024, resulting in the adoption of new assumptions as of June 30, 2024. These assumptions are listed below.

- Salary increase. The overall assumed rates of salary increase range from 3.15 percent to 15.00 percent based on years of service, with an underlying wage inflation rate of 2.40 percent. Separate rates of increase are assumed for members in academic and non-academic positions.
- Investment return. The investment return is assumed to be 6.50 percent. This reflects an assumed real rate of return to 4.10 percent and assumed price inflation of 2.40 percent.
- Effective rate of interest. The long-term assumption for the effective rate of interest for crediting the money purchase accounts is 7.00 percent.
- Normal retirement rates. Separate rates are assumed for members in academic positions, non-academic positions, and public safety positions. Rates are generally highest for public safety positions and lowest for academic positions.
- Early retirement rates. Separate rates are assumed for members in academic positions and non-academic positions. Rates are generally higher for non-academic positions.
- Turnover rates. Assumed rates maintain the pattern of decreasing termination rates as years of service increase, with separate rates for academic and non-academic positions.
- Mortality rates. Use of Pub-2010 mortality tables reflects its high applicability to public pensions. The projection scale utilized is the MP-2021 scale, with separate rates for academic, nonacademic, and public safety members.
- Disability rates. Separate rates are assumed for members in academic positions, non-academic positions, and public safety positions, as well as for males and females. Public safety disability incidence is assumed to be 50 percent line-of-duty related and 50 percent ordinary.
- Plan election. For new non-academic members, assumed plan election rates are 75 percent for Tier 2 and 25 percent for Retirement Savings Plan (RSP). For new academic members, assumed plan election rates are 55 percent for Tier 2 and 45 percent for RSP.
- Cost of living adjustment. Annual annuity increases are assumed to be 3.00 percent for Tier 1 members and 1.20 percent for Tier 2 members.

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)
For the Year Ended June 30, 2025

Schedule of University's Proportionate Share of the Total OPEB Liability (Unaudited)
State Employees Group Insurance Program
Last Eight Fiscal Years

	<u>FY2024*</u>	<u>FY2023*</u>	<u>FY2022*</u>	<u>FY2021*</u>	<u>FY2020*</u>	<u>FY2019†</u>	<u>FY2018†</u>	<u>FY2017†</u>
University's Proportion of the Collective Total OPEB Liability	0.0178%	0.0156%	0.0171%	0.0171%	0.0119%	0.0131%	0.0132%	0.0176%
University's Proportion Share of the Collective Total OPEB liability	\$ 3,596,774	\$ 2,686,733	\$ 2,920,716	\$ 5,894,910	\$ 4,978,820	\$ 5,749,481	\$ 5,292,309	7,272,999
Estimated proportionate amount of collective total OPEB liability associated with the University - State supported portion	92,461,047	84,345,405	85,774,980	167,147,546	182,293,024	194,310,281	190,409,251	226,008,453
Total OPEB Liability associated with the University	<u>\$ 96,057,821</u>	<u>\$ 87,032,138</u>	<u>\$ 88,695,696</u>	<u>\$ 173,042,456</u>	<u>\$ 187,271,844</u>	<u>\$ 200,059,762</u>	<u>\$ 195,701,560</u>	<u>\$ 233,281,452</u>
University's Covered Payroll	\$ 49,820,759	\$ 46,992,845	\$ 44,330,369	\$ 41,087,287	\$ 47,577,617	\$ 47,254,679	\$ 44,116,315	\$ 41,492,317
University's Proportionate Share of the Collective Total OPEB Liability as a Percentage of its Covered Payroll	7.22%	5.72%	6.59%	14.35%	10.46%	12.17%	11.20%	17.53%

* The amounts presented were determined as of the prior fiscal year end.

† Prior year information would no longer be accurate due to the prior year restatement.

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, information is presented for those years for which information is available.

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)
For the Year Ended June 30, 2025

Notes to Required Supplementary Information - OPEB (Unaudited)

Payment of Benefits. No assets are accumulated or dedicated to fund the retiree health insurance benefit and a separate trust has not been established for the funding of OPEB. State contributions are made primarily from the General Revenue Fund on a pay-as-you-go basis.

Factors that Affect Trends in the Amounts Reported. An actuarial valuation was performed as of June 30, 2023 with a measurement date as of June 30, 2024. The following assumptions were used:

- Mortality rates: Mortality rates are based on mortality tables published by the Society of Actuaries' Retirement Plans Experience Committee.
- Salary increases*: Dependent upon service and participation in the respective retirement systems. Includes inflation rate of 2.25% salary increase of 2.50% - 12.75%.
- Healthcare cost trend rate: Trend rates for plan year 2025 are based on actual premium increases. For non-medicare costs**, trend rates start at 8.00% for plan year 2026 and decrease gradually to an ultimate rate of 4.25% in 2041. For MAPD costs***, trend rates are based on actual premium increases for 2025, 15.00% in 2026 to 2030, and 7.00% in 2031, declining gradually to an ultimate rate of 4.25% in 2041.
- Retiree's share of benefit-related costs: Healthcare premium rates for members depend on the date of retirement and the years of service earned at retirement. Members who retired before January 1, 1998, are eligible for single coverage at no cost to the member. Members who retire after January 1, 1998, are eligible for single coverage provided they pay a portion of the premium equal to 5 percent for each year of service under 20 years. Eligible dependents receive coverage provided they pay 100 percent of the required dependent premium. Premiums for plan year 2024 and 2025 are based on actual premiums. Premiums after 2025 were projected based on the same healthcare cost trend rates applied to per capita claim costs.

* Dependent upon service and participation in the respective retirement systems. Includes inflation rate listed.

***Quality Care Health Plan*

****Medicare Advantage Prescription Drug*

SUPPLEMENTARY INFORMATION

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
TABLE OF OPERATING EXPENSES
For the Year Ended June 30, 2025

The following table presents a break-down of the various types of expenses which collectively comprise the University's functional operating expense accounts for the fiscal year ended June 30, 2025.

	Compensation and Benefits										Total	Other Expenses	Total Operating Expenses
	University's Expenses					State of Illinois' Expenses							
	Salaries ¹	Benefits ²	OPEB ³	Pension	Sub-Total	Benefits ²	OPEB ³	Pension	Sub-Total	Total	Other Expenses	Total Operating Expenses	
Educational and general:													
Instruction	\$ 23,351,972	\$ 698,792	\$ (199,837)	\$ 79,954	\$ 23,930,881	\$ 4,213,404	\$ (4,335,837)	\$ 8,662,977	\$ 8,540,544	\$ 32,471,425	\$ 6,080,903	\$ 38,552,328	
Research	1,356,022	124,899	(10,984)	38,986	1,508,923	129,294	(238,320)	265,836	156,810	1,665,733	1,355,051	3,020,784	
Public service	533,433	77,286	(3,835)	60,809	667,693	17,105	(83,202)	35,169	(30,928)	636,765	237,608	874,373	
Academic support	3,942,411	209,359	(33,509)	37,746	4,156,007	675,268	(727,040)	1,388,386	1,336,614	5,492,621	2,175,571	7,668,192	
Student services	2,911,180	91,813	(17,801)	44,677	3,029,869	346,340	(386,221)	712,092	672,211	3,702,080	1,357,722	5,059,802	
Institutional support	7,841,476	167,913	(68,104)	174,941	8,116,226	1,518,596	(1,477,636)	3,122,312	3,163,272	11,279,498	5,354,295	16,633,793	
Operation and maintenance of plant	7,229,255	154,740	(62,761)	-	7,321,234	1,399,459	(1,361,712)	2,877,360	2,915,107	10,236,341	4,403,927	14,640,268	
Depreciation	-	-	-	-	-	-	-	-	-	-	5,760,251	5,760,251	
Scholarship and fellowship	-	-	-	-	-	-	-	-	-	-	11,374,478	11,374,478	
Auxiliary facilities:													
Student housing, activity facilities, and parking	5,072,039	106,318	(43,121)	-	5,135,236	961,534	(935,599)	1,976,963	2,002,898	7,138,134	7,482,661	14,620,795	
Total	\$ 52,237,788	\$ 1,631,120	\$ (439,952)	\$ 437,113	\$ 53,866,069	\$ 9,261,000	\$ (9,545,567)	\$ 19,041,095	\$ 18,756,528	\$ 72,622,597	\$ 45,582,467	\$ 118,205,064	

¹ Salaries includes employer contributions for Social Security, Medicare, and unemployment.

² Benefits includes certain group insurance costs, such as healthcare and life insurance. For the University, it also includes employer § 403(b) contributions.

³ OPEB refers to other post-employment benefits.

OTHER INFORMATION (UNAUDITED)

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
OTHER INFORMATION (UNAUDITED)
For the Year Ended June 30, 2025

Student Enrollment by Term (Unaudited)

	<u>Total Enrollment</u>	<u>Unduplicated Full-Time Equivalent</u>
Fall session, 2024	2,250	1,306
Spring session, 2025	2,143	1,233
Summer session, 2025	1,081	318

University Center Fee (Unaudited)

The mandatory fee is charged per credit hour beginning with the Fall 2024 term. All students are assessed for the mandatory fees on a per-credit hour basis, and full-time students are assessed for a U-pass and health insurance fee. For each term, the University Center Fee is assessed based upon enrollment status:

	<u>Amount</u>
Per credit hour	\$ 117
Other Required Fees (full-time students only)	
CTA – U-pass	170
Health Insurance	686

Schedule of Insurance in Force (Unaudited)

The Auxiliary System is insured under a master policy covering State universities. The following insurance coverage applicable to the System was effective during the current fiscal year:

Fire and extended coverage (\$1,000,000 deductible) of:	
Building	\$ 67,467,000
Contents	1,664,034
Business interruption	100,000,000
Boiler and machinery (included in blanket coverage limit)	50,000,000
Earthquake	100,000,000
Flood	100,000,000
Basic general liability (self-insured retention)	350,000
Excess general liability (policy limit)	10,650,000



**INDEPENDENT AUDITORS' REPORT
ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE
AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Honorable Frank J. Mautino
Auditor General
State of Illinois

and

Board of Trustees
Chicago State University

As Special Assistant Auditors for the Auditor General, we have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities, fiduciary activities, and the discretely presented component unit of the Chicago State University (University), collectively a component unit of the State of Illinois, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the University's basic financial statements, and we have issued our report thereon dated February 25, 2026. Our report includes a reference to other auditors who audited the financial statements of the discretely presented component unit, as described in our report on the University's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters of the Chicago State Foundation, a component unit of the University, associated with this component unit that are reported on separately by those auditors.

Report on Internal Control Over Financial Reporting

Management of the University is responsible for establishing and maintaining effective internal control over financial reporting (internal control).

In planning and performing our audit of the financial statements, we considered the University's internal control as a basis of designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, we do not express an opinion on the effectiveness of the University's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings as items 2025-

001, 2025-002, 2025-003, and 2025-004, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings as items 2025-003 and 2025-004 to be material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings as items 2025-001 and 2025-002 to be significant deficiencies.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the University’s financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Findings as items 2025-001, 2025-003, and 2025-004.

University’s Responses to the Findings

Government Auditing Standards requires the auditor to perform limited procedures on the University’s responses to the findings identified in our audit described in the accompanying Schedule of Findings. The University’s responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the University’s internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the University’s internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

SIGNED ORIGINAL ON FILE

Chicago, Illinois
February 25, 2026



CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
SCHEDULE OF FINDINGS – GOVERNMENT AUDITING STANDARDS
For the Year Ended June 30, 2025

2025-001. **FINDING** Inadequate Internal Controls over Census Data

The Chicago State University (University) did not have adequate internal control over reporting its census data to provide assurance that the census data submitted to the State Universities Retirement System (System) and State Employees' Group Insurance Program (Plan) was complete and accurate.

Census data is demographic data (date of birth, gender, years of service, etc.) of the active, inactive, or retired members of a pension or other postemployment benefit (OPEB) plan. The accumulation of inactive or retired members' census data occurs before the current accumulation period of census data used in the plan's actuarial valuations (which eventually flows into each employer's financial statements), meaning the plan is solely responsible for establishing internal controls over these records and transmitting this data to the plan's actuary. In contrast, responsibility for active members' census data during the current accumulation period is split among the plan and each member's current employer(s). Initially, employers must accurately transmit census data elements of their employees to the plan. Then, the plan must record and retain these records for active employees and then transmit this census data to the plan's actuary.

We noted the University's employees are members of both the pension plan administered by the System and the Plan sponsored by the State of Illinois, Department of Central Management Services (CMS) for their OPEB. In addition, we noted these plans have characteristics of different types of pension and OPEB plans, including single employer plans and cost-sharing multiple-employer plans. Additionally, CMS' actuary uses census data for employees of the State's public universities provided by the System, along with census data for other participating members provided by the State's four other pension systems, to prepare their projection of the liabilities of the Plan. Finally, the System's actuary and CMS' actuary used census data transmitted by the University during Fiscal Year 2023 to project pension and OPEB-related balances and activity at the plans during Fiscal Year 2024, which is incorporated into the University's Fiscal Year 2025 financial statements.

During the performance of the census examination, the auditors noted the following:

- While the University had performed an initial complete reconciliation of its census data recorded by the System to its internal records, the University had not developed a process to annually obtain from the System the incremental changes recorded by the System in the census data records and reconcile these changes back to the University's internal supporting records.

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
SCHEDULE OF FINDINGS – GOVERNMENT AUDITING STANDARDS
For the Year Ended June 30, 2025

2025-001. **FINDING** Inadequate Internal Controls over Census Data (Continued)

- During completeness testing of University faculty data, the auditors identified eight instructors were not reported as eligible to participate in the System and Plan by the University.
- During testing of System records to University records, the University was not able to provide supporting documentation for the significant elements of census data for 2 of 60 (3%) members selected for testing.
- During testing of University records to System records, the auditors identified one instructor was not reported as eligible to participate in the System and the Plan by the University. The auditors also noted the University was not able to provide supporting documentation for the significant elements of census data for 6 of 60 (10%) employees selected for testing.
- During cut-off testing of data transmitted by the University to the System, the auditors identified the following events were reported to the System after the close of the fiscal year in which the event occurred, resulting in inaccurate member status (active or inactive) as of fiscal year-end.
 - One new employee hire
 - 22 employee terminations

The result of the errors above led to contributions due to the plan being understated and inaccurate census data being utilized by the System and the State in the performance of the annual pension and OPEB actuarial valuation processes. The independent actuaries utilized by the System and the State of Illinois for the pension and OPEB plans deemed the errors immaterial to the plan level valuations as a whole.

The State Records Act (5 ILCS 160/8) requires the University to make and preserve records containing adequate and proper documentation of its essential transactions to protect the legal and financial rights of the State and of persons directly affected by the University's activities.

Further, the Fiscal Control and Internal Auditing Act (30 ILCS 10/3001) requires the University to establish and maintain a system, or systems, of internal fiscal and administrative control to provide assurance funds applicable to operations are properly recorded and accounted for to permit the preparation of reliable financial and statistical reports.

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
SCHEDULE OF FINDINGS – GOVERNMENT AUDITING STANDARDS
For the Year Ended June 30, 2025

2025-001. **FINDING** Inadequate Internal Controls over Census Data (Continued)

Additionally, eligibility criteria for participation in the System under the Illinois Pension Code (Code) (40 ILCS 5/15-134(a)) states any person who is an employee of the University becomes a participant in the System. Under the Code (40 ILCS 5/15-107), an employee is any member of the educational, administrative, secretarial, clerical, mechanical, labor, or other staff of an employer whose employment in a position in which services are expected to be rendered on a continuous basis for at least four months or an academic term, whichever is less, and is:

1. Not a student employed on a less than full-time temporary basis;
2. Not receiving a retirement or disability annuity from the System;
3. Not on military leave;
4. Not eligible to participate in the Federal Civil Service Retirement System;
5. Not currently on a leave of absence without pay more than 60 days after the termination of the System's disability benefits;
6. Not paid from funds received under the Federal Comprehensive Employment and Training Act as a public service employment program participant hire on or after July 1, 1979;
7. Not a patient in a hospital or home;
8. Not an employee compensated solely on a fee basis where such income would net earnings from self-employment;
9. Not providing military courses pursuant to a federally funded contract where the University has filed a written notice with the System electing to exclude these persons from the definition of employee;
10. Currently on lay-off status of not more than 120 days after the lay-off date;
11. Not on an absence without pay of more than 30 days; and
12. A nonresident alien on a visa defined under subparagraphs (F), (J), (M), or (Q) of Section 1101(a)(15) of Title 8 of the United States Code who (1) has met the Internal Revenue Service's substantial presence test and (2) became an employee on and after July 1, 1991.

In addition, the Code (40 ILCS 5/15-157) requires the University to, at a minimum, withhold contributions of each employee's total compensation of 8% (9.5% for firefighters or police officers) for their participation in the System, unless further contributions by the employee would either exceed the maximum retirement annuity in the Code (40 ILCS 5/15-136(c)) or the Tier 2 earnings limitation within the Code (40 ILCS 5/15-111(b)), and remit these amounts to the System. Further, the Code (40 ILCS 5/15-155(b)) requires the University to remit employer contributions to the System reflecting the accruing normal costs of an employee paid from federal or trust funds.

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
SCHEDULE OF FINDINGS – GOVERNMENT AUDITING STANDARDS
For the Year Ended June 30, 2025

2025-001. **FINDING** Inadequate Internal Controls over Census Data (Continued)

Finally, we noted participation in the OPEB is derivative of an employee’s eligibility to participate in the System, as members of the System participate in OPEB as annuitants under the State Employees Group Insurance Act of 1971 (Act) (5 ILCS 375/3(b)).

University management indicated these exceptions were due to significant turnover in the Human Resources department, resulting in poor record management and inadequate internal control over census data.

Failure to ensure that complete and accurate census data, as well as employee and employer contributions are reported to the System and the State reduces the overall reliability of the pension and OPEB-related balances and activity reported in the University’s financial statements, the financial statements of other employers within both plans, and the State of Illinois’ Annual Comprehensive Financial Report. Further, failure to report all eligible employees to the System and Plan may result in employees not receiving the pension and OPEB benefits they are entitled to receive under the Code and the Act. Finally, failure to maintain adequate supporting documentation inhibits the auditor’s ability to verify the accuracy of the data being provided to the actuaries. (Finding Code No. 2025-001, 2024-001, 2023-001, 2022-001, 2021-003, 2020-003)

RECOMMENDATION

We recommend the University continue to work with the System to establish the process of annually obtaining from the System the incremental changes recorded in the census data records and reconcile these changes back to the University’s internal supporting records. If differences are noted between the University’s data and the System’s data, these differences should be communicated timely and rectified to ensure the actuarial valuations are using accurate data.

In addition, we recommend the University strengthen controls to ensure all eligible employees are reported to the System and State, along with any required employee and employer contributions.

Further, we recommend the University strengthen controls to ensure all events occurring within the census data accumulation year are reported timely to the System so these events can be incorporated into the census data utilized in the annual actuarial valuation process.

Finally, we recommend the University maintain the relevant supporting documentation for all employees, especially documentation containing the significant elements of census data.

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
SCHEDULE OF FINDINGS – *GOVERNMENT AUDITING STANDARDS*
For the Year Ended June 30, 2025

2025-001. **FINDING** Inadequate Internal Controls over Census Data (Continued)

UNIVERSITY RESPONSE

The University agrees with the recommendations. The University will establish the process of annually obtaining the incremental changes recorded by the System in the census data, to reconcile these changes back to the University. The University will work to strengthen controls to ensure that all eligible employees are reported to the System, along with required employee and employer contributions. The University will develop processes to ensure all events occurring within a census data accumulation year are timely reported to the System. The University will maintain supporting documentation for elements of census testing.

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
SCHEDULE OF FINDINGS – GOVERNMENT AUDITING STANDARDS
For the Year Ended June 30, 2025

2025-002. **FINDING** Inadequate Controls over Financial Reporting

The Chicago State University (University) did not exercise adequate internal control over its financial reporting.

During our audit of the University’s financial statements, we noted the following:

- The University did not properly account for changes in monthly payment amounts related to subscription services resulting in inaccurate balances in various accounts. Specifically, operating expenses were understated by \$207,392, right of use assets were understated by \$218,240, subscription payable was understated by \$207,075, accumulated amortization was understated by \$1,708, and gain on termination was understated by \$216,849.
- The University did not properly implement Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. Specifically, the inaccurate calculation and recording of accrued compensated absences resulted in an overstatement of both the accrued liability and related operating expenses by \$3,488,089.

Proposed adjustments to correct these misstatements were recorded by the University.

In accordance with U.S. generally accepted accounting principles (GAAP), including GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*, changes in subscription payment terms and services to be evaluated and accounted for as subscription modifications. Such modifications require appropriate remeasurement of the subscription liability and related subscription assets, including corresponding adjustments to accumulated amortization and subscription-related expenses.

Further, GASB Statement No. 101 requires governmental entities to recognize a liability and expense for the amount of vested or accumulated compensated absences that employees are expected to receive as a result of services already rendered. Proper implementation requires that both liabilities and expenses are to be accurately reported in the financial statements.

Additionally, the Fiscal Control and Internal Auditing Act (30 ILCS 10/3001) requires the University to establish and maintain a system, or systems, of internal fiscal and administrative controls to provide assurance that revenues, expenditures, and transfers of assets, resources or funds applicable to operations are properly recorded and accounted for to permit the preparation of accounts and reliable financial reports. The University’s system of internal control should include

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
SCHEDULE OF FINDINGS – GOVERNMENT AUDITING STANDARDS
For the Year Ended June 30, 2025

2025-002. **FINDING** Inadequate Controls over Financial Reporting (Continued)

procedures that assets, liabilities, revenues, and expenses are properly recorded and presented in the financial statements.

University management indicated the leadership turnover in Finance Office led to inaccurate calculation for GASB Statement No. 96 and GASB Statement No.101 account balances.

Failure to accurately record financial transactions resulted in misstatements of the University’s financial statements. (Finding Code No. 2025-002)

RECOMMENDATION

We recommend the University strengthen its controls over financial reporting to allow for the accurate preparation of its financial statements in accordance with GAAP.

UNIVERSITY RESPONSE

The University agrees with the finding. The University will appropriately account for changes in monthly payment amounts related to subscription services and compensated absences in accordance with applicable GASB standards. The preparation, review, and approval of all accounts will be performed in a timely and consistent manner. In addition, the University will ensure the proper implementation of GASB standards on an ongoing basis.

CHICAGO STATE UNIVERSITY
A Component Unit of the State of Illinois
SCHEDULE OF FINDINGS – GOVERNMENT AUDITING STANDARDS
For the Year Ended June 30, 2025

2025-003. **FINDING** Weaknesses over Computer Security

The Chicago State University (University) did not maintain adequate general Information Technology (IT) controls related to its environment and applications.

The University had invested in computer hardware and systems and established several critical, confidential, or financially sensitive systems for use in meeting its mission.

Security of the environment

During testing, we requested the University provide a population of its active servers. In response to this request, the University provided a listing of servers which included decommissioned servers. Due to these conditions, we were unable to conclude the University’s population records were sufficiently precise and detailed under the Professional Standards promulgated by the American Institute of Certified Public Accountants (AU-C § 500.08 and AT-C § 205.36).

Despite this limitation, we performed testing on a sample of servers and noted the Information Technology (IT) infrastructure was not secured properly.

Controls over access provisioning

During our testing of the University’s controls over access provisioning, we noted separated employees continued to have access to the University’s environment.

This finding was first reported in Fiscal Year 2020. In subsequent years, the University has been unsuccessful in implementing appropriate procedures to improve its controls over computer security.

The *Security and Privacy Controls for Information Systems and Organizations* (Special Publication 800-53, Fifth Revision) published by the National Institute of Standards and Technology (NIST), Access Control, Configuration, and System and Services Acquisition sections, require entities to maintain proper internal controls over the security of the environments and access provisioning.

Further, the Fiscal Control and Internal Auditing Act (30 ILCS 10/3001) requires the University to maintain a system, or systems, of internal fiscal and administrative controls to provide assurance resources are utilized efficiently and effectively and in compliance with applicable law.

University management indicated the issues regarding separated employees having access to the network were due to the University’s access deactivation process being manual and relied on coordination between Human Resources and the Information Technology Department. University management further indicated employee access was revoked upon separation; however, user accounts remain

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2025-003. **FINDING** Weaknesses over Computer Security (Continued)

active when individuals also maintain active student status, as student accounts follow a separate offboarding policy. During the audit period, this distinction between employee and student account lifecycles was not consistently documented or clearly distinguishable within the environment.

Further, University management indicated the University did not have fully documented server lifecycle management procedures integrated with configuration and vulnerability management processes resulting in server inventories being not consistently updated to reflect decommissioned or retired systems, leading to incomplete populations used for audit and security management purposes.

In addition, University management indicated the IT infrastructure was not being secured due to not fully formalizing the baseline security configuration standards and exception management practices across all server environments, including legacy system constraints limited the ability to uniformly apply current security requirements.

Failure to have adequate security controls over computing resources increases the risk of unauthorized access to the computing environment and the risk that confidentiality, integrity, and availability of systems and data will be compromised. (Finding Code No. 2025-003, 2024-002, 2023-002, 2022-002, 2021-001, 2020-001)

RECOMMENDATION

We recommend the University implement adequate general IT controls related to its environment and applications.

UNIVERSITY RESPONSE

University management agrees with the finding and acknowledges the need to strengthen general information technology controls over the University’s computing environment and applications. To address these findings, the University has initiated actions to formalize governance, improve documentation, and plan targeted technical improvements.

As part of these efforts, the University will:

- Continue to implement NIST 800-171 as its governance framework to establish standardized security controls and align with industry best practices.

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2025-003. **FINDING** Weaknesses over Computer Security (Continued)

- Document distinct account lifecycle procedures and plan a separate account model with unique identifiers for employee and student access to ensure employee accounts can be deprovisioned upon separation even when student status remains active.
- Improve coordination and documentation between Human Resources and Information Technology to support more consistent and timely employee separation notifications.
- Use IT tools to enhance visibility into server inventories, patch status, and lifecycle risks, including systems impacted by application dependencies and testing limitations.

The University remains committed to strengthening its IT control environment and will continue refining its security practices to align with applicable regulatory and industry standards.

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2025-004. **FINDING** Inadequate Controls to Ensure Compliance with the Illinois Pension Code

The Chicago State University (University) did not have adequate internal controls to ensure compliance with the Illinois Pension Code (Code).

During testing, we requested the University provide the populations of retired employees, persons receiving a retirement annuity (Annuitant) from the State Universities Retirement System (SURS) and re-employed by the University, and employees who filed for disability benefits during Fiscal Year 2025. The University provided the populations; however, these populations could not be reconciled to the University’s internal records and SURS.

Due to this condition, we were unable to conclude the University’s population records were sufficiently precise and detailed under the Professional Standards promulgated by the American Institute of Certified Public Accountants (AU-C § 500.08 and AT-C § 205.36) to test the University’s compliance with the Code.

Even given the population limitations noted above which hindered our ability to conclude whether selected samples were representative of the population as a whole, we performed the testing to determine whether the University accurately reported to SURS about unused sick leave of retired employees, certificates of disability for employees who filed for disability benefits stating the employee is unable to perform the duties, and re-employment of annuitants. During testing, we noted one of seven (14%) retired employees’ unused sick leave days totaling 129 days were incorrectly reported to SURS.

This finding was first reported in Fiscal Year 2023. In subsequent years, the University has been unsuccessful in implementing appropriate procedures to improve its controls over the Code.

The Code (40 ILCS 5/15-113.4) requires the University to certify to the SURS Board the number of days of unused sick leave accrued to the employee’s credit on the date the employee was terminated.

In addition, the Fiscal Control and Internal Auditing Act (30 ILCS 10/3001) requires the University to establish and maintain a system, or systems, of internal fiscal and administrative controls to provide assurance funds applicable to operations are properly recorded and accounted for to permit the preparation of reliable financial reports and to maintain accountability over State’s resources.

University management stated there was a significant turnover of payroll staff which impacted the proper documentation of disability leave and accuracy of reporting unused sick leave in accordance with the Code.

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2025-004. **FINDING** Inadequate Controls to Ensure Compliance with the Illinois Pension Code (Continued)

Failure to maintain adequate internal control resulted in noncompliance with the Code and reduced the overall reliability of activity reported in the University’s financial statements. (Finding Code No. 2025-004, 2024-003, 2023-003)

RECOMMENDATION

We recommend the University implement controls to ensure the completeness and accuracy of populations of retirees, re-employed annuitants, and employees who filed for disability benefits. Further, we recommend the University accurately report unused sick leave to SURS in accordance with the Code.

UNIVERSITY RESPONSE

The University agrees with the finding and will implement controls to maintain accurate records of retirees, re-employed annuitants, and employees who file for disability benefits. The University will also implement controls for accurate reporting of unused sick leave to SURS.