

STATE OF ILLINOIS
104th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

62nd Legislative Day

1/14/2026

Clerk Hollman: "House Perfunctory Session will come to order. Introduction and First Reading of House Bills. House Bill 4196, offered by Representative DeLuca, a Bill for an Act concerning credit cards. House Bill 4197, offered by Representative Benton, a Bill for an Act concerning local government. House Bill 4198, offered by Representative Grant, a Bill for an Act concerning regulation. House Bill 4199, offered by Representative... by Leader McCombie, a Bill for an Act concerning transportation. House Bill 4200, offered by Leader McCombie, a Bill for an Act concerning State government. House Bill 4201, offered by Leader McCombie, a Bill for an Act concerning education. House Bill 4202, offered by Representative Hammond, a Bill for an Act concerning revenue. House Bill 4203, offered by Representative Hammond, a Bill for an Act concerning regulation. House Bill 4204, offered by Representative Tipword, a Bill for an Act concerning criminal law. House Bill 4205, offered by Representative Hammond, a Bill for an Act concerning revenue. House Bill 4206, offered by Representative Gong-Gershowitz, a Bill for an Act concerning civil law. House Bill 4207, offered by Representative Morris, a Bill for an Act concerning regulation. House Bill 4208, offered by Representative Meier, a Bill for an Act concerning public aid. House Bill 4209, offered by Representative Ugaste, a Bill for an Act concerning criminal law. House Bill 4210, offered by Representative Grant, a Bill for an Act concerning revenue. House Bill 4211, offered by Representative Grant, a Bill for an Act concerning revenue. House Bill 4212, offered by Representative Norma Hernandez, a Bill for an Act concerning civil law. House Bill

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4213, offered by Representative Slaughter, a Bill for an Act concerning public aid. House Bill 4214, offered by Representative Avelar, a Bill for an Act concerning employment. House Bill 4215, offered by Representative Blair-Sherlock, a Bill for an Act concerning health. House Bill 4216, offered by Representative Stuart, a Bill for an Act concerning education. House Bill 4217, offered by Representative Ryan, a Bill for an Act concerning local government. House Bill 4218, offered by Representative Deuter, a Bill for an Act concerning local government. House Bill 4219, offered by Representative Deuter, a Bill for an Act concerning education. House Bill 4220, offered by Representative Stuart, a Bill for an Act concerning transportation. House Bill 4221, offered by Representative Briel, a Bill for an Act concerning employment. House Bill 4222, offered by Representative Deuter, a Bill for an Act concerning elections. House Bill 4223, offered by Representative Barbara Hernandez, a Bill for an Act concerning revenue. House Bill 4224, offered by Representative du Buclet, a Bill for an Act concerning criminal law. House Bill 4225, offered by Representative Chung, a Bill for an Act concerning transportation. House Bill 4226, offered by Representative Moeller, a Bill for an Act concerning employment. House Bill 4227, offered by Representative Meier, a Bill for an Act concerning safety. House Bill 4228, offered by Representative Weber, a Bill for an Act concerning public safety. House Bill 4229, offered by Representative Stuart, a Bill for an Act concerning education. House Bill 4230, offered by Representative DeLuca,

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a Bill for an Act concerning local government. House Bill 4231, offered by Representative Briel, a Bill for an Act concerning elections. House Bill 4232, offered by Representative Coffey, a Bill for an Act concerning transportation. House Bill 4233, offered by Representative Briel, a Bill for an Act concerning regulation. House Bill 4234, offered by Representative Briel, a Bill for an Act concerning local government. House Bill 4235, offered by Representative Mayfield, a Bill for an Act concerning criminal law. House Bill 4236, offered by Representative Mayfield, a Bill for an Act concerning elected public office. House Bill 4237, offered by Representative Miller, a Bill for an Act concerning State government. House Bill 4238, offered by Representative Moeller, a Bill for an Act concerning public aid. House Bill 4239, offered by Representative Yang Rohr, a Bill for an Act concerning education. House Bill 4240, offered by Representative Jed Davis, a Bill for an Act concerning education. House Bill 4241, offered by Representative Jed Davis, a Bill for an Act concerning education. House Bill 4242, offered by Representative Deering, a Bill for an Act concerning children."

Clerk Bolin: "House Bill 4243, offered by Representative Schmidt, a Bill for an Act concerning regulation. House Bill 4244, offered by Representative Jed Davis, a Bill for an Act concerning government. House Bill 4245, offered by Representative Jed Davis, a Bill for an Act concerning transportation. House Bill 4246, offered by Representative Mayfield, a Bill for an Act concerning appropriations. House Bill 4247, offered by Representative Mayfield, a Bill for an

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Act concerning education. House Bill 4248, offered by Representative Buckner, a Bill for an Act concerning business. House Bill 4249, offered by Representative West, a Bill for an Act concerning local government. House Bill 4250, offered by Representative West, a Bill for an Act concerning revenue. House Bill 4251, offered by Representative Friess, a Bill for an Act concerning education. House Bill 4252, offered by Representative Schmidt, a Bill for an Act concerning revenue. House Bill 4253, offered by Representative Schmidt, a Bill for an Act concerning education. House Bill 4254, offered by Representative Jed Davis, a Bill for an Act concerning revenue. House Bill 4255, offered by Representative Cassidy, a Bill for an Act concerning criminal law. House Bill 4256, offered by Representative Gill, a Bill for an Act concerning criminal law. House Bill 4257, offered by Representative Hoffman, a Bill for an Act concerning State government. House Bill 4258, offered by Representative Mayfield, a Bill for an Act concerning criminal law. House Bill 4259, offered by Representative Briel, a Bill for an Act concerning local government. House Bill 4260, offered by Representative Briel, a Bill for an Act concerning business. House Bill 4261, offered by Representative Deuter, a Bill for an Act concerning local government. House Bill 4262, offered by Representative Tarver, a Bill for an Act concerning civil law. House Bill 4263, offered by Representative Tarver, a Bill for an Act concerning employment. House Bill 4264, offered by Representative Hoffman, a Bill for an Act concerning education. House Bill 4265, offered by Representative Didech,

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a Bill for an Act concerning local government. House Bill 4266, offered by Representative Didech, a Bill for an Act concerning local government. House Bill 4267, offered by Representative Didech, a Bill for an Act concerning local government. House Bill 4268, offered by Representative Didech, a Bill for an Act concerning local government. House Bill 4269, offered by Representative Didech, a Bill for an Act concerning local government. House Bill 4270, offered by Representative Didech, a Bill for an Act concerning transportation. House Bill 4271, offered by Representative Didech, a Bill for an Act concerning local government. House Bill 4272, offered by Representative Crawford, a Bill for an Act concerning business. House Bill 4273, offered by Representative Didech, a Bill for an Act concerning business. House Bill 4274, offered by Representative Hoffman, a Bill for an Act concerning State government. House Bill 4275, offered by Representative Coffey, a Bill for an Act concerning criminal law. House Bill 4276, offered by Representative Andrade, a Bill for an Act concerning education. House Bill 4277, offered by Representative Mayfield, a Bill for an Act concerning government. House Bill 4278, offered by Representative Mayfield, a Bill for an Act concerning local government. House Bill 4279, offered by Representative Mayfield, a Bill for an Act concerning transportation. House Bill 4280, offered by Representative Mussman, a Bill for an Act concerning education. House Bill 4281, offered by Representative Lisa Davis, a Bill for an Act concerning transportation. House Bill 4282, offered by Representative Briel, a Bill for an Act concerning civil law. House Bill

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4283, offered by Representative Crawford, a Bill for an Act concerning State government. House Bill 4284, offered by Representative Cochran, a Bill for an Act concerning persons with disabilities. House Bill 4285, offered by Representative Cassidy, a Bill for an Act concerning criminal law. House Bill 4286, offered by Representative Harper, a Bill for an Act concerning health. House Bill 4287, offered by Representative Avelar, a Bill for an Act concerning regulation. House Bill 4288, offered by Representative LaPointe, a Bill for an Act concerning finance. House Bill 4289, offered by Representative Mason, a Bill for an Act concerning revenue. House Bill 4290, offered by Representative Jed Davis, a Bill for an Act concerning revenue."

Clerk Hollman: "House Bill 4291, offered by Representative Hammond, a Bill for an Act concerning wildlife. House Bill 4292, offered by Representative Hammond, a Bill for an Act concerning local government. House Bill 4293, offered by Representative Swanson, a Bill for an Act concerning revenue. House Bill 4294, offered by Representative Moore, a Bill for an Act concerning revenue. House Bill 4295, offered by Representative Jed Davis, a Bill for an Act concerning education. House Bill 4296, offered by Representative Jed Davis, a Bill for an Act concerning education. House Bill 4297, offered by Representative Jed Davis, a Bill for an Act concerning criminal law. House Bill 4298, offered by.. offered by Representative Jed Davis, a Bill for an Act concerning State government. House Bill 4299, offered by Representative Jed Davis, a Bill for an Act concerning education. House Bill

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4300, offered by Representative Windhorst, a Bill for an Act concerning regulation. House Bill 4301, offered by Representative Didech, a Bill for an Act concerning education. House Bill 4302, offered by Representative Didech, a Bill for an Act concerning business. House Bill 4303, offered by Representative Olickal, a Bill for an Act concerning criminal law. House Bill 4304, offered by Representative Stuart, a Bill for an Act concerning education. House Bill 4305, offered by Representative du Buclet, a Bill for an Act concerning State government. House Bill 4306, offered by Representative Morgan, a Bill for an Act concerning health. House Bill 4307, offered by Representative Mason, a Bill for an Act concerning finance. House Bill 4308, offered by Representative Deuter, a Bill for an Act concerning civil law. House Bill 4309, offered by Representative Hirschauer, a Bill for an Act concerning government. House Bill 4310, offered by Representative Morgan, a Bill for an Act concerning appropriations. House Bill 4311, offered by Representative Hoffman, a Bill for an Act concerning criminal law. House Bill 4312, offered by Representative West, a Bill for an Act concerning domestic violence. House Bill 4313, offered by Representative du Buclet, a Bill for an Act concerning regulation. House Bill 4314, offered by Representative Hauter, a Bill for an Act concerning regulation. House Bill 4315, offered by Representative Jed Davis, a Bill for an Act concerning elections. House Bill 4316, offered by Representative Jed Davis, a Bill for an Act concerning revenue. House Bill 4317, offered by Representative Jed Davis, a Bill for an Act

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concerning revenue. House Bill 4318, offered by Representative Meier, a Bill for an Act concerning government. House Bill 4319, offered by Representative Jed Davis, a Bill for an Act concerning regulation. House Bill 4320, offered by Representative Jed Davis, a Bill for an Act concerning revenue. House Bill 4321, offered by Representative Jed Davis, a Bill for an Act concerning local government. House Bill 4322, offered by Representative Moore, a Bill for an Act concerning State government. House Bill 4323, offered by Representative du Buclet, a Bill for an Act concerning government. House Bill 4324, offered by Representative Moeller, a Bill for an Act concerning regulation. House Bill 4325, offered by Representative Stava, a Bill for an Act concerning criminal law. House Bill 4326, offered by Representative Stava, a Bill for an Act concerning criminal law. House Bill 4327, offered by Representative Tarver, a Bill for an Act concerning auditing. House Bill 4328, offered by Representative Mason, a Bill for an Act concerning safety. House Bill 4329, offered by Representative DeLuca, a Bill for an Act concerning revenue. House Bill 4330, offered by Representative Deuter, a Bill for an Act concerning regulation. House Bill 4331, offered by Representative Briel, a Bill for an Act concerning business. House Bill 4332, offered by Representative Stuart, a Bill for an Act concerning criminal law. House Bill 4333, offered by Representative Didech, a Bill for an Act concerning transportation. House Bill 4334, offered by Representative Ryan, a Bill for an Act concerning education. House Bill 4335, offered by Representative Schmidt, a Bill for an Act concerning local

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government. House Bill 4336, offered by Representative Kifowit, a Bill for an Act concerning local government. House Bill 4337, offered by Representative Tarver, a Bill for an Act concerning education. House Bill 4338, offered by Representative Harper, a Bill for an Act concerning civil law. House Bill 4339, offered by Representative du Buclet, a Bill for an Act concerning education. House Bill 4340, offered by Representative Avelar, a Bill for an Act concerning civil law. House Bill 4341, offered by Representative Morgan, a Bill for an Act concerning business."

Clerk Bolin: "House Bill 4342, offered by Representative Vella, a Bill for an Act concerning revenue. House Bill 4343, offered by Representative Vella, a Bill for an Act concerning education. House Bill 4344, offered by Representative Vella, a Bill for an Act concerning revenue. House Bill 4345, offered by Representative Crawford, a Bill for an Act concerning appropriations. House Bill 4346, offered by Representative Jed Davis, a Bill for an Act concerning regulation. House Bill 4347, offered by Representative Friess, a Bill for an Act concerning transportation. House Bill 4348, offered by Representative Ugaste, a Bill for an Act concerning transportation. House Bill 4349, offered by Representative Ugaste, a Bill for an Act concerning civil law. House Bill 4350, offered by Representative McLaughlin, a Bill for an Act concerning revenue. House Bill 4351, offered by Representative Sanalidro, a Bill for an Act concerning transportation. House Bill 4352, offered by Representative Ugaste, a Bill for an Act concerning transportation. House Bill 4353, offered by Representative Sanalidro, a Bill for an

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Act concerning regulation. House Bill 4354, offered by Representative Vella, a Bill for an Act concerning education. House Bill 4355, offered by Representative Vella, a Bill for an Act concerning regulation. House Bill 4356, offered by Representative Rita, a Bill for an Act concerning revenue. House Bill 4357, offered by Representative Rita, a Bill for an Act concerning revenue. House Bill 4358, offered by Representative Rita, a Bill for an Act concerning revenue. House Bill 4359, offered by Representative Grasse, a Bill for an Act concerning human rights. House Bill 4360, offered by Representative Stuart, a Bill for an Act concerning education. House Bill 4361, offered by Representative Stuart, a Bill for an Act concerning local government. House Bill 4362, offered by Representative LaPointe, a Bill for an Act concerning appropriations. House Bill 4363, offered by Representative Chung, a Bill for an Act concerning public employee benefits. House Bill 4364, offered by Representative Hoffman, a Bill for an Act concerning finance. House Bill 4365, offered by Representative Hoffman, a Bill for an Act concerning local government. House Bill 4366, offered by Representative Huynh, a Bill for an Act concerning revenue. House Bill 4367, offered by Representative Slaughter, a Bill for an Act concerning criminal law. House Bill 4368, offered by Representative West, a Bill for an Act concerning domestic violence. House Bill 4369, offered by Representative Morris, a Bill for an Act concerning regulation. House Bill 4370, offered by Representative Stava, a Bill for an Act concerning civil law. House Bill 4371, offered by Representative Delgado, a Bill for an Act concerning regulation. House Bill

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4372, offered by Representative Delgado, a Bill for an Act concerning education. House Bill 4373, offered by Representative Jones, a Bill for an Act concerning regulation. House Bill 4374, offered by Representative Barbara Hernandez, a Bill for an Act concerning transportation. House Bill 4375, offered by Representative Hoffman, a Bill for an Act concerning education. House Bill 4376, offered by Representative Gordon-Booth, a Bill for an Act concerning State government. House Bill 4377, offered by Representative West, a Bill for an Act concerning housing. House Bill 4378, offered by Representative Avelar, a Bill for an Act concerning public aid. House Bill 4379, offered by Representative Briel, a Bill for an Act concerning health. House Bill 4380, offered by Representative LaPointe, a Bill for an Act concerning government. House Bill 4381, offered by Representative Halbrook, a Bill for an Act concerning health. House Bill 4382, offered by Representative Spain, a Bill for an Act concerning transportation. House Bill 4383, offered by Representative McCombie, a Bill for an Act concerning State government. House Bill 4384, offered by Representative Cabello, a Bill for an Act concerning public employee benefits. House Bill 4385, offered by Representative Schmidt, a Bill for an Act concerning transportation. House Bill 4386, offered by Representative Jed Davis, a Bill for an Act concerning education. House Bill 4387, offered by Representative Jed Davis, a Bill for an Act concerning civil law. House Bill 4388, offered by Representative Jed Davis, a Bill for an Act concerning courts. House Bill 4389, offered by Representative Jed Davis, a Bill for an Act concerning

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local government. House Bill 4390, offered by Representative Cabello, a Bill for an Act concerning public employee benefits."

Clerk Hollman: "House Bill 4391, offered by Representative Deuter, a Bill for an Act concerning regulation. House Bill 4392, offered by Representative Mason, a Bill for an Act concerning public aid. House Bill 4393, offered by Representative Mason, a Bill for an Act concerning public aid. House Bill 4394, offered by Representative Didech, a Bill for an Act concerning criminal law. House Bill 4395, offered by Representative Tarver, a Bill for an Act concerning government. House Bill 4396, offered by Representative Kifowit, a Bill for an Act concerning public employee benefits. House Bill 4397, offered by Representative Crawford, a Bill for an Act concerning education. House Bill 4398, offered by Representative Hirschauer, a Bill for an Act concerning children. House Bill 4399, offered by Representative Delgado, a Bill for an Act concerning transportation. House Bill 4400, offered by Representative Moeller, a Bill for an Act concerning animals. House Bill 4401, offered by Representative Johnson, a Bill for an Act concerning criminal law. House Bill 4402, offered by Representative Rita, a Bill for an Act concerning regulation. House Bill 4403, offered by Representative Hoffman, a Bill for an Act concerning safety. House Bill 4404, offered by Representative Jones, a Bill for an Act concerning transportation. House Bill 4405, offered by Representative Haas, a Bill for an Act concerning revenue. House Bill 4406, offered by Representative Haas, a Bill for an Act concerning education. House Bill 4407, offered by Representative Haas,

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a Bill for an Act concerning local government. House Bill 4408, offered by Representative Haas, a Bill for an Act concerning government. House Bill 4409, offered by Representative Haas, a Bill for an Act concerning government. House Bill 4410, offered by Representative Huynh, a Bill for an Act concerning appropriations. House Bill 4411, offered by Representative Faver Dias, a Bill for an Act concerning education. House Bill 4412, offered by Representative Blair-Sherlock, a Bill for an Act concerning State government. House Bill 4413, offered by Representative Avelar, a Bill for an Act concerning revenue. House Bill 4414, offered by Representative Stava, a Bill for an Act concerning criminal law. House Bill 4415, offered by Representative Meyers-Martin, a Bill for an Act concerning State government. House Bill 4416, offered by Representative Evans, a Bill for an Act concerning employment. House Bill 4417, offered by Representative Mason, a Bill for an Act concerning revenue. House Bill 4418, offered by Representative Mason, a Bill for an Act concerning safety. House Bill 4419, offered by Representative Haas, a Bill for an Act concerning local government. House Bill 4420, offered by Representative Chung, a Bill for an Act concerning education. House Bill 4421, offered by Representative Chung, a Bill for an Act concerning education. House Bill 4422, offered by Representative Olickal, a Bill for an Act concerning criminal law. House Bill 4423, offered by Representative Chung, a Bill for an Act concerning education. House Bill 4424, offered by Representative Morgan, a Bill for an Act concerning local government. House Bill 4425, offered by Representative Stava,

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a Bill for an Act concerning regulation. House Bill 4426, offered by Representative Crawford, a Bill for an Act concerning local government. House Bill 4427, offered by Representative Crawford, a Bill for an Act concerning finance. First Reading of these House Bills."

Clerk Bolin: "First Reading in full of House Joint Resolution Constitutional Amendment #19, offered by Representative Spain.

RESOLVED, BY THE HOUSE OF REPRESENTATIVES OF THE ONE HUNDRED FOURTH GENERAL ASSEMBLY OF THE STATE OF ILLINOIS, THE SENATE CONCURRING HEREIN, that there shall be submitted to the electors of the State for adoption or rejection at the general election next occurring at least 6 months after the adoption of this resolution a proposition to amend Section 6 of Article I of the Illinois Constitution as follows:

ARTICLE IV

THE LEGISLATURE

SECTION 6. ORGANIZATION

(a) Two-thirds of each house shall constitute a quorum to do business, but a smaller number may adjourn from day to day, and compel the attendance of absent members, in such manner and under such penalties as each house may provide.

(b) On the first day of the January session of the General Assembly in odd-numbered years, the Secretary of State shall convene the House of Representatives to elect from its membership a Speaker of the House of Representatives as presiding officer, and the Governor shall convene the Senate to elect from its membership a President of the Senate as presiding officer.

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(c) For purposes of powers of appointment conferred by this Constitution, the Minority Leader of either house is a member of the numerically strongest political party other than the party to which the Speaker or the President belongs, as the case may be.

(d) Each house shall determine the rules of its proceedings, judge the elections, returns and qualifications of its members and choose its officers. No member shall be expelled by either house, except by a vote of two-thirds of the members elected to that house. A member may be expelled only once for the same offense. Each house may punish by imprisonment any person, not a member, guilty of disrespect to the house by disorderly or contemptuous behavior in its presence. Imprisonment shall not extend beyond twenty-four hours at one time unless the person persists in disorderly or contemptuous behavior.

SCHEDULE

This Constitutional Amendment takes effect upon being declared adopted in accordance with Section 7 of the Illinois Constitutional Amendment Act. This has been the First Reading in full of House Joint Resolution Constitutional Amendment #19."

Clerk Hollman: "First Reading of House Joint Resolution Constitutional Amendment #20, offered by Representative Weber.

RESOLVED, BY THE HOUSE OF REPRESENTATIVES OF THE ONE HUNDRED FOURTH GENERAL ASSEMBLY OF THE STATE OF ILLINOIS, THE SENATE CONCURRING HEREIN, that there shall be submitted to the electors of the State for adoption or rejection at the general

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election next occurring at least 6 months after the adoption of this resolution a proposition to add Section 2.5 to Article IV, amend Section 2 of Article V, and amend Section 3 of Article VIII of the Illinois Constitution as follows:

ARTICLE V

THE EXECUTIVE

SECTION 2. TERMS

(a) These elected officers of the Executive Branch shall hold office for four years beginning on the second Monday of January after their election and, except in the case of the Lieutenant Governor, until their successors are qualified. They shall be elected at the general election in 1978 and every four years thereafter.

(b) A person may not be elected to the office of Governor for terms totalling more than 8 years. Service prior to the date of the adoption of this amendment to the Illinois Constitution shall be considered in the calculation of a person's service. Any person holding the office of Governor at the time of the adoption of this amendment to the Illinois Constitution who meets the term limitation set by this Section shall be allowed to complete his or her term of office.

SCHEDULE

This Constitutional Amendment takes effect upon being declared adopted in accordance with Section 7 of the Illinois Constitutional Amendment Act. This was First Reading in full of House Joint Resolution Constitutional Amendment #20."

Clerk Bolin: "First Reading in full of House Joint Resolution Constitutional Amendment #21, offered by Representative Manley.

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RESOLVED, BY THE HOUSE OF REPRESENTATIVES OF THE ONE HUNDRED FOURTH GENERAL ASSEMBLY OF THE STATE OF ILLINOIS, THE SENATE CONCURRING HEREIN, that there shall be submitted to the electors of the State for adoption or rejection at the general election next occurring at least 6 months after the adoption of this resolution a proposition to add Section 12 to Article IX of the Illinois Constitution as follows:

ARTICLE IX

REVENUE

SECTION 12. INCOME TAX FOR PROPERTY TAX RELIEF AND EDUCATION

Notwithstanding subsection (a) of Section 3 of this Article, and in addition to any other tax, an additional tax shall be imposed on individuals in an amount equal to 3% of the portion of the taxpayer's net income that is greater than \$1,000,000 for the taxable year. Of the revenue collected pursuant to this Section, 50% shall be used to provide property tax relief and 50% shall be distributed to school districts solely on a per pupil basis. The General Assembly by law shall provide for the implementation and enforcement of this Section.

SCHEDULE

This Constitutional Amendment takes effect upon being declared adopted in accordance with Section 7 of the Illinois Constitutional Amendment Act and applies to taxable years beginning on or after the date of its adoption. This has been the First Reading in full of House Joint Resolution Constitutional Amendment #21."

Clerk Hollman: "Introduction and First Reading in full of House Joint Resolution #22, offered by Representative DeLuca.

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RESOLVED, BY THE HOUSE OF REPRESENTATIVES OF THE ONE HUNDRED FOURTH GENERAL ASSEMBLY OF THE STATE OF ILLINOIS, THE SENATE CONCURRING HEREIN, that there shall be submitted to the electors of the State for adoption or rejection at the general election next occurring at least 6 months after the adoption of this resolution a proposition to amend Article VII of the Illinois Constitution by changing Section 6 as follows:

ARTICLE VII

LOCAL GOVERNMENT

SECTION 6. POWERS OF HOME RULE UNITS

(a) A County which has a chief executive officer elected by the electors of the county is a home rule unit. A municipality may become a home rule unit by the affirmative vote of at least two-thirds of the corporate authorities of the municipality. Except as limited by this Section, a home rule unit may exercise any power and perform any function pertaining to its government and affairs, including, but not limited to, the power to regulate for the protection of the public health, safety, morals and welfare; to license; to tax; and to incur debt.

(b) A county that is a home rule unit may elect not to be a home rule unit by referendum. A municipality that is a home rule unit may elect not to be a home rule unit by the affirmative vote of at least two-thirds of the corporate authorities of the municipality. A municipality that is a home rule unit on January 1, 2027 shall remain a home rule unit until the municipality elects not to be a home rule unit.

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(c) If a home rule county ordinance conflicts with an ordinance of a municipality, the municipal ordinance shall prevail within its jurisdiction.

(d) A home rule unit does not have the power (1) to incur debt payable from ad valorem property tax receipts maturing more than 40 years from the time it is incurred or (2) to define and provide for the punishment of a felony.

(e) A home rule unit shall have only the power that the General Assembly may provide by law (1) to punish by imprisonment for more than six months or (2) to license for revenue or impose taxes upon or measured by income or earnings or upon occupations.

(f) A home rule unit shall have the power subject to approval by referendum to adopt, alter or repeal a form of government provided by law, except that the form of government of Cook County shall be subject to the provisions of Section 3 of this Article. A home rule municipality shall have the power to provide for its officers, their manner of selection and terms of office only as approved by referendum or as otherwise authorized by law. A home rule county shall have the power to provide for its officers, their manner of selection and terms of office in the manner set forth in Section 4 of this Article.

(g) The General Assembly by a law approved by the vote of three-fifths of the members elected to each house may deny or limit the power to tax and any other power or function of a home rule unit not exercised or performed by the State other than a power or function specified in subsection (1) of this section.

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(h) The General Assembly may provide specifically by law for the exclusive exercise by the State of any power or function of a home rule unit other than a taxing power or a power or function specified in subsection (1) of this Section.

(i) Home rule units may exercise and perform concurrently with the State any power or function of a home rule unit to the extent that the General Assembly by law does not specifically limit the concurrent exercise or specifically declare the State's exercise to be exclusive.

(j) The General Assembly may limit by law the amount of debt which home rule counties may incur and may limit by law approved by three-fifths of the members elected to each house the amount of debt, other than debt payable from ad valorem property tax receipts, which home rule municipalities may incur.

(k) The General Assembly may limit by law the amount and require referendum approval of debt to be incurred by home rule municipalities, payable from ad valorem property tax receipts, only in excess of the following percentages of the assessed value of its taxable property: (1) if its population is 500,000 or more, an aggregate of three percent; (2) if its population is more than 25,000 and less than 500,000, an aggregate of one percent; and (3) if its population is 25,000 or less, an aggregate of one-half percent. Indebtedness which is outstanding on the effective date of this Constitution or which is thereafter approved by referendum or assumed from another unit of local government shall not be included in the foregoing percentage amounts.

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(1) The General Assembly may not deny or limit the power of home rule units (1) to make local improvements by special assessment and to exercise this power jointly with other counties and municipalities, and other classes of units of local government having that power on the effective date of this Constitution unless that power is subsequently denied by law to any such other units of local government or (2) to levy or impose additional taxes upon areas within their boundaries in the manner provided by law for the provision of special services to those areas and for the payment of debt incurred in order to provide those special services.

(m) Powers and functions of home rule units shall be construed liberally.

SCHEDULE

This Constitutional Amendment takes effect upon being declared adopted in accordance with Section 7 of the Illinois Constitutional Amendment Act. This was First Reading in full of House Joint Resolution Constitutional Amendment #22."

Clerk Bolin: "First Reading in full of House Joint Resolution Constitutional Amendment #23, offered by Representative Miller.

RESOLVED, BY THE HOUSE OF REPRESENTATIVES OF THE ONE HUNDRED FOURTH GENERAL ASSEMBLY OF THE STATE OF ILLINOIS, THE SENATE CONCURRING HEREIN, that there shall be submitted to the electors of the State for adoption or rejection at the general election next occurring at least 6 months after the adoption of this resolution a proposition to amend Section 5 of Article IV of the Illinois Constitution as follows:

ARTICLE IV

STATE OF ILLINOIS
104th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

62nd Legislative Day

1/14/2026

THE LEGISLATURE

SECTION 5. SESSIONS

(a) The General Assembly shall convene each year on the second Wednesday of January. The General Assembly shall be a continuous body during the term for which members of the House of Representatives are elected.

(b) The Governor may convene the General Assembly or the Senate alone in special session by a proclamation stating the purpose of the session; and only business encompassed by such purpose, together with any impeachments or confirmation of appointments shall be transacted. Special sessions of the General Assembly may also be convened by joint proclamation of the presiding officers of both houses, issued as provided by law.

(c) Sessions of each house of the General Assembly and meetings of committees, joint committees and legislative commissions shall be open to the public. Sessions and committee meetings of a house may be closed to the public if two-thirds of the members elected to that house determine that the public interest so requires; and meetings of joint committees and legislative commissions may be so closed if two-thirds of the members elected to each house so determine.

(d) When the House of Representatives or the Senate convenes in veto session, it may consider only the following legislative measures: bills that have been vetoed by the Governor; bills that have been returned by the Governor with specific recommendations for change; items of appropriation that have been reduced or vetoed by the Governor; and motions, messages, notices, and resolutions.

STATE OF ILLINOIS
104th GENERAL ASSEMBLY
HOUSE OF REPRESENTATIVES
TRANSCRIPTION DEBATE

62nd Legislative Day

1/14/2026

SCHEDULE

This Constitutional Amendment takes effect upon being declared adopted in accordance with Section 7 of the Illinois Constitutional Amendment Act. This has been the First Reading in full of House Joint Resolution Constitutional Amendment #23. There being no further business, the House Perfunctory Session will stand adjourned."