

M E M O R A N D U M

February 24, 2026

TO: All Members of the Commission

FROM: Deanna Hannel, Audit Analyst

RE: Emergency Purchases, First Quarter FY26

The Illinois Procurement Code (30 ILCS 500/) states, "It is declared to be the policy of the State that the principles of competitive bidding and economical procurement practices shall be applicable to all purchases and contracts...." The law also recognizes that there will be emergency situations when it will be impossible to conduct bidding. It provides a general exemption when there exists a threat to public health or public safety, or when immediate expenditure is necessary for repairs to State property in order to protect against further loss of or damage to State Property, to prevent or minimize serious disruption in critical State services that affect health, safety, or collection of substantial State revenues, or to ensure the integrity of State records; provided, however that the term of the emergency purchase shall not exceed 90 days. A contract may be extended beyond 90 days if the chief procurement officer determines additional time is necessary and that the contract scope and duration are limited to the emergency. Prior to the execution of the extension, the chief procurement officer must hold a public hearing and provide written justification for all emergency contracts. Members of the public may present testimony.

Notice of all emergency procurement shall be provided to the Procurement Policy Board and published in the online electronic Bulletin no later than 5 calendar days after the contract is awarded. Notice of intent to extend an emergency contract shall be provided to the Procurement Policy Board and published in the online electronic Bulletin at least 14 days before the public hearing.

A chief procurement officer making such emergency purchases is required to file an affidavit with the Procurement Policy Board and the Auditor General to set forth the circumstances requiring the emergency purchases. The Code allows for quick purchases. The Legislative Audit Commission receives quarterly reports of all emergency purchases from the Office of the Auditor General. The Legislative Audit Commission is directed to review the purchases and to comment on abuses of the exemption.

There were 113 Emergency Purchase Affidavits that were filed with the Auditor General for the period of July 1, 2025 through September 30, 2025. Of those 113, 54 were new Emergency Purchase Affidavits, and 59 were revisions to prior Emergency Purchase Affidavits noting actual cost, updated cost, or time extension.

	Purchases	Estimated/Updated Cost
State Appropriated Funding	33	\$ 113,807,954.47
Federal Funding	7	\$ 2,414,001.00
State Grant Funds	1	\$ 275,000.00
State and Federal Funding	1	\$ 127,152.00
State Appropriated Funds & State Grant Funds	1	\$ 73,550.00
All Other Funding	11	\$ 15,671,724.00
Total	54	\$ 132,369,381.47

**Summary of ALL Emergency Purchase Transactions
January 1, 2025 through September 30, 2025**

The table below includes 25 purchases that are estimated to exceed \$250,000. The table below breaks down those 25 by entity. Those are summarized on the following pages by the categories in the table above.

Counts of Greater than \$250,000 by Entity	TOTAL	Estimated/Updated Cost
CODE DEPARTMENTS		
Department of Corrections	3	\$ 98,500,000.00
Department of Human Services	2	\$ 2,324,436.00
Department of Public Health	2	\$ 1,350,973.60
Department of Transportation	3	\$ 9,200,000.00
Department of Veterans Affairs	2	\$ 696,500.00
Illinois State Police	1	\$ 300,000.00
OTHER DEPARTMENTS		
Capitol Development Board	3	\$ 1,522,433.00
Environmental Protection Agency	1	\$ 484,064.46
Illinois Finance Authority	1	\$ 250,000.00
State Toll Highway Authority	1	\$ 2,300,000.00
HIGHER EDUCATION		
Illinois State University	1	\$ 450,000.00
Governors State University	1	\$ 610,000.00
Southern Illinois University - Carbondale	1	\$ 11,237,178.00
Southern Illinois University - Edwardsville	1	\$ 310,760.00
U of I - Chicago	1	\$ 375,993.00

Total Count of Greater than \$250,000	24	\$ 129,912,338.06
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**State Appropriated Emergency Purchase Transactions
July 1, 2025 through September 30, 2025**

Counts of Greater than \$250,000 by Entity		Estimated/Updated Cost
Code Departments		
Department of Corrections	3	\$ 98,500,000.00
Department of Human Services	2	\$ 2,324,436.00
Department of Transportation	3	\$ 9,200,000.00
Department of Veterans Affairs	1	\$ 421,500.00
Illinois State Police	1	\$ 300,000.00
Other Agencies		
Capital Development Board	3	\$ 1,522,433.00
Higher Education		
University of Illinois - Chicago	1	\$ 375,993.00
Total Count of Greater than \$250,000	14	\$112,644,362.00

The table above includes 14 purchases that are estimated to exceed \$250,000. They are summarized as follows:

Department of Corrections

Estimated Cost - \$1,500,000.00 The vendor, Wexford Health Sources, Inc., is no longer the primary contracted vendor for ongoing medical services. They will provide transitional health services and consultation to the current vendor. Their direct support will facilitate a coordinated handoff of medical records, clinical workflows, patient care plans and other critical operational elements.

Estimated Cost - \$82,000,000.00 The vendor, Centurion of Illinois, LLC., is to replace its longstanding provider, Wexford Health Sources, Inc. The transition plan will include staff oversight, recruitment, retention, and engagement. In additions, the vendor will be responsible for working with IDOC to identify service level needs within the health care units, as well as any outside service needs, that will support a successful transition of services. The vendor will provide the medical, dental, vision, audiology, pharmaceutical and mental health services for individuals in custody at specified State correctional centers. Under the direction of the IDOC Medical Director and the IDOC Chief of Mental Health Services and according to the program definitions and specifications as outlines in this contract, vendor is to arrange and provide for services on-site and as necessary off-site at local hospitals, outpatient facilities and consultative physician offices. It is the intent of the Agency for all individuals to receive adequate and medically necessary health care services regardless of place of assignment or disciplinary status.

Estimated Cost - \$15,000,000.00/FINAL PAYMENT \$250,000.00 This 90-day Emergency purchase only lasted 30 days and the new Emergency purchase of \$82,000,000.00 was created. The vendor, Centurion of Illinois, LLC., is to replace its longstanding provider, Wexford Health Sources, Inc. The transition plan will include staff oversight, recruitment, retention, and engagement. In additions, the vendor will be responsible for working with IDOC to identify service level needs within the health care units, as well as any outside service needs, that will support a successful transition of services. The vendor will provide the medical, dental, vision, audiology, pharmaceutical and mental health services for individuals in custody at specified State correctional centers. Under the direction of the IDOC Medical Director and the IDOC Chief of Mental Health Services and according to the program definitions and specifications as outlines in this contract, vendor is to arrange and provide for services on-site and as necessary off-site at local hospitals, outpatient facilities and consultative physician offices. It is the intent of the Agency for all individuals to receive adequate and medically necessary health care services regardless of place of assignment or disciplinary status.

Department of Human Services

Estimated Cost \$250,000.00 The vendor, Nichols Enterprises, LLC., will complete air quality testing and provide air scrubbers for the Center's 7 residential homes where mold has been detected at elevated levels. Once heating season starts, the vendor will complete the initial remediation of the mold in these residential homes followed by further testing to evaluate the mold levels.

Estimated Cost \$2,074,436.00 This will be a Joint Purchase – DHS is the lead agency and DHS and HFS are the user agencies. In response to federal changes and in line with State of Illinois's Goal to optimize public benefit enrollment, the vendor, The Boston Consulting Group, Inc., will assist in producing a coordinate workplan and timeline that: 1) aligns interagency strategic planning on an expedited basis and rapid response planning; 2) leverages the resources, expertise, and networks the State can tap into, and; 3) maximizes agency capacity.

Department of Transportation

Estimated Cost \$8,000,000.00 The vendor, Kraemer North America, will replace 24 post tension tendons due to existing tendon failure in the northbound I-39 Kishwaukee River bridge, SN101-0134. This will include the removal of the existing tendons and reinstalling them in accordance with the designed phasing plan. They will also provide the traffic control necessary to maintain one northbound lane utilizing the existing crossovers adjacent to the structure allowing interstate traffic to be maintained. This will necessitate the installation of approximately 4000 feet of temporary concrete barrier wall, traffic control signage, pavement markings and real time traffic control due to the high traffic volume on this route.

Estimated Cost \$450,000.00 The vendor, Helm Civil, has the capacity and availability to perform the work on the expedited schedule and has submitted the lowest estimated cost to construct Class B Patches along with expansion joints.

Estimated Cost \$750,000.00 The vendor, Fairbanks Scales, Inc., will remove the scale, cutting the deteriorated wall down to good concrete, reforming new pit walls, repouring the wall and installing a new scale in the newly poured pit. A new scale is required because when they remove the existing scale, there is a high probability that the scale platform will twist or become damaged causing the scale to weigh incorrectly in the future.

Department of Veterans Affairs

Estimated Cost \$421,500.00 There currently are not enough cooks on staff to provide 3 meals a day to residents, 22nd Century is unable to provide temporary staff under the Master Contract, and the current need is for a vendor to come into the home for consulting and training in addition to cooks and support service workers. The vendor, Arena Foods, will act as the Project Manager to oversee the services currently being administered at the Veterans Home Chicago. They will provide additional staff to the minimal staff VHC currently has. The staff will need professional guidance and direction of services and new processes. Vendor will be point of contact and will provide direction to all Agency staff regarding all aspects of the dietary services including, but not limited to, conduction test dietary operations; overseeing and training Agency staff and assessing IDVA dietary operations to ensue applicable standards are met; drafting and review policies and procedures for dietary operations. Vendor will provide updates weekly or as requested to identified staff, including but not limited to; the Senior Home Administrator, Home Administrator and Assistant Director.

Illinois State Police

Estimated Cost \$300,000.00 The vendor, Green Toyota, has vehicles on the lot and ready to be picked up. The ISP is seeking 3 2025 or 2026 Toyota SUV's or equivalent that meet or exceed the following requirements; Neutral colors such as Magnetic Gray Metallic, Midnight Black Metallic, Mudbath, Terra, and Lunar Rock or equivalent; Full-size SUV; Off-road package with underbody skid plates; 4 x 4; adaptive suspension; roof rack capable of obscuring antennas and cables on roof; hybrid powertrain; and locking rear differential.

Capital Development Board

Estimated Cost \$300,000.00 CMS has notified CDB that the East and West passenger elevators in the Illinois State Police Headquarters South Tower are failing, with most replacement parts being obsolete. These elevators were installed in 1946 with an upgrade in 1965, and another small upgrade in 1988. At times the elevators run nonstop because the obsolete selector control that determines calls to the various floors has failed. When running nonstop, the brake shoes become overheated causing the smoke detectors to activate due to smoke in the cars. This has happened 4 times within a week. Currently the elevator service contractor has taken parts off the West elevator for installation into the East elevator to keep it operational. The West elevator is now shut down until parts can be found. There has been several days where both elevators have been shut down. The failing elevators are causing life/safety issues and need to be repaired/upgraded as quickly as possible. The vendor, Berners-Shober Associates, Inc., will modernize the East and West traction elevators in the South Tower of the ISP

Headquarters. The scope includes a full code analysis by the A/E and construction estimates to meet all OSFM requirements and includes but is not limited to providing new controllers, control stations, all safety devices including braking systems, and related components.

Estimated Cost \$722,433.00 DNR has requested Emergency Services at Starved Rock State Park located in LaSalle County. A bearing in the clarifier at the Starved Rock Sewage Facility has failed. Traditionally, the bearings are designed to be easily replaced. Unfortunately, a valve between two halves of the 175,000-gallon clarifier has also failed. Sewage in half of the clarifier can be pumped to the other half for maintenance of the drive shaft, agitator arm, and bearings. However, the failure of the clarifiers valve at the same time as the failed bearing now necessitates rental of vacuum trucks to pump sewage from the clarifier in its entirety to access the bearing and replace the valves. Without a functioning clarifier, sewage will overflow directly into the Illinois River. The vendor, River City Construction, LLC., will provide rental of vacuum trucks to pump sewage from the clarifier in its entirety to access and replace failed bearing, valves, and other undiscovered failing components once the clarifier is drained. These repairs may also necessitate the rental of temporary storage tanks and trucking of excess sewage to local treatment plants.

Estimated Cost \$500,000.00 The DOC Vienna Correctional Center is experiencing electrical issues affecting multiple buildings on the campus. The impacted buildings include C1107, which serves as the facility's dietary and warehouse building and contains all the institution's freezers and coolers; C1108, which houses the gym, individual-in-custody clothing and property storage, and caustics; C1109, the Clinical Services Building; and C1110, the Educational Building. Preliminary testing was performed and results revealed that the transformer failed the transformer turns ration test. Visual inspection revealed two areas of arcing on the primary conductors, and the insulation was brittle, with exposed copper in at least one area. All three high-side fuses had blown during the event. This requires replacement by electrical contractor with high voltage repairs experience. The vendor, F.W. Electric Inc., will provide emergency construction services to replace the failed transformer. They will procure, install, and maintain the operations of an appropriately sized rental generator to provide temporary power to the affected buildings until a new transformer and all ancillary components are installed and tested to ensure normal operations can continue.

University of Illinois – Chicago

Estimated Cost \$375,993.00 The vendor, Althoff Industries, will repair piping, electrical and finishing for 43 fan coil units. There are failed condensate lines in multiple rooms that caused significant drywall, flooring and furniture damage as a result of mold growth. After remediation occurs, the vendor will begin restoration process, which includes fan coil condensate line reroutes as well as installation of mold resistant drywall.

Counts of Greater than \$250,000 by Entity		Estimated/Updated Cost
Code Departments		
Department of Public Health	2	\$1,350,973.60
Other Agencies		
Environmental Protection Agency	1	\$484,064.46
Illinois Finance Authority	1	\$250,000.00
Total Count of Greater than \$250,000	4	\$2,460,038.06

The table above includes four purchases that was estimated to exceed \$250,000. They are summarized as follows:

Department of Public Health

Estimated Cost \$650,973.60 The vendor, Agility Health, has provided uninterrupted service under the original one-year agreement and the recently expired 90-day emergency contract. This second emergency procurement will extend services for the administrative and logistical management of the State’s ventilator cache, which is stored at the Strategic National Stockpile Regional Storage Site warehouse. This contract will sustain uninterrupted maintenance and repair services for these critical devices while a new competitively bid contract is finalized and awarded. The service provides continued inspection, preventive maintenance, and repair of 365 ventilator units in accordance with manufacturer guidelines.

Estimated Cost \$700,000.00 The vendor Groupware Technologies, Inc., is the sole authorized provider of the Provide Enterprise software and the only vendor capable of supplying the full range of licensing, hosting, maintenance, and technical support required by IDPH. The vendor, will provide IDPH with a full range of services and support necessary to maintain uninterrupted HIV/AIDS case management, prevention, and surveillance operations, thereby safeguarding critical public health functions and service delivery for over 48,000 Illinois residents.

Environmental Protection Agency

Estimated Cost \$484,064.46 The purchase of a LCMSMS is necessary for the Agency to continue its regulatory actions for PFAS contaminants. Prior to federal funds expiring on 09/30/2025, the vendor, Agilent Technologies, Inc., will need to complete; 1) deliver the system, 2) install the system and system software, 3) Provide 6-10 days of onsite consulting with an application scientist specifically for the implementation of the EPA PFAS analysis methods, 4) provide on-site software and hardware training for two analysts as part of the instrument purchase, 5) once training is complete, send an invoice for the system.

Illinois Finance Authority

Estimated Cost \$250,000.00 The vendor, Baker Tilly Us, LLP., is able to provide comprehensive strategic advice relating to deployment of available federal funds to support state and local clean energy infrastructure projects and support for compliance

with the requirements of the IRA Federal Credits and other IRA clean energy programs. They will perform pre-construction tax credit eligibility, post-construction tax credit substantiation, and direct pay filing processes for IFA and state agency projects:

- Public Funding Identification, Sourcing, and Deployment: Support IFA and state agencies with the identification, sourcing, and deployment of available funding to eligible energy projects.
- IRA Tax Credit Eligibility: Provide technical assistance to help organizations understand IRA tax credit eligibility and calculate tax credit value for projects submitted to IFA programs.
- Clean Energy Expansion, Attraction, and Retention: Engage with clean energy business leaders to facilitate economic growth and retention in Illinois. Based on project attributes, identify potential funding sources and recommend optimal incentive package for projects submitted to IFA programs.

State Grant Funds
Emergency Purchase Transactions
July 1, 2025 through September 30, 2025

Counts of Greater than \$250,000 by Entity		Estimated/Updated Cost	
Code Agencies			
Department of Veterans Affairs	1	\$	275,000.00
Total Count of Greater than \$250,000	1	\$	275,000.00

The table above includes one purchase that is estimated to exceed \$250,000. It is summarized as follows:

Department of Veterans Affairs

Estimated Cost \$275,000.00 The vendor, Seconds Matter Safety Solutions, will provide required wiring, equipment, and labor to install 134 security cameras, applicable hard drives, and switches throughout the interior and exterior of the facility. The vendor will ensure proper placement and field of view for all cameras to ensure proper monitoring of facility to mitigate safety risks and hazards, security of the facility and common areas, and elopement prevention. The Chicago Veterans Home currently does not have an actively working Security Camera System to prevent elopement and protect the safety of resident, staff and visitors.

Other Funded Emergency Purchase Transactions
July 1, 2025 through September 30, 2025

Counts of Greater than \$250,000 by Entity		Estimated/Updated Cost	
Other Agencies			

State Toll Highway Authority	1	\$	2,300,000.00
Higher Education			
Governors State University	1	\$	610,000.00
Illinois State University	1	\$	450,000.00
Southern Illinois University-Edwardsville	1	\$	310,760.00
Southern Illinois University- Carbondale	1	\$	11,237,178.00
Total Count of Greater than \$250,000	5	\$	14,907,938.00

The table above includes five purchases that is estimated to exceed \$250,000. It is summarized as follows:

State Toll Highway Authority

Estimated Cost \$2,300,000.00 The vendor, F.H. Paschen, S.N. Nielsen & Associates, LLC., will provide labor, equipment and materials to perform canopy removal, electrical work and maintenance of traffic at the I-294 Cermak Road Toll Plaza 35 manual side.

Governors State University

Estimated Cost \$610,000.00 GSU had an unforeseen surge in housing applications for Fall 2025. The vendor, 4Stay, provides the apartment, furnishing, utilities (including cable), student support (not on site), renter insurance, the guarantor, and is responsible for the lease. They will be able to provide our students with approximately 48 to 50 beds adjacent to campus in one off-site location. These amenities cost the same as living on campus in Governors State’s campus housing.

Illinois State University

Estimated Cost \$450,000.00 The vendor, Reliable Mechanical, will provide an engineered solution and construction services to remedy failed systems at Watterson Towers including bridge heaters at elevator lobbies and expansion tanks for hydronic systems. Piping that has failed is not accessible and has been valved off. Immediate fixes are needed before winter weather to prevent freezing and further breaks. Alternate routes for piping are required.

Southern Illinois University – Edwardsville

Estimated Cost \$310,760.00 SIUE has a limited amount of on-campus housing for students. We have residency requirements for freshman students and as a result, applications for student housing exceed the available on-campus space. We are using this opportunity to place older students that otherwise qualify to live off campus in off-campus apartments for the coming year. These placements are at the same terms the students would receive if they remain in on-campus housing.

Southern Illinois University – Carbondale

Estimated Cost \$11,237,178.00 The vendor, Nixon Power Services, LLC., will work on the Kohler Diesel generator by draining the complete system, remove radiator, repair all coolant leaks at the front of the engine which will include water pump, thermostats,

remove manifolds and reseal. Repair all fuel rail manifolds and gaskets. Replace all rubber hoses and clamps and install the new radiator. Fill the system with new coolant. Perform a complete service on the engine, and repair leaking oil seal.

Revisions to Emergency Purchase Transactions
July 1, 2025 through September 30, 2025

The table below shows nine revisions to the original emergency purchases, with estimated costs more than doubling the original amounts.

Agency	Original Cost	# Extensions	Estimated Cost
Capital Development Board	\$ 50,000.00	3	\$ 236,000.00
Illinois State Police	\$ 433,028.16	1	\$ 866,056.32
Toll Highway Authority	\$ 562,500.00	3	\$ 1,062,500.00
DoIT	\$ 688,055.75	1	\$ 1,376,111.50
Department of Human Services	\$ 75,000.00	1	\$ 375,000.00
Capital Development Board	\$1,000,000.00	2	\$ 4,904,230.09
Capital Development Board	\$ 100,000.00	2	\$ 485,188.00
Department of Corrections	\$6,000,000.00	1	\$ 12,000,000.00
Department of Corrections	\$ 90,000.00	6	\$ 960,000.00
	\$8,998,583.91	20	\$ 22,265,085.91

The table below includes three revisions to the original emergency purchases, resulting in final costs more than doubling the original amounts.

Agency	Original Cost	Final Cost
Capital Development Board	\$ 100,000.00	\$ 242,006.25
Chicago State University	\$ 651,500.00	\$ 3,412,000.00
Department of Corrections	\$ 40,000,000.00	\$ 707,500,000.00